# FINAL PEER REVIEW

# REEVALUATION OF MINIMUM FLOWS FOR THE CHASSAHOWITZKA RIVER SYSTEM

AGREEMENT NUMBER: 19C0000003

Southwest Florida Water Management District 2379 Broad Street Brooksville, Florida 34604

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#### **EXECUTIVE SUMMARY OF PEER REVIEW**

The Southwest Florida Water Management District (SWFWMD) contracted with an independent panel of experts to provide a technical peer review of the proposed Reevaluation of the Minimum Flows and Levels (MFL) for the Chassahowitzka River System is located in Citrus County, on Florida's Springs Coast. The System consists of several named rivers and creeks and a spring group consisting of 17 named springs and other minor spring vents. Blind Springs, which is part of the springs group, is located along the coast, approximately 3 miles south of the mouth of the Chassahowitzka River. The Chassahowitzka River flows approximately 6 miles to its mouth in Chassahowitzka Bay and is tidally influenced throughout most of its extent.

As part of the reevaluation, a significant number of new studies and data collection were initiated. The new work included installation of four continuous monitoring stations that collected water levels, velocities (for discharge calculation), salinity and temperature from around 1997 to the present; new measurements of biological resources, including submerged aquatic vegetation (SAV), benthic macroinvertebrates, and emergent and shoreline vegetation; a new hydrodynamic model using SWFWMD's Laterally Averaged Model for Estuaries (LAMFE) code; and a study of the relationships between flow and water quality. The most critical component of the MFL analyses was the new hydrodynamic model since it was utilized for the determination of the changes in salinity and thermal habitat that defined the MFL allowable reduction.

Another key component was the use of the Northern District Flow Model, Version 5.0 (NDM5), to provide an estimate of anthropogenic impacts of groundwater withdrawals on flows to the Chassahowitzka River/Chassahowitzka Spring Group. The model determined that withdrawals at 2015 levels result in a 1.4 percent reduction in flow, whereas withdrawals at 2035 levels (with planned conservation and reuse projects) result in a 2.0 percent reduction.

The proposed MFL for the Chassahowitzka River/Chassahowitzka Spring Group was based on allowance of a 15 percent reduction in three critical habitats as evaluated with the hydrodynamic model. The three habitats included area and volume of salinity-based habitats less than or equal to 1 part per thousand (ppt), and snook thermal habitat. Based on the 15 percent habitat reduction, an allowable flow reduction of 8 percent was identified.

The peer review for this MFL was conducted in two phases. The first phase was an initial peer review that culminated in recommendations for changes to the report documentation and analyses and provided initial conclusions on the technical defensibility of the MFL. The initial conclusions and recommendations were included within a report entitled "Initial Peer Review – Re-evaluation of Minimum Flows for the Chassahowitzka River System". Following submittal of the Initial Peer Review Report, District staff made changes to the MFL report and one of the appendices along with providing additional technical documents in response to the recommendations. The following submarizes the final determination made by the Peer Review Panel based on documents provided.

Overall, the Peer Review Panel supports the conclusions presented within the MFL report and the use of the three critical habitats as the defining metrics. A key component of the MFL analyses, the hydrodynamic model, was generally found to be sufficiently developed and calibrated for use in evaluating the changes in the temperature and salinity as a function of submarine groundwater discharge (SGD).

The Initial Peer Review Report identified key comments/recommendations to improve the MFL report, supporting documentation, and associated analyses. The Initial Peer Review document provided detailed comments and recommendations. Key recommendations from the Initial Peer Review are summarized as follows.

- The Panel identified that SWFWMD should address (outside of this Peer Review) the appropriateness of the blanket use of the 15 percent harm threshold. Concerns were raised that it has been a while since this criterion was proposed, that it is being potentially exported to resources not applicable to the original determinations, and more recent work has not been undertaken to validate the use of this metric. The Panel determined that at this time, it is the most appropriate criterion to use.
- The documentation of the final time series of SGD should be improved within the report, including the distribution of the flows and how they were calculated and used.
- While the hydrodynamic model was deemed sufficient for use in determining the changes in salinity and temperature habitat as of function of SGD, there were some

issues identified within the review that should be resolved before final submission of the MFL report and supporting documentation. Some specific issues include: more documentation of testing of the LAMFE model code, better documentation of some of the model inputs, evaluation of the sensitivity of the boundary to changes in salinity under flow reduction, and some additional calibration metrics.

• How the changes in water quality are assessed should be altered, with specific reference to how the water quality criteria were utilized.

Based on the District responses to comments, additional technical documentation, and the updated documents, no unresolved recommendations remain. One of the Panel's recommendations that was completed by the District was a sensitivity analysis on the salinity levels in the SGDs. The recommendation was made based on concerns by the Panel that future withdrawals may increase the salinity levels in the SGDs. Based on analyses performed by the District, they determined that salinity levels in SGDs would not increase. Alternate analyses by a member of the Panel, identified that there is a potential for salinity to increase. The sensitivity analysis demonstrated that the change in low salinity habitat (one of the defining metrics for this MFL) is highly sensitive to the SGD salinity levels. Therefore, if salinities in the SGD do increase under future withdrawals, the MFL determination would change. This is an important area of uncertainty in the present MFL analyses and future work should focus on providing more data to make a final determination on the potential for salinity increases in the SGDs.

A component of the Peer Review Panel scope of work was to provide an assessment of the MFL report and supporting documentation against specific listed criteria. These are outlined in Section 3 of the report. The findings of the Peer Review Panel are that there are no fatal flaws within the MFL report and supporting documentation relative to the specified criteria based on the presently available data.

#### 1.0 INTRODUCTION

#### 1.1 BACKGROUND AND SYSTEM DESCRIPTION

The Southwest Florida Water Management District (SWFWMD) contracted with an independent panel of experts to provide a technical peer review of the proposed Reevaluation of Minimum Flows for the Chassahowitzka River System. The Peer Review Panel includes:

- Dr. Steven Peene (Panel chair)
- Dann Yobbi, P.G.
- Dr. Adam Munson

The Chassahowitzka River System includes the Chassahowitzka River, contributing tributaries, 17 named springs, and various unnamed springs that discharge to the river. For the purposes of this minimum flows and level (MFL) report, SWFWMD has included Blind Springs with this group. Blind Springs is located along the coast, approximately 3 miles south of the mouth of the Chassahowitzka River. The Chassahowitzka River and its springshed is one of five first-magnitude springs systems that define the Springs Coast region. For the purposes of this report, these components will be referred to as the Chassahowitzka River/Chassahowitzka Spring Group (including Blind Springs).

The Chassahowitzka River flows approximately 6 miles to its mouth in Chassahowitzka Bay, which is connected to the Gulf of Mexico. The primary tributaries flowing to the Chassahowitzka River main stem include Salt Creek, Potter Creek, Baird Creek, Johnson Creek, Crawford Creek, Ryle Creek, and Twin Creek. Figure 1-1, taken from the MFL report (SWFWMD, 2018), shows the layout of the Chassahowitzka River/Chassahowitzka Spring Group, including the main stem of the river (with river miles shown), the various tributaries, and various named springs. Based upon historical studies, SWFWMD has identified that the spring vents provide the majority of the freshwater entering the system.

The discharge from the spring vents derives from groundwater within the system's springshed. The Chassahowitzka River/Chassahowitzka Spring Group springshed spans approximately 190 square miles, with the bulk of the springshed within northern Hernando and a portion in southern Citrus County (Figure 1-2).



Figure 1-1. Chassahowitzka River System River Segments and Springs (SWFWMD, 2018)



# Legend

	River and Creeks
322	Chassahowitzka Springshed
	BROOKSVILLE RIDGE
	COASTAL SWAMPS
	DROWNED KARST
	NORTHERN GULF COASTAL LOWLANDS
	TSALA APOPKA PLAIN

Figure 1-2. Extent of the Chassahowitzka River/Chassahowitzka Spring Group Springshed (SWFWMD, 2018)

A total of four gage stations collected continuous data of stage, velocity (discharge), specific conductance (salinity), and temperature. Figure 1-3 shows the locations of the stations throughout the system. The periods of record for the four gages vary but span from as early as 1997 to the present. The bulk of the data span from the early 2000s to the present. All the stations collected stage or gage height data, along with specific conductance and temperature. The U.S. Geologic Survey (USGS) Chassahowitzka River near Homosassa, FL (02310650) and the USGS Chassahowitzka River near Chassahowitzka, FL (02310663) collected data for the calculation of flows. The continuous data were utilized for multiple purposes, but the primary use was for development and calibration of a hydrodynamic model (discussed further below).



Figure 1-3. Current U.S. Geological Survey Surface-Water Gages in the Chassahowitzka River/Chassahowitzka Spring Group (SWFWMD, 2018)

The accurate determination of the long-term total flow record [or submerged groundwater discharge (SGD), as described in the report] is a critical component of the MFL development. The calculated flows are discussed in detail in the MFL report and supporting documentation. Discussions center on the use of the data from the primary station that measured the collective flow in the system (USGS Chassahowitzka River near Chassahowitzka – 02310663) and calculation of flows through relationships based on water levels measured in nearby monitoring wells.

A key component of the MFL redevelopment was utilization of a new hydrodynamic model of the system that replaced a previously developed Environmental Fluid Dynamics Code (EFDC) model used in the initial MFL. The hydrodynamic model was utilized to assess the impacts of flow reductions from the spring vents on salinity and thermal habitat. SWFWMD utilized its internally developed Laterally Averaged Model for Estuaries (LAMFE) model. Development, calibration, and application of the hydrodynamic model is discussed in detail in the MFL report and supporting documentation. The assessment of the development, calibration of the hydrodynamic model is one primary focus of the peer review.

A second key component was the use of the NDM5 to provide an estimate of anthropogenic impacts of groundwater withdrawals on flows of the Chassahowitzka River system. The model determined that withdrawals at 2015 levels result in a 1.4 percent reduction in flow, whereas withdrawals at 2035 levels (with planned conservation and reuse projects) result in a 2.0 percent reduction.

In addition to the development of the new hydrodynamic model, a number of new studies and data collection efforts were initiated to support the MFL reevaluation, including the following:

- A study to characterize the spatial variability of the benthic macroinvertebrate community abundance and distribution within the Chassahowitzka system
- A study to collect submerged aquatic vegetation (SAV) data to provide for comparisons with historical surveys
- A sediment assessment study

- A detailed study of the relationships between flows and water quality in the system and the potential impacts to water quality
- A fish community assessment
- A study to map shoreline and emergent vegetation and compare the collected data with historical data to identify changes

The Florida Department of Environmental Protection (FDEP) has designated the Chassahowitzka River/Chassahowitzka Spring Group system as Class II (Shellfish Propagation or Harvesting) for the estuarine areas, and Class III (Fish Consumption, Recreation, Propagation and Maintenance of a Healthy, Well-Balanced Population of Fish and Wildlife) for the freshwater portions. The system is also designated an Outstanding Florida Water (OFW) and a SWFWMD Surface Water Improvement and Management (SWIM) Priority Waterbody. Key environmental resources in the area that were specifically targeted for protection in this MFL include SAV, water quality, manatee thermal habitat, and snook thermal habitat.

The final MFL presented within the report was based on allowance of a 15 percent reduction in three critical habitats as evaluated with the hydrodynamic model. The three habitats included area and volume of salinity-based habitats less than or equal to 1 part per thousand (ppt) and snook thermal habitat. Based on the 15 percent habitat reduction, an allowable flow reduction of 8 percent was identified. Current water withdrawals are at or less than 2 percent of the baseline flow condition. Based on the comparison of the current withdrawals with the allowable, the MFL document concluded that no recovery strategy was needed.

### 1.2 REGULATORY BASIS FOR MFL AND PEER REVIEW

Florida Statutes (F.S.) mandate that SWFWMD must establish MFLs for state surface waters and aquifers within its boundaries for the purpose of protecting the water resources and the ecology of the area from "significant harm." Section 373.042, F.S., provides that the minimum flow for a given watercourse is the limit at which further withdrawals would be significantly harmful to the water resources or ecology of the area, and the minimum water level is the level of groundwater in an aquifer and the level of surface water at which further withdrawals would be significantly harmful to the water in an aquifer and the level of surface water at which further withdrawals would be significantly harmful to the water resources or ecology of the area.

Section 373.042, F.S., also provides that MFLs shall be calculated using the best information available, that the Governing Board shall consider and may provide for non-consumptive uses in the establishment of MFLs and, when appropriate, MFLs may be calculated to reflect seasonal variation. The law also requires that when establishing MFLs, changes and structural alterations to watersheds, surface waters, and aquifers shall also be considered (Section 373.0421, F.S.). The State Water Resource Implementation Rules (Chapter 62-40, Florida Administrative Code) includes additional guidance for establishing MFLs, providing that "…consideration shall be given to the protection of water resources, natural seasonal fluctuations in water flows or levels, and environmental values associated with coastal, estuarine, aquatic, and wetlands ecology, including:

- a) Recreation, in and on the water;
- b) Fish and wildlife habitats and the passage of fish;
- c) Estuarine resources;
- d) Transfer of detrital material;
- e) Maintenance of freshwater storage and supply;
- f) Aesthetic and scenic attributes;
- g) Filtration and absorption of nutrients and other pollutants;
- h) Sediment loads;
- i) Water quality; and
- j) Navigation."

Section 373.042, F.S., also addresses independent scientific peer review of MFLs, specifying the review of all scientific or technical data, methodologies, and models, including all scientific and technical assumptions employed in each model, used to establish a minimum flow or minimum water level. In addition, the law requires that FDEP or the District Governing Board shall give significant weight to the final Peer Review Panel report when establishing MFLs.

#### 1.3 DOCUMENTS AND DATA UTILIZED IN THE PEER REVIEW

As discussed earlier, the peer review was conducted in two phases. In the first phase the peer review the Peer Review Panel provided initial comments and recommendations on the MFL and other supporting documentation. Following submittal of the initial peer review, the District made modifications to some of the MFL documents and provided additional technical

support documents to support their responses. The following documents and data were provided to the Panel members to be utilized in the initial peer review.

- Reevaluation of Minimum Flows for the Chassahowitzka River System Peer Review Draft (SWFWMD, 2018)
- Coastal Rivers Invertebrate Analysis Final Report (AMEC Foster Wheeler, 2016)
- Coastal Rivers Aquatic Vegetation Analysis, Technical Memorandum, Chassahowitzka River Data Analysis – 2015 (ATM, 2015)
- Coastal Rivers Aquatic Vegetation Analysis, for Weeki Wachee, Chassahowitzka, and Homosassa Rivers (ATM, 2016)
- Sediment Assessment Report, Coastal Rivers: Homosassa, Chassahowitzka, and Weeki Wachee (Arcadis, 2016)
- Radar-Estimated Rainfall in the Chassahowitzka Springshed from 1995-2017 (SWFWMD, 2019a)
- Estimated and Metered Groundwater Use in the Chassahowitzka Springshed from 1992-2016 (includes Domestic self-supply) (SWFWMD, 2019b)
- A Modeling Study of Effects of Flow Reduction on Salinity and Thermal Habitats in the Chassahowitzka River (SWFWMD, 2019c)
- Exploratory Evaluation of Water Quality and Flow Relationships for the Chassahowitzka River in Support of Minimum Flows Reevaluation (Janicki Environmental, 2018)
- Springs Coast Fish Community Assessment (E.R. Johnson, et al., 2017)
- Final Report for Shoreline Vegetation Assessment of the Chassahowitzka and Homosassa River Systems (Water and Air, 2018)
- Review of Minimum Flows and Levels for the Lower Alafia River, FL (SWFWMD, 2008)
- Relationships of Nitrate to Flow in Springs of the Suwannee River Water Management District, FL (Upchurch et al., 2008)
- LAMFE Hydrodynamic Model Files

The District then provided the following updated documents and new supporting documents to the Peer Review Panel;

- Response to Initial Peer Review Reevaluation of Minimum Flows for the Chassahowitzka River System (SWFWMD, 2019d)
- Reevaluation of Minimum Flows for the Chassahowitzka River System Working Draft (SWFWMD, 2019e)
- A Modeling Study of Effects of Flow Reduction on Salinity and Thermal Habitats in the Chassahowitzka River (SWFWMD, 2019f)
- Will A Reduction of Submarine Groundwater Discharge Cause Salinity in SGD to Incr ase in the Chassahowitzka and Homosassa Rivers? (Chen, 2019)
- Slides of the Coastal Chlorides History (SWFWMD, 2019g)
- Sensitivity Analyses of Salinity Habitats to SGD and SGD Salinity in Chassahowitzka and Homosassa Rivers (SWFWMD, 2019h)

## 1.4 PEER REVIEW PANEL SCOPE AND APPROACH

The Peer Review Panel was scoped to complete the following tasks as part of the MFL Peer Review:

- Provide an Initial Peer Review report of the Reevaluation of Minimum Flows for the Chassahowitzka River System, Peer Review Draft and supporting documentation
- Participate in initial review Public Meetings including:
  - Kickoff Meeting and Site Visit (February 8, 2019)
  - Web-Meetings (February 18, 25 and March 4, 11, 2019)
- Review District responses to Initial Peer Review report
- Participate in final peer review Public Meetings including;
  - o Web-Meetings (May 13, 22, and 29, 2019)
- Provide a Final Peer Review report of the Reevaluation of Minimum Flows for the Chassahowitzka River System, Working Draft
- Post written review comments and collaborate with other panelists to develop a single Peer Review Panel report
- Review and provide support in development of meeting agendas and meeting summaries

Following the process outlined in this scope, the subsequent sections present the results, comments, and recommendations of the Peer Review Panel.

Section 2 of this report provides both general and specific comments. Section 2.1 presents general comments on key components of the MFL identified by the Peer Review Panel. For this Final Peer Review report, following each key component is a summary of the Panel's findings relative to the Districts responses to recommendations made in the Initial Peer Review report. Section 2.2 utilizes a tabular template (completed by each of the three peer reviewers) to support SWFWMD's peer review requirements. The tabular comments are presented for each section of the MFL report, as well as key supporting documentation within the appendices. The tabularized comments include the specific comment, whether the comment has significant impact on the conclusions of the MFL, recommendations on how to address the comment, and the Panel members determination if the specific comment has been adequately addressed.

Section 3 presents tabularized results of the Panel member's comments concerning SWFWMD's peer review assessment criteria. These criteria were specific scoped sub-tasks outlined by SWFWMD for the Panel members to address.

Section 4 presents referenced literature.

#### 2.0 REVIEW OF MFL REPORT AND SUPPORTING DOCUMENTATION

The following sections provide general and detailed comments on the MFL report and supporting documentation provided by SWFWMD for use by the Peer Review Panel. Section 2.1 presents general comments on the overall MFL as well as specific key components of the MFL identified by the Panel. Following each of the general comments in Section 2.1 the Panels determination of whether or not the recommendation has been adequately addressed by the District is provided. Section 2.2 provides detailed comments in tabular format. The tables provide for the following:

- Panel member providing the comment
- Identification of what document and location within the document to which the comment pertains
- Identification if the comment directly and materially affects the conclusions of the report
- The specific comment
- The reviewers' recommended corrective action
- The reviewers' determination if the District has adequately addressed the specific comment

#### 2.1 GENERAL COMMENTS

Overall, the Panel members have concluded that the SWFWMD report and supporting documentation provided for the Chassahowitzka River/Chassahowitzka Spring Group MFL are of high quality, well written, and representative of an extensive work effort. The Panel members feel that SWFWMD has built upon and improved the analyses completed for development of the previous MFL for the system. Overall, the Peer Review Panel supports the conclusions presented within the MFL report and the use of the three critical habitats as the defining metrics. In the Initial Peer Review Report, the Panel identified key comments/recommendations to improve the MFL report, supporting documentation, and associated analyses. These original comments/recommendations are maintained in the document. Following each section, a determination by the Panel if the recommendation/comment was adequately addressed is provided.

Specific components of the MFL report and supporting documentation were identified by the Peer Review Panel as critical in the MFL development. The following components were identified for specific review and discussion or were general items to address:

- The significant harm threshold of 15 percent habitat change
- Determination of the SGD
- Groundwater modeling
- Saltwater in springs
- Hydrodynamic modeling
- Water quality analyses
- Biological communities

The following presents the reviewers' discussion of these items. Section 2.2 presents the detailed tables of comments from each of the reviewers, along with the significance of the comment, recommendations for resolution, and identification of whether the District addressed the specific comment.

#### Significant Harm Threshold of 15 Percent Habitat Change

It has become standard practice for MFL proposals to set the SWFWMD threshold for "significant harm" to be defined as allowing no greater than a 15 percent decline in specified water resource values (WRVs). While this standard has been found to be reasonable in previous MFLs, it was first defined 17 years ago and was focused on specific habitat types and conditions. Since that time, the standard has been used on an increasingly diverse range of habitat measures, including ones defined by salinity, temperature, rooting zones, inundation, and others. Additionally, SWFWMD should recognize that the standards it first used are being exported to other Districts and likely cited by other regulators across the country. For the purposes of this MFL, the 15 percent was extended to include allowable excursions of water quality above a specified threshold.

Many of the prior peer reviews of various MFLs have encouraged further monitoring, testing, and analysis to support that the 15 percent threshold selected is protective of ecological habitats or water resources. To date, including this evaluation of the Chassahowitzka River system, no further monitoring, testing, etc. has been reported. Noting the prior concerns by reviewers, and that the threshold remains unverified by additional "tests," a question

remains about how much the recommended MFL might have changed if a more stringent standard were adopted. SWFWMD must make a practical attempt, take visible steps, and transparently report the uncertainty and subjectivity associated with the 15 percent threshold criterion for this MFL.

At present, the 15 percent criterion is the only defined approach, and it provides consistency with MFLs developed throughout the state. Based on this, the Panel has determined that at this time, there is not a better alternative approach or criterion, and the 15 percent criteria is superior to a presumptive limitation. Additionally, given the time constraints on the Peer Review Panel to focus on the specific technical aspects of the MFL, there is insufficient time to perform a detailed assessment of the history of work that defined the criterion and its applicability to resources in the Chassahowitzka River/Chassahowitzka Spring Group. That being said, a recommendation of the Panel is that SWFWMD needs to commit to the assessment needed to determine whether this criterion is truly protective of individual resources within the Chassahowitzka River/Chassahowitzka Spring Group and other similar systems.

Panel Determination on Adequacy of District Response: The determination made by the Panel is that at this time the 15% change criteria is the best available approach to the determination of the allowable MFLs for the Chassahowitzka system. A recommendation is made for the District to perform a re-evaluation of the 15% criteria outside of any specific MFL peer review process. The District should take the lead to initiate research of identified scientific unknowns. The experimental studies should examine the effects on multiple species of interest response to a wide range of potential habitat loss size (expressed as percentages). This should be done by working with an expert panel specifically charged with performing a re-evaluation of the scientific validity of the 15% criteria and the range of ways it is presently being applied within MFLs at the SWFWMD and other Districts. This could be a joint effort between various Districts as at present many are utilizing the criteria for their MFL analyses.

#### **Determination of Submarine Groundwater Discharge**

The development of the SGD time series for the Chassahowitzka River/Chassahowitzka Spring Group is an important component of the development of the MFLs. These time series are a critical input condition for the LAMFE hydrodynamic model. They also provide

the basis for other analyses, like the relationship between flow withdrawal and water quality. Throughout the reports, there are multiple presentations of the various methods for calculation of flows from various tributaries and along the main stem. Missing is a specific section or sub-section of the report that summarizes all the flow measurements/calculations and a definitive single time series of the total SGD that is utilized for all other analyses. This section would also explain the distribution of the final flow. These data exist because the hydrodynamic model utilizes them as boundary conditions for the simulation period. While these data may be presented in different parts of the report, it is not clearly summarized to provide a final SGD time series. A section could be added to the report within the Gage Data, Section 2.3. This would be Section 2.3.5 – Total Submarine Groundwater Discharge. This section could also be included in Chapter 5.

Panel Determination on Adequacy of District Response: The updated MFL report has new write ups included in Chapters 2 and 7 that provide time series plots of the full flow record for the SGDs along with tables of statistical analyses and a CDF of the unimpacted flow, the impacted flows, and the minimum flow condition. Additionally, a revised version of the Chassahowitzka hydrodynamic modeling report was included in Appendix H which had time series plots of the SGD flow, temperature and salinity boundary conditions used in the modeling. Based on these updates to the reports, the issues identified relative to the SGD documentation have been addressed.

#### **Ground Water Modeling**

The NDM5 is a key tool in determination of the recommended MFL. An estimate of anthropogenic impacts of groundwater withdrawals on flows to the Chassahowitzka River/Chassahowitzka Spring Group was estimated by numerical simulation of the groundwater system using the NDM5. The model was calibrated to 1995 steady-state conditions and transient conditions from 1996-2006. The model also was verified for 2010 steady-state conditions. The NDM5 model was subject to a separate independent peer review by Drs. Anderson and Stewart in 2016 (Anderson and Stewart, 2016). Based on this review of the supporting technical documents, including the Anderson and Stewart review, the groundwater flow model is conceptualized appropriately and meets accepted model calibration standards. The aquifer system is more complex (flow system is neither isotropic nor homogenous) than the model assumptions inherent using the selected MODFLOW packages utilized. However, the abundant occurrence of secondary porosity features does

not invalidate usage of the equivalent porous medium model for simulating average annual regional groundwater flow over the model domain. The model as developed is a useful tool for SWFWMD to use in evaluating regional changes in stress to the system for annual, monthly, or seasonal average conditions.

<u>Panel Determination on Adequacy of District Response</u>: This section did not require action by the District on this subject matter.

#### Saltwater in Springs

The MFL report and supporting documentation do not adequately address how salinity in the springs that discharge to the Chassahowitzka River/Chassahowitzka Spring Group will change in response to changes in groundwater pumping in the Northern District. Measured chloride concentrations in the springs vary by an order of magnitude, and specific conductance in spring waters has increased since the 1960s (Knochenmus and Yobbi, 2001), suggesting upward movement of the saltwater-freshwater interface. This is of concern because modest change in future pumping rates can potentially alter the amount and proportion of discharge from discrete vertically spaced vents of varying salinity discharged to spring groups. Temporal changes in quantity and quality of flow from individual vents must be better understood and warrant further consideration. Salinity changes in springs are important because the mineral content of springs with naturally higher salinity can have an influence on biological diversity within their waters and, therefore, is important to consider when evaluating their ecological health (FDEP, Springs Initiative Report). Additionally, the impact of higher salinities on water clarity must be assessed. Finally, if the salinity of the spring vents, which are boundary conditions to the hydrodynamic model, increase under reduced flow conditions (the hydrodynamic model presently assumes they do not), this has the potential to reduce the allowable flow reduction for salinity habitat determination (one of the present drivers of the MFL).

<u>Panel Determination on Adequacy of District Response</u>: The Panel agrees with the District's conclusion that an analysis of region-wide changes in groundwater salinity in response to groundwater pumping is not possible at this time because the data are "not suitable for analysis". However, the Panel does not fully agree with the conclusion that "there is no evidence that a flow reduction will cause an increase of salinity" as reported by (SWFWMD 2019f, appendix 12). The Panel feels that while the District has presented some information

supporting the conclusion that flow reduction will not cause increases, Panel members have evaluated the data and found that some evidence exists that levels could increase. At this time the Panel feels that there remains uncertainty on this issue. In response to Panel recommendations a sensitivity analysis on the salinity levels in the SGDs was conducted. The sensitivity analysis demonstrated that the change in low salinity habitat (one of the defining metrics for this MFL) is highly sensitive to the SGD salinity levels. Therefore, if salinities in the SGD do increase under future withdrawals, the MFL determination would change. This is an important area of uncertainty in the present MFL analyses and future work should focus on providing more data to make a final determination on the potential for salinity increases in the SGDs.

#### Hydrodynamic Modeling

SWFWMD used the LAMFE model as the primary (essential) tool to quantify or determine the recommended MFLs. The LAMFE model is a laterally averaged two-dimensional hydrodynamic model that was developed by SWFWMD staff. This model is not utilized outside of SWFWMD and does not have the history and broad testing of some other hydrodynamic models currently utilized for this type of work. Based on this, it is important that the modeling report provide all references and discussion of available documentation for review of the model in past applications.

Review of the data set utilized for the development and calibration of the LAMFE model verified that it had sufficient temporal and spatial coverage and was a robust data set. Additional data analyses could be provided in the modeling report and summarized in the MFL report to provide the reader with a detailed understanding of key aspects of the system's behavior that the model needs to represent. One aspect of the model data that was not presented in either of the reports was the depth data used, the source, and coverage.

The model discretization, resolution, and coverage are sufficient for the purposes of the hydrodynamic modeling. The model report has some aspects that are not well documented. Specifically, the upstream boundary conditions for flow, salinity and temperature for each of the inflow points in the hydrodynamic model are not provided as time series plots or as a map showing where the inflows come into the model.

2-6

Review of the water level, salinity and temperature calibrations (time series comparisons and statistics) indicates that the model is reasonably simulating the system hydrodynamics. It is recommended that root mean square (RMS) data be provided as part of the calibration statistics. In the data collection section, the report stated "*Because of the above limitations, measured discharge at the Chassahowitzka River near Chassahowitzka station could not be used as input data for the model. They were used for model calibration and verification.*" No plots or statistics for this were included in the report.

With the upstream boundary issues relative to potential future salinity increases due to additional withdrawals and to provide a better understanding of the model's response and behavior, a section discussing the sensitivity of the model to the upstream inputs is warranted along with quantification of how that might impact the allowable reductions driven by the salinity habitat.

<u>Panel Determination on Adequacy of District Response</u>: The Panel has determined that the District has adequately responded to the recommendations/comments provided on this subject area.

#### Water Quality Analyses

For this MFL reevaluation, a significant effort was undertaken to develop relationships between flows and water quality response in the system. This is a good step forward, given the water quality issues in the systems and comments made from the previous MFL.

For various total dissolved solids (TDS) components, significant negative relationships were found between flow and the various constituents, i.e., higher values at lower flows. This makes sense since these constituents come from exposure in the groundwater environment, so longer residence times underground would result in higher values.

For nutrients, some relationships (both positive and negative) were found for inorganic nitrogen, but no real relationships were found for the organic and total forms. The relationships were identified in the report as inconsistent for the inorganic forms. The report stated that the findings supported the work of Upchurch (Upchurch, 2008), who concluded that for the Suwannee, minimum flows could not be used to control nitrate concentrations. Unlike the TDS components, nitrogen components are not sourced through exposure during

their groundwater residence time but, rather, they are sourced through infiltration from the surface. As such, one would not directly expect the type of relationship seen for TDS.

The analyses showed a significant relationship between flow and Chlorophyll *a* (Chl *a*). The relationships were negative, so that a reduced flow resulted in an increase in Chl. This finding is most likely a function of reduced residence time associated with reduced flows. This is a typical response, i.e., increasing residence time, increased Chl *a*. The relationships were then used in a predictive model to assess what reductions in flow would result in a 15 percent increase in the number of exceedances of the standard over the full length of the system. While the technical analyses were strong, how the flow/Chl *a* model was utilized is problematic. The analyses utilized the criterion outside of its temporal limitations (daily versus an annual geomean) and its spatial coverage [data from the upstream waterbody segment (WBID) were included where the criterion does not apply]. Additionally, the reports provided graphics where the annual geometric mean for the Chl *a* were calculated and these were presented against the numeric nutrient criteria (NNC). For this evaluation, while the temporal issues were addressed (annual geomeans), the spatial extent of the data that are compared against the NNC were outside of the appropriate spatial range.

The comparison of Chl *a* to the criteria has perhaps resulted in ignoring other characteristics of Chl that are important to the system. Discussion with stakeholders suggest that water clarity is a concern and is a component of one of the 10 environmental values (aesthetics and scenic value). Chl is related to clarity, and flow and residence time are components of Chl growth. This was a discussion during the Kings Bay Crystal River MFL. This report would benefit from further discussion of water clarity as it relates to Chl (including in the areas outside of where the Chl criteria apply) and any presumptions that were made based on the NNC. Further, if Chl is not the major constituent of reduced clarity, that would warrant discussion as well.

<u>Panel Determination on Adequacy of District Response</u>: The primary comments surrounding the water quality analyses related to how the NNC were discussed and characterized in the MFL report and the water quality report. The District provided changes in the language utilized in the MFL reports addressing the comment. The District identified that they would provide some introductory language for the water quality appendices outlining the issues and how the NNC should be evaluated (this language was provided). While this provides some clarification, future issues may arise where the approach and language in the water quality appendices do not match the updated approach and discussions in the MFL document.

#### **Biological Communities Assessment**

Relative to SAV, SWFWMD states that annual variability is expected in these coastal springfed systems. There is narrow agreement with this statement. Storm (scour and salinity) can alter compositions significantly, and higher salinities caused by low flow conditions can also cause alterations. Still, the changes from the early 2000s to 2010 and the observations from 2015 show considerable change. SWFWMD correctly points out that seasonal variability exists, and that discontinuous sampling may miss important patterns in community composition, biomass, and area coverage. This raises the question of whether the data is of little use if not collected more continuously. It suggests that, for the purposes of reevaluation, a single study preformed just prior to reevaluation may be of limited value and SWFWMD should consider the value of more continuous monitoring along these coastal spring-fed rivers. It might especially consider this in similar rivers on the priority list for development or reevaluation. It is noted that SWFWMD has a contract for twice-a-year fish sampling with the Florida Fish and Wildlife Conservation Commission (FWC). Are the fish indicators more valuable or simply are they more obtainable at a reasonable cost?

The report states that "Biological components of the system, including fish communities, vegetation and oysters are stable." This was not the impression of vegetative communities gained from the report (Chapter 4.2.3). Specifically, SAV was not demonstrated to be stable but actually shown to be quite variable. Some vegetative communities are stable, but stakeholders express considerable concern over SAV during the public kickoff meeting and there is at least some concern about SAV assemblages. This needs to be discussed in more detail.

A 15 percent reduction in thermal habitat was the metric utilized for snook and, ultimately, one of the three metrics that defined the MFL. For manatee, the same evaluation was performed, but the changes in thermal habitat were tempered, based upon the determination of excess capacity for manatee. The 2010 winter fish kill is evidence of the need for thermal refuge, and the Panel supports the species-specific standards since there

is extensive information available about the common game fish. But there is no explanation in the report why the excess capacity evaluation was done for manatee but not for snook. The snook standard invites comparison to the manatee standard. The rational for the difference in application should be discussed.

Panel Determination on Adequacy of District Response: The District has adequately responded to the Panel's comments/recommendations.

### 2.2 DETAILED COMMENTS

This section presents detailed comments in tabularized form for the MFL report and (where specific comments were provided) supporting documentation. The tables include the location in the report the comment refers to, the specific comment, whether the comment materially impacts the conclusions of the MFL, proposed corrective actions, and a determination by the reviewer if the comment has been adequately addressed.

	r	, or umber	nt ect No)	To be completed		
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
1	DY	Page iv	No	Subsections should read 4.1.4 and 4.1.5 not 4.1.1 and 4.1.2	Revise text.	Yes
2	DY	Page iv	No	Add subsections 4.2.4.2, 4.3.1.2, 4.3.1.3, and 5.3.1 to table of contents	Add to Table of Contents.	Yes
3	DY	Page v	No	Add list of acronyms and abbreviations.	Add to Table of Contents.	Yes
4	DY	Page vi	No	List of Appendices suggest adding the NDM5 peer report by Anderson and Stewart (2016) to appendices.	Add to Appendices	Yes
5	AM	General Comment	No	The District's report is through and well organized. It represents their commitment to adaptive managements and shows evolution to the MFL process in as little as 6 years. The district continues its multiparameter approach selecting the most conservative reduction as the standard. In the case that that standard is buttressed by other similarly restrictive standards we gain confidence as to the appropriateness of the MFL.	No action required.	Yes

	No) Sect nt mber		To be completed	by Reviewer(s)		
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
6	SP	Page viii, Paragraph 2, Sentence 1	No	Some qualifying language needs to be put into the Executive Summary relative to Blind Spring. It is not within any of the areas where the key impact analyses were conducted, and no specific studies related to this spring group were included. As such, language explaining this and why this is acceptable needs to be provided.	Revise text.	Yes
7	SP	Page ix, Paragraph 1, Sentence 1	No	Editorial: "Common Snook" should follow by a comma.	Add comma.	Yes
8	DY	General	No	No current concerns	No action required.	No action required

Table	2-3. Re	view of Chapter 1 – Intr	oduction			
	P	, or umber	ent fect of (No)	To be completed		
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
9	SP	Page 1, Paragraph 1, Sentence 2	No	As in the Executive Summary, some explanation of the location of Blind Spring and how it is included although there are no actual analyses of the impacts of flow reduction on the resources at the Spring Group needs to be provided.	Revise text.	Yes
10	SP	Page 1, Paragraph 2, Sentence 3	No	How was it that the warm water habitat criteria for Manatee drove the MFL previously to get a 9% reduction, when the present MFL shows that the system can hold many Manatees?	Revise the text to explain the manatee population in this habitat.	Yes
11	SP	Page 1, Item 4	No	Editorial: Add closing parenthesis after "F.A.C."	Add parenthesis.	Yes
12	SP	Page 4, Paragraph 1, Sentence 1	No	Editorial: Incomplete sentence.	Revise sentence.	Yes
13	SP	Page 5, Paragraph 5, Sentence 1	No	While at this time, no better criteria are available, the District needs to (outside of any specific MFL review) do some updated evaluation of this criteria and its applicability to all resources being considered.	No specific corrective action relative to this MFL, but work should be done to better support future MFLs or re-evaluations.	Yes

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
14	SP	Page 6, Paragraph 1, Sentence 1	No	This criterion is being applied to other habitats and water resource values outside of those analyzed under PHABSIM. This furthers the argument for the District to conduct an updated general review of the criteria for MFL development.	No specific corrective action relative to this MFL, but work should be done to better support future MFLs or re-evaluations.	Yes
15	SP	Page 6, Paragraph 3, Last sentence	No	This specific MFL does not really consider the unique characteristics of the Chassahowitzka System to determine how it may be expected to respond to flow reductions in that the 15% criterion is utilized as a blanket number.	No specific corrective action relative to this MFL, but work should be done to better support future MFLs or re-evaluations.	Yes
16	SP	Page 9, Item 1, Sentence 1	No	This may be a misleading statement since the LAMFE cannot represent cross-sectional variations in velocity that may exist. This statement may be more appropriate if it relates directly to the two applications, rather than the models in general, which is how this comes across. There are tradeoffs between the two models, and how well EFDC could represent the system is a function of the grid resolution.	Revise the text to include a discussion of the advantages and disadvantages of how the two models interpret this system.	Yes

	×	, or umber	ent ect of No)	To be completed by Reviewer(s)		
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
17	DY	Page 1	No	Need to clarify MFL for Blind Springs. Something like "In the absence of consistent, long-term flow measurements for Blind Creek Springs, the assumed MFL for this waterbody also is set at xx percent reduction in baseline flows.	Consider adding to text	Yes
18	DY	Page 4, Section 1.4	Maybe	The District used the percentage-of-flow approach for establishing minimum flows for Chassahowitzka River System that set limits on groundwater pumpage as a proportion of river flow over its entire flow regime without causing significant harm. This approach for establishing MFLs assumes linearity in environmental responses which hardly is ever true for hydrologic systems or individual hydrologic variables. While the flow of Chassahowitzka River does not exhibit strong seasonal patterns, the application of a linear percentage-of-flow determination merits further exploration of the effect of a smaller permissible flow reduction at lower flows when the springs are discharging less.	Provide further discussion explaining why using an average flow alone is sufficient to protect spring-fed rivers from significant harm. Other Water Management Districts use a series of flow statistics to determine minimum flows for spring-fed rivers	Yes

19	DY	Page 5, Section 1.4.1	Maybe	Even though many peer reviewers have accepted the use of a 15% threshold, many have indicated that this value is, in larger part, accepted de facto and its representation of the point at which significant harm actually occurs is presumptive. Additionally, many of the reviews go on to encourage further investigation of this threshold. I recognize the reasonableness of adopting a value such as 15%; however, the District must make a practical attempt, take visible steps, and transparently report the uncertainty and subjectivity associated with 15% threshold criterion. One size does not fit all. While some ecosystems may tolerate reductions greater than 15% others may tolerate considerably less, especially if already stressed by additional physical, chemical or biological factors. An argument for a more stringent standard for Chassahowitzka River System easily could be defended given the observed long-term increases in nitrate and chloride from the springs.	Provide further discussion explaining the subjectivity and uncertainty in this threshold criterion and steps the District plans to better quantify this standard for springs- fed rivers	Yes
20	DY	Page 6, Section 1.4.1	No	Clarify this statement "although the majority of studies (86%-92%) recorded ecological changes in response to reduced flow, <u>there is no universal</u> <u>responses that can be used to</u> <u>generalize across systems</u> ". Seems to me that the District is generalizing the 15% reduction standard for MFL	Address issue	Yes

	Solution (No)		To be completed	by Reviewer(s)		
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
				evaluations universally across all rivers and springs in west-central Florida.		
21	AM	Page 1, Section 1.1	No	This is the page where it is fairly clear that Blind spring is in the report because it was part of the original rule and it is the rule that must be considered for re- evaluation. Later I would suggest covering that again (perhaps by referencing Heyl 2012) and also a discussion of why more data was not collected on Blind spring for the re- evaluation, or a simply discussion of the assumption of protection.	Revise text.	Yes

Table	2-3. Rev	view of Chapter 1 – Intr	oduction			
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	To be completed A. Reviewer's Specific Comments	by Reviewer(s) B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
22	AM	Page 5, Section 1.4.1	No	Significant harm standard –This is consistent with past MFLs established in the District and has been peer reviewed (was it 17 times). I continue to believe that it is reasonable and superior to a presumptive limitation. However, I am in agreement with panelist that the District should continue to work towards a more transparent and less presumptive methodology/standard. I note that Dr. Gore's initial suggest was, I believe, specific to the use of PHABSIM which measures fairly specific habit defined by substrate, velocity and depth. Since that time the standard has been used on an increasingly diverse range of habitat measures including ones defined by salinity, temperature, rooting zones, inundation etc.	Consideration for future action. No changes to current text requested	See panel comments in body of report.

ċ	Ŀ	, or umber	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	To be completed by Reviewer(s)		
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number		A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
23	SP	Page 12, Paragraph 4, Sentence 1	No	Figure 2-4. It would be beneficial to have the specific surface watershed unit on the map highlighted differently than the other HUCs shown.	Provide a different representation for the specific surface watershed than the other HUCs.	Yes
24	SP	Page 18, Paragraph 4, Sentence 1	No	The inclusion of Blind Spring into the overall system evaluation needs to be discussed and justified in the report. No resources downstream of where Blind Spring flows out were evaluated as they were for all of the other flows. As such, a true MFL evaluation for this spring was not done.	Revise text	Yes
25	SP	Page 24, Section 2.3 Gage Data	No	Comment 1: A discussion of the depths of the system should be provided as its own section prior to this discussion. The depths are a key component of the system characteristics and play a role in the data presented in the Gage Data section. Comment 2: The data collection effort initiated for this project with the continuous gages provided a great deal of good data to help with the	Comment 1: Provide a discussion of depths prior to this section. Comment 2: Provide additional analyses of data to better describe this system. Comment 3: Include in this section or elsewhere in the	Yes

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	5	, or umber	ant fect of No)	To be completed	by Reviewer(s)	
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
				<ul> <li>understanding of the overall system. I feel that more analyses of this data could be presented in the section that goes beyond just presenting what the time series are. The authors could use the data to better describe the system behavior. This helps generally with the MFL and leads into the modeling. This type of data assessment could also go in the hydrodynamic modeling appendix.</li> <li>Comment 3: While I am not sure if this is the right place for it, a section that provides a final summary of the total SGD discharge and its distribution needs to be in the report. There are a multitude of ways flow is being calculated from measurements, but no definitive presentation of the total time series is provided. It is also not fully clear if the same total flow time series is being used in the different analyses, i.e., for the hydrodynamic modeling versus the water quality evaluations. It is critical that they both use the same time series.</li> </ul>	report a final summary of the total SGD discharge and its distribution.	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	To be completed by Reviewer(s)		
				A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
26	SP	Page 24, Paragraph 2, Last sentence	No	"ungagged" should be spelled ungaged	Correct typo.	Yes
27	SP	Page 26, Table 2-2	No	The description of Table 2-2B is not fully accurate or clear. Max and Mins are presented in the table, but the label says average daily data. The available data for stage, specific conductance and temperature is more than just daily min/max. The full time series data are available. This is important relative to the hydrodynamic modeling.	Include more of the available data and revise title to reflect that.	Yes
28	SP	Page 27, Paragraph 2	No	The Gulf of Mexico tides, which drive this station, are mixed diurnal and semi- diurnal in nature. This is a key aspect of Gulf tides that should be included in any discussion of water levels here. Also, the longer term astronomical tidal cycles and the wind driven impacts should be included.	Include discussion of importance of mixed diurnal and semi- diurnal tides as well as longer term astronomical tidal cycles and the wind driven impacts.	Yes
29	SP	Page 27, Paragraph 8	No	The report needs to specify that this is a bottom meter and to identify if it represents the deepest portion of the cross-section. This is important	Identify the location of the meter as a bottom meter in the deepest portion of the channel	Yes
_	×	, or umber	ect of No)	To be completed	by Reviewer(s)	
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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
				information relative to the data. The same applies for the temperature.	and explain the importance of this placement.	
30	SP	Page 28, Figure 2-9	No	A longer record could be shown and still have it be readable. At least showing a 2-week cycle would allow observing the spring/neap aspects.	Revise the graph to show a longer time frame.	Yes
31	SP	Page 29, Figure 2-10	No	The title says average stage, but the graph shows maximum daily stage.	Revise title to reflect the content of the graph.	Yes
32	SP	Page 33, Figure 2-14	No	There needs to be a better description of the nature of the field measurements of flow. Depending on when the measurements were taken and how they were or were not averaged, these values have little practical use as data depicting the flow. Rather they are used in the ultimate regressions or index velocity work. Presenting them here may have limited value and actually causes confusion	May not want to include graph or provide more explanation.	Yes
33	SP	Page 34, Figure 2-15	No	The differences in flows need to be explained and may be very misleading or confusing to present. Clearly two	Clarify the methods used to present these measurements.	Yes

÷	e	, or umber	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	To be completed by Reviewer(s)			
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number		A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
				different methods were potentially presented.			
34	SP	Page 36, Figure 2-17	No	As with the tidal data, presenting these over a longer period may tell a better story of how salinity behaves in the system.	Present a long- enough time to see some of the variations, but without overcrowding the figure. Consider providing a shorter period and a longer period.	Yes	
35	SP	Page 39, Paragraph 3, Sentence 2	No	This statement could also be made for the earlier station and should be.	Include this information for the previous station also.	Yes	
36	SP	Page 39, Paragraph 6	No	Stratification or no stratification needs to be discussed. This can be an important aspect of salinity behavior in these systems. The same is true with temperature.	Include discussions for both salinity and temperature stratification.	Yes	
37	SP	Page 40, Figure 2-20	No	The comment made for the length of the record presented for the earlier gage applies here also.	Refer to action recommended for Figure 2-17 regarding length of record.	Yes	
38	SP	Page 41, Figure 2-21	No	The title should say "Maximum Stage" since that is what is presented in the	Consider providing average stage instead	Yes	

·	er	, or umber	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	To be completed by Reviewer(s)			
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number		A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
				graph. The previous figure like this had a title that said "Average Stage" so it is not clear which the author wants to present. Average may be more useful.	of maximum stage and revise title to clearly state what is presented.		
39	SP	Page 43, Figure 2-23	No	Same comment as earlier relative to the period of the data to show.	Refer to action recommended for Figure 2-17 regarding length of record.	Yes	
40	SP	Page 47, Figure 2-26	No	The same comment made earlier on the period of record to show applies here.	Refer to action recommended for Figure 2-17 regarding length of record.	Yes	
41	SP	Page 48, Figure 2-27	No	While the label for this graph is correct, i.e., it is Maximum daily stage, it might be beneficial to see the range, i.e., show maximum, minimum, and average if that does not make the graph too busy. The same comment would apply to earlier graphs.	Present maximum, minimum, and average stage on this graph if it can be presented clearly and revise title to reflect contents.	Yes	
42	SP	Page 49, Figure 2-28	No	The same comment made earlier on the length of the record to show applies here.	Refer to action recommended for Figure 2-17 regarding length of record.	Yes	
43	SP	Page 50, Figure 2-29	No	As bottom and surface measurements are provided here, the text should	Incorporate discussion about the lack of	Yes	

	je	, or umber	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	To be completed by Reviewer(s)			
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number		A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
				address the lack of stratification in the system. It would be important to discuss if the sensors were in the deepest portion for the bottom and the vertical difference in the locations of the sensors.	stratification in the related text, including the vertical location of the sensors.		
44	SP	Page 52, Paragraph 1, Sentence 1	No	Grammatical: "on piling of a boundary marker" is awkward sentence structure	Reword sentence	Yes	
45	SP	Page 52, Paragraph 1, Last sentence	No	I think the author meant to fill in the depths but left Xs.	Replace the Xs with the correct values.	Yes	
46	SP	Page 53, Figure 2-31	No	The same comment made previously on the length of the record to show applies here.	Refer to action recommended for Figure 2-17 regarding length of record.	Yes	
47	DY	All salinity figures	No	Add to caption of each salinity figure, "specific conductance at 25 °C converted to salinity using equation by Lewis (1980) as reported in Schemel (2001).	Add to figures	Yes	
48	DY	Page 13, Figure 2.1	No	Add Chassahowitzka #1 and #2 springs to fig.	Add to figure	Yes	
49	DY	Page 17, Section 2.1	No	only count 16 springs on fig. 2	Verify	Yes	
50	DY	Page 18, Section 2.1	No	is it Beauford Spring or Buford Spring? Seen both in the literature.	Verify	Yes	
51	DY	Page 24, Section 2.3	No	edit (Table 2-2. A) to (Table 2-2)	Delete A	Yes	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number		A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
52	DY	Page 27, Section 2.3.1	No	add psu to salinity statement "between 3 and 4 <b>psu</b> with higher salinities"	Add to text	Yes	
53	DY	Page 30, Section 2.3.1	No	add measurement units to table 2-3.	Add to table	Yes	
54	DY	Page 36, Section 2.3.1	No	add measurement units to table 2-4.	Add to table	Yes	
55	DY	Page 37, Section 2.3.1	No	add psu to x axis of fig. 2-18.	Add to figure	Yes	
56	DY	Page 39, Section 2.3.2	No	add <b>psu</b> to salinity statements— "maxima range from 7 to 12 psu"	Add to text	Yes	
57	DY	Page 42, Section 2.3.2	No	add measurement units to table 2-5.	Add to table	Yes	
58	DY	Page 44, Section 2.3.2	No	add psu to x axis of fig. 2-24.	Add to figure	Yes	
59	DY	Page 50, Section 2.3.3	No	add psu to x axis of fig. 2-29.	Add to figure	Yes	
60	DY	Page 54, Section 2.3.4	No	add psu to x axis of fig. 2-32.	Add to figure	Yes	
61	AM	Page 24, Section 2	No	Gage data – The statement that the use of regression to extend gage records would "introduce additional uncertaintya more powerful way to extend water level, flow, temperature and salinity datais through surface water modeling" bothers me. I will defer	Revise text.	Yes	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
				to my fellow panelist who have greater expertise than I do with hydrodynamic modeling and I agree in specific cases with good data, such as the District has on these rivers, mechanistic modeling offers benefits and is likely to be a much better choice but the generality of the statements bothers me I think the District should at least cite one paper or present some evidence for their selection of approach (which I do agree with). <u>Blind Spring Question</u> : Blind springs was included in both original and Re- evaluation. Why were no attempts made to collect more data on Blind Springs between the two? Practically this MFL will limit GW and thus protect both but that presumes that Blind is protected by the Chassahowitzka standards?			

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
62	SP	Page 58, Paragraph 2, Sentences 1, 2, and 3	No	It should be clarified that just because a waterbody has been removed from the verified list because it has a TMDL does not mean that it is no longer impaired. The text here could make a reader think that FDEP feels the system is fixed. It is not.	Rephrase sentences to clarify what being listed or delisted means in reference to the TMDL.	Yes
63	SP	Page 59, Section 3.1.3 Numeric Nutrient Criteria	No	What about the springs criteria for nitrates? Does that not apply here? Presently, the system nitrate concentrations discharging from the spring are above the standard. This needs to be discussed here along with how high above the standard the values are and if they have been increasing over time. While the criteria are presented in the proceeding section, there is no presentation of the nitrate data.	Provide springs nitrate criterion as a frame of reference for field measurements and discuss any trends in observed values.	Yes
64	SP	Page 60, Paragraph 1, Last two sentences	No	It is good that this is stated here, but it should also be stated earlier.	See recommendation for Page 58	Yes
65	SP	Page 60, Paragraph 2	No	Either here or in the proceeding section, some of the nitrate data should be shown because it is above the target. Also, what are the trends in this data?	In this section or in Section 3.1.3 Numeric Nutrient Criteria provide nitrate data	Yes

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
				Water quality is a critical aspect of this system and needs to be fully presented and discussed.	that is above the target and any trends, along with water quality data.	
66	SP	Page 60, Paragraph 4, Last sentence	No	Grammatic: Needs an "A" before "Microsoft Access" to start the sentence.	Add an "A" before "Microsoft Access."	Yes
67	SP	Page 61, Paragraph 2, Sentence 3	No	"colleted" should be "collected"	Correct the spelling.	Yes
68	SP	Page 61, Paragraph 3, Sentence 5	No	"basis seven" should be "basis for seven"	Revise phrase.	Yes
69	SP	Page 71, Figure 3-9	No	What are the stars? It is not apparent in the text or figure. While the gradient is clear in the P108 graph, it is not as clear in the UF graph.	Define what the stars mean. Clarify gradient in UF graph.	Yes
70	SP	Page 83, last paragraph, last sentence, and Page 84, first paragraph, continuation of sentence	No	It should be noted here or elsewhere that TMDLs represent site-specific criteria. So, in essence, exceeding the adopted TMDL exceeds criteria. This is important to note for readers who are not as familiar with the water quality program.	Add text that identifies that TMDLs represent site-specific criteria, therefore, exceeding the adopted TMDL exceeds criteria.	Yes
71	SP	Page 84, Figure 3-18	No	Is this correct on the TN TMDL target for the whole river? Also, for this and other graphs does the criteria statistic (annual geomean, I believe) match the data analyses (average annual). If criteria are	Verify the TN TMDL target. Verify that the criteria statistic matches the data analyses. Confirm	Yes

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number		A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
				being put on graphs, it is important that the statistic be appropriate.	that the statistic is appropriate.		
72	SP	Page 87, Paragraph 3	No	At least by visual examination of the graphs, there is some increasing trend in nitrates at some of the lower stations. Not nearly as strong as the uppermost station, but it is there. Moving further downstream, it gets less pronounced.	Revise text.	Yes	
73	SP	Page 87, Paragraph 4, Last sentence	No	This statement is problematic because it makes it seem like the system has the capacity to uptake the higher nitrates and does not bring up the fact that perhaps this uptake may be what is causing the excessive growth that is the cause of the upstream impairment. This study does not address the impact of these higher nitrates on the growth of the filamentous algae that is the cause of the impairment.	Revise text	Yes	
74	SP	Page 89, paragraph 1, Sentences 2 and 3	No	Although there is extensive of discussion relative to what is limiting, no analysis of the data to show which would be limiting is provided. If nitrogen is not limiting because it is so high, that does not mean it is not an issue.	Provide analysis of the data to show which would be limiting.	Yes	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
75	SP	Page 91, Paragraph 3, Sentence 4	No	While I understand the desire to compare the measured water quality against a standard, the authors should be careful in that specific spatial areas, temporal time periods, and statistics go with the standard. I believe the standard is a geometric mean, but some parts of the graphs say annual average and some say geometric mean. Need to be clear what the statistical analysis is along with clearly stating that no analyses presented are for the determination of impairment.	Identify what the statistical analysis is and with clarify that no analyses presented are for the determination of impairment.	Yes	
76	SP	Page 94, Figure 3-29	No	The title says Annual Geometric Mean but the graph says Average Annual. Need to be consistent and clear. Also, explain the extensions off the bars.	Revise the tile to reflect the graphs and explain the image more thoroughly.	Yes	
77	SP	Page 95, Section 3.5.1 Flow Record for Water Quality Analysis	No	The base flow record used here needs to be the identical flow record used in other analyses, specifically the hydrodynamic modeling. Comments earlier outlined the need for a clear presentation of the final official base flow record of total SGD for this MFL, along with how those flows were distributed around the system. It is	Verify the flow record used and make sure it is consistent with those used for other analyses.	Yes	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
				not clear that everyone used the same record.		
78	SP	Page 96, Paragraph 3, Sentence 2	No	This sentence minimizes the importance of nitrates in the system. The concentrations at the head springs are not low, they are well above the TMDL target and site-specific criteria.	Revise or potentially remove text	Yes
79	SP	Page 97, Paragraph 1, Sentences 1 and 2	Maybe	One aspect that is not discussed here is increasing salinity coming out of the vents (the combination of TDS) with decreasing flow. In the hydrodynamic modeling, the assumption is made that flow reductions would not result in an increase in the concentrations of salinity coming out of the vents, i.e., while flows at the upstream boundary conditions are decreased, the salinity levels remain the same as the baseline condition. This issue needs to be explored because that would impact the salinity habitat assessment, which is one of the factors that determined the MFL.	Include additional discussion of increased salinity concentrations in decreased flow from the vents.	Yes
80	SP	Page 98, Section 3.5.3 River Mainstem	No	The regression modeling presented here is a good way of looking at the relationship between flow and Chl a.	No action needed	Yes

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				The technical analyses are sound. Issues raised below in other comments address concerns around the use of the NNC standard, not the technical analyses.			
81	SP	Page 98, Paragraph 3	Maybe	The use of the NNC outside of the spatial area, temporal range, and statistical method attached to it is not appropriate. The 3.9 µg/L value only has significance as an annual geometric mean within the WBID it applies to.	Re-evaluate how to utilize the flow versus ChI a regressions for MFL analyses.	Yes	
82	SP	Page 99, Paragraph 2, last sentence	Maybe	Most of Sites 1 through 10 are not within the WBID that the standard applies to. This standard only has meaning in the WBID area.	See corrective action for 81	Yes	
83	SP	Page 99, Paragraph 4, last sentence	Maybe	These analyses compare what appears to be daily results against a standard that is an annual geomean. The 3.9 µg/L value has no meaning at these shorter temporal time scales.	See corrective action for 81	Yes	
84	SP	Page 99, Paragraph 5, Sentence 3 through the end of the paragraph	Maybe	While the qualifying statements are of value to make because they recognize the limitations in terms of comparison against criteria, it leaves open the concern that the MFL analyses did not	See corrective action for 81	Yes	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number		A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
				address the issue of flow reductions on this aspect of water quality. If reduced flows result in a violation of the downstream water quality standard, and that allowable flow reduction was below the others established for different metrics, the MFL would need to be set on this basis. As it stands, the qualifying language does not provide for that assessment. This limitation needs to be discussed in the context of the ultimate MFL determination sections.			
85	SP	Page 100, Paragraph 2	Maybe	The regression-type modeling presented here is similar to approaches utilized by FDEP for the establishment of TMDLs. The regressions are no less technically sound than ones used by FDEP. As such, it would seem that, if used appropriately relative to the spatial and temporal constraints of the criteria, they could assess the potential impacts of flow withdrawal on future violations of the NNC for Chl <i>a</i> .	See corrective action for 81	Yes	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
86	SP	Page 102, Figure 3- 32	Maybe	Exceedance of criteria is not a habitat, therefore, the use of the 15% harm criteria seems to extend its use too far.	See corrective action for 81	Yes	
87	DY	Page 57-104	Maybe	Neither the report nor supporting documents reviewed adequately address if salinity in the springs that discharge to Chassahowitzka River will change in response to changes in groundwater pumping in the Northern District. Temporal changes in quantity and quality of flow from individual vents needs to be better understood and warrants further consideration. Salinity changes in springs are important because the mineral content of springs with naturally higher salinity can have an influence on biological diversity within their waters and is therefore important to consider when evaluating their ecological health (FDEP, Springs Initiative Report). High water clarity is a primary driver of the productive aquatic vegetation which supports spring ecosystems (SWFWMD- web Springs Dashboard). My question	Address issue	Yes	

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Comment No.	Peer Reviewer Figure, Table, or Paragraph Number Does Comment	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?		
				Will higher salinity concentrations reduce water clarity?			
88	DY	Page 85, Section 3.4.1	No	Add equations and R <sup>2</sup> to each of the regression lines on fig. 3-20.	Add to figure	Yes	
89	DY	Page 96, Section 3.5.2	No	What are classified as "harmful constituents"?	Provide further explanation	Yes	
90	DY	Page 97, Section 3.5.2	Maybe	Why wasn't water clarity assessed?	Address issue	Yes	
91	DY	Page 97, Section 3.5.2	Maybe	Temporal changes in quantity and quality of flow from individual vents needs to be better understood and warrant further consideration. My questionWill higher salinity concentrations reduce water clarity?	Address issue	Yes	
92	DY	Page 97, Section 3.5.2	Maybe	Nutrient loading has been on ongoing problem for decades. Steps have been done to mitigate the problem, however elevated nutrient levels continue to be a principal threat to the environmental integrity (ecosystems) of the Chassahowitzka River System. Therefore, for this spring-based flow system, nutrient loading is relevant to the MFL in that it can lead to vegetation changes which in turn could lead to	Provide further discussion explaining why nutrient loading is not a hydrologic issue	Yes	

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				hydrologic changes. Several of the springs discharging to the Chassahowitzka River were placed on the verified impaired list for nutrients based on the presence of algal mats. Moreover, an unintended consequence of decreased flow volumes is it may lead to temporal issues related to residence time for nutrients within specific habitats. While there is no statistically significant correlation between flow and nitrate concentrations, the mathematical relation between loads and flows state that if loadings do not change, concentrations will be increased as flows decrease.		
93	AM	General Comment	No	The water quality analysis in these reports are extensive and fairly complete and the continued effort to understand the coastal systems is evident. I like the way you explore relationships with space, time and flow in separate sections. Flow is of course what you are regulating. Should 3.5 be organized like 3.3 and 3.4?	The author should consider revising the text for consistency and readability.	Yes

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
94	AM	Page 98, Section 3.5.3	No	These pages note that Chlorophyll is a function of many factors. It also discusses in a new way for the District the potential use of a water NNC as a means of limiting flow. While the discussion of NNC is interesting it has perhaps resulted in ignoring other characteristics of Chlorophyll. Discussion with stakeholders suggest that water clarity is a concern and is a component of one of the 10 environmental values (aesthetics and scenic value). Chlorophyll is related to clarity and flow and residence time are components of Chlorophyll growth. This was a discussion during the Kings Bay Crystal River MFL. The report would benefit from further discussion of water clarity as it relates to Chlorophyll and any presumptions that were made based on the NNC. Further if chlorophyll is not the major constituent of reduced clarity that would warrant discussion as well.	Provide further discussion of water clarity as it relates to flow and discuss fully assumptions made about relationships with clarity and other comports such as chlorophyll. This might be done in relation to the WRV for aesthetics and scenic attributes.	Yes	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
95	DY	Page 145, Section 4.3.1.1	No	Why is there no seasonal assessment of snook?	Address issue	Yes	
96	AM	Page 116, Section 4.2.3	No	<ul> <li><u>SAV</u> – The District states that annual variability is expected in these coastal spring feed systems and I agree narrowly with that statement. Storm (scour and salinity) can alter compositions significantly and higher salinities caused by low flow conditions can also cause alterations. Still the changed from the early 2000's to 2010 and the observations from 2015 (ATM 2016) show considerable change. The District correctly points out that seasonal variability exists, and that discontinuous sampling may miss important patterns in community composition, biomass and area coverage.</li> <li><i>Question - Does this than mean that the</i></li> </ul>	The District should consider for future studies if routine monitor of SAVs in these coastal systems is more appropriate than a sequence of discontinuous studies and weigh the usefulness of the information against the cost.	Yes	
				data is of little use if not collected more continuously? It suggests to me that for the purposes of re-evaluation a single study preformed just prior to re- evaluation may be of limited value and			

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
				the District should consider the value of more continuous monitoring along these coastal spring feed rivers. It might especially consider this in like rivers on the priority list for development or reevaluation. We note that the District has a contract for twice-a-year fish sampling with the FWC in both rivers. Are the fish indicators more valuable or simply are they more obtainable at a reasonable cost?			
97	AM	Page 131, Section 4.2.3	No	No relationship found between flow and Blue Crab quantity. However, we note the Districts willingness to examine new metrics of interest and consider information for possible inclusion into MFLs as they become available.	No action required	Yes	
98	AM	Page 140, Section 4.3.1	No	The District has continued to sample fish during the period approaching re- evaluation. This commitment to continuously improve/increase the available data is commendable.	No action required	Yes	
99	AM	Page 156, Section 4.4	No	Manatee – Thermal arguments consistent with prior reports and	No action required	Yes	

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				originally used by SJRWMD. Consistent and remains reasonable.			
100	AM	Page 161, Section 4.5	No	Snook– Common in both rivers (under 8th and 3rd and 3 and 8.6% total catch) and a popular gamefish. Have a 10-15- degree Celsius threshold. Note more abundant in north now and so are red mangrove.Request for increased discussion in the report: Habitat size was the metric considered for Snook which differs some form the way it was evaluated for Manatee. The 2010 winter is evidence of the need for thermal refuge and I support the species-specific standards since we happen to know allot about the common game fish. But I did not see where the need for excess capacity was explicitly discussed. The Snook standard invites comparison to the Manatee standard. The rational for the difference in application should be discussed.	Request increased discussion in report.	Yes	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
101	DY	Page. 184, Section 5.4.1	No	Based on my review of the supporting technical documents including the Anderson and Stewart (2016) review, the groundwater flow model is conceptualized appropriately and meets accepted model calibration standards. Although the aquifer system is more complex (flow system is neither isotropic nor homogenous) than the model assumptions inherent using the selected MODFLOW packages utilized; the abundant occurrence of secondary porosity features does not invalidate usage of the equivalent porous medium model for simulating average annual regional groundwater flow over the model domain. The model as developed is a useful tool for the District to evaluate regional changes in stress to the system for annual, monthly, or seasonal average conditions.	No action required	No action required	
102	DY	Page 184, Section 5.4.1	No	Suggest adding text to address potential dual porosity criticism of the selected model code. Something like:	Add to text	Yes	

	Ŀ	umber .	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	To be completed by Reviewer(s)		
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number		A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
				The assumption that groundwater flow in the Floridan aquifer system can be approximated as laminar flow and represented as a porous medium in MODFLOW is applicable at the scale of the NDM5 grid spacing (2,500 feet x 2,500 feet discretization). Based on a comparison of the application of the MODFLOW Conduit Flow Package and a standard MODFLOW application at Wakulla Springs by Kuniansky (2016), the assumption that the standard MODFLOW porous medium approach is applicable throughout the NDM5 model domain is reasonable.		
103	DY	Page 184, Section 5.4.1	No	Suggest adding the peer report by Anderson and Stewart (2016) to appendices.	Add to report	Yes

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Comment No.	Peer Reviewer		Does Comm Directly and Materially Af Conclusions Report? (Yes	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
104	SP	Page 197, Section 6.3 LAMFE Modeling	No	The District developed this model and it not used outside of the District. More discussion and documentation of testing of the model should be provided.	Provide additional discussion and documentation of the testing of the model.	Yes	
105	SP	Page 197, Paragraph 4	No	The upstream boundary conditions used in the model, specifically the individual flows from the vents and the salinities and temperatures, should be better documented. This can be done in the modeling report.	Improve the presentation of the boundary conditions in the modeling report.	Yes	
106	SP	Page 198, Paragraph 2	Maybe	Earlier comments on the potential changes in salinity in the vents under reduced flow scenarios need to be addressed here. The model assumes no change.	Define potential changes or perform sensitivity analyses to show no impact on the MFL	Yes	
107	SP	Page 198, Paragraph 6	No	Why was the presumptive criteria evaluation not used for the snook like it was for the manatee, i.e., even with the reductions, was there plenty of room for the snook?	Include the rational for the difference in application between the snook and the manatee.	Yes	
108	SP	Page 200, Table 6-2	No	What about RMS Error?	Include RMS error.	Yes	
109	DY	Page 197, Section 6.3	Maybe	For transparency, supporting documentation is needed to explain the District's selection of LAMFE. Need to show the flow/salinity values for all	Address all issues. The report and/or appendices must be complete in assessing	Yes	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number		A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
				tributaries for the simulation/verification periods. What method was used to estimate the salinity and flow boundary conditions for the tributary springs in the model? How were boundary salinities and flows adjusted when simulating sea level rise? What is the error and accuracy of the input data? Sensitivity analyses are needed to address the sensitivity of the downstream, upstream, and lateral salinity or temperature boundary conditions. Additionally, uncertainty analyses are needed otherwise the precision and magnitude of possible error in salinity or temperature model prediction results are unquantified. For example, if the threshold refuge temperature is 15 °C, are temperatures of 16 °C and 14 °C different enough to be outside or within the allowable threshold?	the uncertainty and sensitivity associated with the LAMFE model results and the errors and accuracy in the various steps and how those might impact the final flow calculation	
110	DY	Page 197, Section 6.3	No	Flow and salinity inputs for all simulations must be reported.	Add data to report	Yes

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number		A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
111	DY	Page 197, Section 6.3	No	Suggest editchange "were tuned" to "were adjusted". I thought musical instruments are tuned.	Suggest rewording.	Yes	
112	DY	Page 197, Section 6.3	No	Editorial issue- paragraph 3 last sentence—change eh to the	Edit text	Yes	
113	DY	Page 197, Section 6.3	No	The statement "accurately predict measured values" is misleading. The model simulates values and the modeler subjectively assesses the simulation accuracy. What is meant by "accurately"?	Clarify	Yes	
114	DY	Page 200, Table 6-2	No	Table title needs to include the dates of the statistical analyses. Why no statistics included for calibration period?	Add time period used in analyses	Yes	
115	DY	Page 201, Tables 6-4 and 6-5	Maybe	What is the uncertainty associated with the simulated values?	Document the error associated with these estimates	Yes, based on sensitivity analyses of salinity in SGD rather than full uncertainty analyses	
116	AM	General	No	See Manatee/Snook comments aboveThey could be addressed here but I think chapter 5 is better.		Yes	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
117	SP	Page 202, Paragraph 3, Sentences 1 and 2	Maybe	Comments provided earlier on changes in upstream salinity boundaries under reduced flow conditions may impact the overall MFL.	See previous corrective action.	Yes	
118	SP	Page 202, Paragraph 5, Last sentence	Maybe	While salinity and temperature are important aspects, for this system, at the moment, water quality seems to be the most important aspect. As such, this section should have more discussion of the system's present state (impaired) and what the MFL was and was not able to evaluate relative to water quality, specifically, the increasing nitrates, impacts of flow on filamentous algal growth, impacts on clarity.	Provide additional text.	Yes	
119	SP	Page 203, Paragraph 4, Sentence 1	No	This section references the Homosassa River System in the Chassahowitzka Report	Revise text.	Yes	
120	SP	Page 204, Paragraph 5, Last two sentences	No	The Homosassa River is referenced again by mistake. This section does not	Add text.	Yes	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
				address the potential impacts of nitrate concentrations on the filamentous algae. This is the reason FDEP listed the upper sections as impaired and why there is a TMDL. If filamentous algae is being discussed, this aspect needs to be included, even if it is a recognition of the uncertainty and lack of data.			
121	SP	Page 205, Section 7.2.9 Water Quality	No	Comments made in the water quality section identified some potential issues with how the criteria were utilized. Also, water quality is such an important aspect of this system at the moment, so this section would seem to need a more complete discussion.	Provide additional text.	Yes	
122	DY	Page 202, Section 7.1	No	Add River System to chapter title— Should read "Minimum Flows Recommended for the Chassahowitzka River System".	Add to text	Yes	
123	DY	Page 202, Section 7.1	Maybe	What is the uncertainty associated with the 8% LAMFE model prediction?	Quantify the uncertainty associated with this prediction	Yes, based on sensitivity analyses of salinity in SGD rather than full	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
						uncertainty analyses	
124	DY	Page 202, Section 7.1	No	The statement " <i>Likewise, water quality parameters are stable</i> " may not be true. Specific conductance in spring waters have increased since the 1960's.	Address issue	Yes	
125	DY	Page 202, Section 7.1	No	Not sure of the meaning of this statement "confidence in the criteria associated with the hydrodynamic model modeling results is proportional to verification statistics shown in Table 6.2". First, what "criteria associated with the model" are you referring to? Second, verification helps to establish greater confidence in the calibration but how is it proportional to verification statistics?	Clarify	Yes	
126	DY	Page 204, Section 7.2.6	No	Editorial issue-second to last sentence, change Homosassa to Chassahowitzka.	Edit text	Yes	
127	DY	Page 206, Section 7.3	Maybe	"Results from this current reevaluation of the Chassahowitzka River System therefore indicate an appropriate minimum flow could be established at 92% of unimpacted flows". Once again, what is the uncertainty associated with this prediction value?	Quantify the uncertainty associated with this prediction	Yes, based on sensitivity analyses of salinity in SGD rather than full	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
						uncertainty analyses
128	DY	Page 206, Section 7.3	Yes	The District MFL report has (1) provided a thorough and extensive discussion of the rationale of the minimum flow recommendations for the Chassahowitzka River System; and (2) successfully met the requirements of the statuteto consider multiple <i>natural</i> <i>resource values</i> (WRVs), and limit flow reduction resulting in no " <i>significant</i> <i>harm</i> " to water resources and ecology of the system. However, I believe the District should consider a more conservative " <i>appropriate minimum flow</i> " since currently (1) there are no uncertainty analyses of model results (2) no analyses of confidence levels associated with " <i>significant harm</i> " being applied, and (3) no better hydrologic data for improved understanding relation between salinity for both saline and freshwater springs caused by groundwater withdrawals and/or sea level rises.	Consider recommendation	Yes

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
129	DY	Page 208, Section 7.4	Maybe	Was the effect of sea level rise on salinity changes of springs due to movement of the saltwater-freshwater interface in the Upper Floridan aquifer assessed?	Address issue	Yes
130	AM	Page 202, Section 7.1	No	Consider editing or clarifying: Both reports state in the third paragraph that "Biological components of the system, including fish communities, vegetation and oysters are stable". This was not at all my impression of vegetative communities gained from the report (Chapter 4.2.3). Specifically, SAV was not demonstrated to be stable but actually shown to be quite variable. Some vegetative communities are stable but stakeholders express considerable concern over SAV in the public kickoff meeting and there is at least some concern about SAV assemblages.	Additional discussion in report.	Yes
131	AM	Page 205, Section 7.2.6	No	Please explain more thoroughly: "The presence of filamentous algae is driven bysalinity and light availability (which in turn is driven by water levels). Salinity and water levels are predicted by the	Please add additional information in the report about how filamentous algae responds to flow and	Yes

Table	2-9. Rev	view of Chapter 7 – Min	imum Flows Rec	commendation for Chassahowitzka		
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Comment No	Peer Review	Figure, Table, Page and Paragraph Nu	Does Comme Directly and Materially Afi Conclusions Report? (Yes	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
				hydrodynamic mode, and thus the effects of flow reductions on algae have been considered through the hydrodynamic modeling effort."	how that response was considered in setting the MFL.	

Table		Review of Appendix 7 – A modeling study of flow		2018. salinity and thermal habitats in the Chassa	ahowitzka River	
	z	, or umber	ent ect (No)	To be completed by Reviewer(s)		
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Numbei	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
132	SP	Page 5, Paragraph 1, Sentence 2	No	Not sure "an insignificant amount" is the best way to characterize the flow from the watershed area.	Revise the text.	Yes
133	SP	Page 6, Paragraph 1, Sentence 3	No	Do not really agree with the statement " the use of a more suitable hydrodynamic model for the river than that used in the 2013 MFL establishment."	Revise the text.	Yes
134	SP	Page 6, Paragraph 1, Last word.	No	"Overtly" should be deleted or the sentence completed.	Revise the text.	Yes
135	SP	Page 11, Figure 3	No	Need to discuss the nature of the water level data at Chassahowitzka near Homosassa. Describe the feature that is holding this data up.	Revise the text.	Yes
136	SP	Page 12, Paragraph 1, Last sentence	No	Regarding "which acts like salinity barrier hindering salinity wedge migrating upstream", there is also a physical aspect of the system that also impedes upstream migration of the salinity given the switch to the gradient flow.	Revise the text.	Yes
137	SP	Page 18, Section 3 Model Development	No	While there is a good amount of discussion of the flow, salinity and temperature data, in the end, there is not a clear presentation of what the boundary conditions were for the upstream boundaries (flow, salinity, and	Add discussions, a map and graphs.	Yes

÷	int int vor		To be completed by Reviewer(s)			
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
				temperature) as time series and how they were distributed around the system (a map would help). Plots of the individual time series would also help.		
138	SP	Page 30, Paragraph 2, Sentence 1	Maybe	While the flow boundary conditions were reduced, the salinities remained the same as baseline. This assumption needs to be discussed or tested because it will impact the MFL reduction determinations for salinity habitat.	Review any data or studies that might provide what increases might be and/or include sensitivity analyses to define the potential impact	Yes
139	DY	General	Yes	See earlier comments on LAMFE model documentation in Review of Sections 6 and 7.	See earlier recommendations	See earlier response

Table	E			nmental, Inc. and WSP, Inc. 2018. and Flow Relationships for the Chassaho	owitzka River in support	of minimum	
	er s, or umber		ent eect of /No)	To be completed by Reviewer(s)			
Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?	
140	SP	Page x, Paragraph 2	No	Some mention should be made of the known relationship between residence time and ChI <i>a</i> levels in systems as this is the most likely cause	Revise text to include discussion of known relationship between residence time and Chl a levels in systems.	Yes	
141	SP	Page x, Paragraph 3, Last sentence	No	It would be good to specifically state what the criteria are that govern each section, i.e., the nitrate concentration for the headwater and the NNC for ChI a, TN, and TP for the downstream portions.	Revise text	Yes	
142	SP	Page x, Paragraph 4, Sentences 1 and 2	No	It is somewhat dangerous to apply the ChI a standard in any other way than which it was derived for, i.e., as an annual geometric mean. The value has no meaning in any other context and as such should not be a trigger.	Revise text.	Yes	
143	SP	Page xi, Paragraph 1, Last two sentences	Maybe	Looking at a 15% change in sample exceedance over the criteria is not an appropriate way to assess water quality impacts. There are specific temporal and spatial ways that the standard should be applied when using a model of this type and what was done is may not be consistent with it.	Look at method for determining the allowable impact relative to the criteria but make sure not to go outside of how the criteria (spatially and	Yes	

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Comment No.	Peer Reviewer	Figure, Table, or Page and Paragraph Number	Does Comment Directly and Materially Affect Conclusions of Report? (Yes/No)	A. Reviewer's Specific Comments	B. Reviewer's Specific Recommended Corrective Action	C. Comment Resolved?
					temporally) should be applied.	
144	SP	Page xi, Paragraph 2, First two sentences	Maybe	As stated earlier, the criteria has no meaning other than within its context as a standard for an annual geometric mean. Also, violations of a standard are not a resource and, therefore, not really what the 15% criteria was designed for.	See above corrective action	Yes
145	SP	Page 4-1, Paragraph 2, Sentence 4	Maybe	Violations of criteria are not a beneficial attribute or a resource of concern, therefore, it should not be assessed using the 15% criteria.	See above corrective action	Yes
146	SP	Page 4-5, Figure 4-3	Maybe	This analysis appears to determine the flow reduction that would result in a 15% increase in the daily exceedance of the Chl <i>a</i> criterion. This is not appropriate, in that the Chl <i>a</i> criterion is defined on an annual geometric mean basis and has no meaning at other time scales.	See above corrective action	Yes

## 3.0 SUMMARY OF FINDINGS AND MFL REVIEW GUIDELINES RESPONSE

A component of the Peer Review Panel scope of work was to provide an assessment of the MFL report and supporting documentation against specific criteria provided by SWFWMD. The following outlines those specific criteria.

- <u>Conclusions</u>: Determine whether the conclusions in the Chassahowitzka River/Chassahowitzka Spring Group minimum flow report are supported by the analyses presented.
- Supporting Data and Information: Review the relevant data, and information that support the conclusions made in the Chassahowitzka River/Chassahowitzka Spring Group minimum flow report to determine whether:
  - a. The data and information used were properly collected;
  - b. Reasonable quality assurance assessments were performed on the data and information
  - c. Exclusion of available data from analyses was justified; and
  - d. The data used were the best information available.
- 3. <u>Technical Assumptions</u>: Review the technical assumptions inherent to the analyses used in the Chassahowitzka River/Chassahowitzka Spring Group minimum flow report to determine whether:
  - a. The assumptions are clearly stated, reasonable and consistent with the best information available;
  - b. The assumptions were eliminated to the extent possible, based on available information; and
  - c. Other analyses that would require fewer assumptions but provide comparable or better results are available.
- 4. <u>Procedures and Analyses</u>: Review the procedures and analyses used in the Chassahowitzka River/Chassahowitzka Spring Group minimum flow report to determine whether:
  - a. The procedures and analyses were appropriate and reasonable, based on the best information available;
  - b. The procedures and analyses incorporate all necessary factors;
  - c. The procedures and analyses were correctly applied;
  - d. Limitations and imprecisions in the information were reasonably handled;
- e. The procedures and analyses are repeatable; and
- f. Conclusions based on the procedures and analyses are supported by the data.
- 5. If a proposed method used in the Chassahowitzka River/Chassahowitzka Spring Group minimum flow report is not scientifically reasonable, the Peer Review Panel shall:
  - a. List and describe scientific deficiencies and, if possible, evaluate the error associated with the deficiencies; and
  - b. determine if the identified deficiencies can be remedied.
  - c. If the identified deficiencies can be remedied, then describe the necessary remedies and an estimate of time and effort required to develop and implement each remedy.
  - d. If the identified deficiencies cannot be remedied, then, if possible, identify one or more alternative methods that are scientifically reasonable. If an alternative method is identified, provide a qualitative assessment of the relative strengths and weaknesses of the alternative method(s) and the effort required to collect data necessary for implementation of the alternative methods.
- 6. If a given method or analysis used in the Chassahowitzka River/Chassahowitzka Spring Group minimum flow report is scientifically reasonable, but an alternative method is preferable, the Peer Review Panel shall:
  - List and describe the alternative scientifically reasonable method(s) and include a qualitative assessment of the effort required to collect data necessary for implementation of the alternative method(s).

The conclusions outlined in Table 3-1 reflect the final MFL Documents and supporting documentation that was provided throughout the peer review process, including supporting documentation and analyses provided following submittal of the Initial Peer Review Support as part of the District responses.

Task		Subtask	Panel Response		
the Chassah River/Chass Spring Grou minimum flo	conclusions in nowitzka ahowitzka p/Blind Springs		The Panel has determined that the MFL conclusions relative to the allowable flow reductions are supported by the analyses presented.		
conclusions Chassahowi River/Chass	Review the a, and hat support the made in the tzka ahowitzka p/Blind Springs w report to	The data and information used were properly collected;	The Panel has determined that data collected by the SWFWMD for this project appears to have been collected properly. Also, the data from outside groups appears to have been collected properly based on existing protocols.		
	b.	Reasonable quality assurance assessments were performed on the data and information	The Panel has determined that reasonable quality assurance assessments were performed on the data.		
	c.	Exclusion of available data from analyses was justified; and	The Panel did not see where any specific data were excluded		
	d.	The data used were the best information available.	The Panel has determined, based on their review of the reports and supporting information, that the District utilized the best available information and data.		

Task	Subtask	Panel Response		
3. Technical Assumptions: Review the technical assumptions inherent to the analyses used in the Chassahowitzka River/Chassahowitzka Spring Group/Blind Springs minimum flow report to determine whether:	a. The assumptions are clearly stated, reasonable and consistent with the best information available;	The Panel has determined that assumptions made in the reports are clearly stated, reasonable, and consistent with the best available information.		
	b. The assumptions were eliminated to the extent possible, based on available information; and	The Panel did not identify any unjustified assumption eliminations.		
	c. Other analyses that would require fewer assumptions but provide comparable or better results are available.	The Panel did not identify any alternate analyses that would require fewer assumptions		
<ol> <li>Procedures and Analyses: Review the procedures and analyses used in the Chassahowitzka River/Chassahowitzka Spring Group/Blind Springs minimum flow report to determine whether:</li> </ol>	a. The procedures and analyses were appropriate and reasonable, based on the best information available;	The Panel determined that the procedures and analyses were appropriate and reasonable, based on the best available information.		
	b. The procedures and analyses incorporate all necessary factors;	The Panel determined that the procedures and analyses utilized by the District incorporated all necessary factors.		
	c. The procedures and analyses were correctly applied;	The Panel determined that the procedures and analyses were correctly applied.		

Task	Subtask	Panel Response		
	d. Limitations and imprecisions in the information were reasonably handled;	The Panel determined that the limitations and imprecisions were reasonably handled.		
	e. The procedures and analyses are repeatable; and	The Panel determined that the procedures and analyses seem repeatable.		
	f. Conclusions based on the procedures and analyses are supported by the data.	The Panel determined that the conclusions reached were supported by the data available.		
<ol> <li>If a proposed method used in the Chassahowitzka River/Chassahowitzka Spring Group/Blind Springs minimum flow report is not scientifically reasonable, the CONSULTANT shall:</li> </ol>	a. List and describe scientific deficiencies and, if possible, evaluate the error associated with the deficiencies; and	No specific deficiencies were identified based on presently available data.		
	<ul> <li>b. determine if the identified deficiencies can be remedied.</li> </ul>	No remedy needed as no deficiencies were identified.		
	c. If the identified deficiencies can be remedied, then describe the necessary remedies and an estimate of time and effort required to develop and implement each remedy.	No response required as no deficiencies were identified.		

Task	Subtask	Panel Response
	<ul> <li>d. If the identified deficiencies cannot be remedied, then, if possible, identify one or more alternative methods that are scientifically reasonable. If an alternative method is identified, provide a qualitative assessment of the relative strengths and weaknesses of the alternative method(s) and the effort required to collect data necessary for implementation of the alternative methods.</li> </ul>	No response needed as no deficiencies were identified,.
<ol> <li>If a given method or analysis used in the Chassahowitzka River/Chassahowitzka Spring Group/Blind Springs minimum flow report is scientifically reasonable, but an alternative method is preferable, the CONSULTANT shall:</li> </ol>	<ul> <li>a. List and describe the alternative scientifically reasonable method(s) and include a qualitative assessment of the effort required to collect data necessary for implementation of the alternative method(s).</li> </ul>	No alternative methods have been identified by the Panel in this report.

#### 4.0 **REFERENCED LITERATURE**

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- Southwest Florida Water Management District (SWFWMD). 2019b. Estimated and Metered Groundwater Use in the Chassahowitzka Springshed from 1992-2016 (Includes Domestic Self-Supply).
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- Southwest Florida Water Management District (SWFWMD). 2019f. A Modeling Study of Effects of Flow Reduction on Salinity and Thermal Habitats in the Chassahowitzka River.
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# **Response to Final Peer Review**

# Reevaluation of Minimum Flows for the Chassahowitzka River System

June 2019

## Southwest Florida Water Management District Brooksville, Florida 34604-6899

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## **EXECUTIVE SUMMARY**

This document summarizes Southwest Florida Water Management District staff responses to the Final Peer Review – Reevaluation of Minimum Flows for the Chassahowitzka River System completed for the District in June 2019. The Final Peer Review Report was prepared by a peer review panel (Panel) composed of Steven Peene, Dann Yobbi and Adam Munson.

The peer review for this MFL was conducted in two phases. The first phase was an initial peer review that culminated in recommendations for changes to the report documentation and analyses and provided initial conclusions on the technical defensibility of the MFL. The initial conclusions and recommendations were included within a report entitled "Initial Peer Review – Re-evaluation of Minimum Flows for the Chassahowitzka River System". Following submittal of the Initial Peer Review Report, District staff made revisions which result in a Final MFL Report which includes changes to initial appendices as well as creation of two new appendices in response to the recommendations. The Peer Review Panel and the District held three teleconferences to discuss changes and additions to the MFL report and the Panel produced a Final Peer Review Report. This Final District Response summarizes initial responses to the Initial Peer Review Report as well as responses to the Final Peer Review Report.

The Final Peer Review Report supports the Final MFL Report by stating: "Overall, the Peer Review Panel supports the conclusions presented within the MFL report and the use of the three critical habitats as the defining metrics. A key component of the MFL analyses, the hydrodynamic model, was generally found to be sufficiently developed and calibrated for use in evaluating the changes in the temperature and salinity as a function of submarine groundwater discharge (SGD)."

Key recommendations in the Initial Peer Review Report focused on: appropriateness of the 15 percent harm standard as a threshold for significant harm, documentation of the time series of submerged groundwater discharge, hydrodynamic model documentation, and methods for addressing water quality with respect to existing criteria. All of these key recommendations were addressed by District staff to the satisfaction of the Peer Review Panel.

The Final Peer Review Report confirms that the District response to comments, changes to the Initial MFL Report culminating in the Final MFL Report, and additional documentation provided full resolution to all issues raised by the panel: "Based on the District responses to comments, additional technical documentation, and the updated documents, no unresolved recommendations remain."

## **RESPONSES TO GENERAL COMMENTS**

In the Initial Peer Review Report, the Panel identified key comments/recommendations to improve the MFL report, supporting documentation, and associated analyses. In the Final Peer Review Report, the Panel determined that all comments/recommendations were adequately addressed. General comments addressed:

- The significant harm threshold of 15 percent habitat change
- Determination of the SGD
- Groundwater modeling
- Saltwater in springs
- Hydrodynamic modeling
- Water quality analyses
- Biological communities

## **Significant Harm Threshold**

#### **Summary of Final Panel Comments**

"The determination made by the Panel is that at this time the 15% change criteria is the best available approach to the determination of the allowable MFLs for the Chassahowitzka system. A recommendation is made for the District to perform a re-evaluation of the 15% criteria outside of any specific MFL peer review process." (p. 2-3)

#### **Initial Response**

We agree with the Panel that use of 15% change in habitat or resource criteria is superior to the use of presumptive flow-based criteria for minimum flow development, and also agree with their determination that "at this time, there is not a better alternative approach or criterion" that could be used for establishment of revised minimum flows for the Chassahowitzka and Homosassa river systems. Furthermore, we are pleased to note that the Panel indicated that the percent-of-change standards the District has used are under consideration or being used by other water management districts within the state and elsewhere by other regulatory groups.

We believe the District has transparently acknowledged that the use of 15% change-based standards is a reasonable, habitat or resource-based approach for identifying significant harm, that can be used in lieu of or in conjunction with specific breakpoint or threshold-based criteria that may be available or applicable to individual water bodies or resources. We further note that application of the percent-of-change approach addresses the sensitivity of individual systems to changes in flow when the change criteria are based on habitat or resource changes, as exemplified by the differing minimum flows proposed for the Chassahowitzka and Homosassa river systems, and the differing minimum flows that have been established for other lotic systems within the District using the approach.

With regard to Panel comments about uncertainty associated with use of the 15% change criteria for minimum flow development, we believe that environmental limits such as minimum

flows and levels should be expressed as simple values and should not include error bars or confidence intervals. We also note that for the Chassahowitzka and Homosassa river systems, and for minimum flows development in general, our approach involves consideration of multiple percentage-change responses (for various salinity-based habitats or zones, manatee thermal-habitats, etc.) and selection or identification of the most sensitive 15% change criterion. Through this approach, we attempt to mitigate for uncertainty that may be associated with each individual response or criterion.

We do, however, always attempt to characterize and minimize uncertainty and improve the accuracy and quality of all data sets and tools used for minimum flow and level development. To further these efforts, we welcome the Panel's specific input or suggestions for additional characterization, testing, and quantification of uncertainty that could improve our use of habitat or resource based 15% change criteria or other types of criteria employed for minimum flow development.

Finally, we have several responses to the Panel's recommendation (concerning 15% change criteria) that the District "needs to commit to the assessment needed to determine whether this criterion is truly protective of individual resources within the Chassahowitzka River/ Chassahowitzka Spring Group and other similar systems." First, we note that the District has and will continue to support extensive and comprehensive data collection/monitoring efforts for characterization of the status of the Chassahowitzka and Homosassa river systems and other water bodies throughout the District, including those with and without established minimum flows and levels. For minimum flows and levels water bodies, these efforts have and will continue to support annual and five-year status assessments that help ensure that adopted minimum flows and levels continue to be met, or where necessary are recovered. We also note that the District has and will continue to support minimum flow and level develop appropriate significant change criteria that can be used to support minimum flow and level development. As appropriate, any newly developed or identified criteria will be used for the planned reevaluations of the Chassahowitzka and Homosassa river systems.

#### **Final Response**

The determination of significant harm has been extensively researched by District staff and will continue to be researched with every minimum flows evaluation. Summarizing the initial comments above, the 15% change standard is sensitive to differences among systems, takes into account representative and unique physical, chemical, and biological features of each system, represents the best use of available data to protect these systems, and is a reasonable, well-documented approach with no superior alternatives.

## **Determination of Submarine Groundwater Discharge**

#### **Summary of Final Panel Comments**

"Based on these updates to the reports, the issues identified relative to the SGD documentation have been addressed." (p. 2-4)

#### **Initial Response**

The hydrodynamic model report (included as an appendix to the minimum flows report) includes new details on estimation methods for tributary submarine groundwater discharge (SGD) as inputs to the model.

#### **Final Response**

The panel has no outstanding issues and District staff have no further comment on this topic.

#### **Groundwater Modeling**

#### **Summary of Final Panel Comments**

This section did not require action by the District for response.

#### **Initial Response**

Thank you for your comments, individual issues are addressed below.

#### **Final Response**

No response required.

#### **Saltwater in Springs**

#### **Summary of Final Panel Comments**

"The panel agrees with the District's conclusion that an analysis of region-wide changes in groundwater salinity in response to groundwater pumping is not possible at this time because the data are 'not suitable for analysis'. However, the panel does not fully agree with the conclusion that 'there is no evidence that a flow reduction will cause an increase of salinity' " (p. 2-5). The Panel concludes that "this is an important area of uncertainty in the present MFL analyses and future work should focus on providing more data to make a final determination on the potential for salinity increases in the SGDs." (p. 2-6)

#### **Initial Response**

Based in part on the need to monitor springflow and groundwater salinity changes, a saltwater intrusion monitoring network was initiated in the early 1990s for the entire coastal region of the District. To date, this network includes numerous springs and over 300 monitor wells completed into the Intermediate and Upper Floridan aquifers (UFA). During the 2013 minimum flows development processes for the Chassahowitzka and Homosassa Spring groups, information on chloride trends for several springs and over 30 monitor wells were presented in a series of public workshops held prior to establishment of the minimum flows. Results of the water quality

assessments completed in 2011 indicated that while some localized increases in chloride concentration had occurred in the UFA based on monitor well data within the nature coast springs region, most monitor wells showed little to no increasing trend since the early-1990s. Tidally-influenced springs such as Chassahowitzka Main Spring and Homosassa No. 1 Spring showed higher chloride concentrations during drier than normal climatic periods and lower chloride concentration during wetter periods. Weeki Wachee main spring chloride concentration had increased slightly from around 6 mg/l in the early-1990s to near 9 mg/l by 2008.

#### Salinity Assessment

To support the current minimum flow reevaluation phase for both spring groups, the chloride concentration history for the springs and monitor wells assessed in 2011 were updated through 2018 (see slides 1-32 in attached PDF). The interpretation of these more recent results is similar to the previous assessment, in that while there are localized salinity increases, most monitor wells show little to no increasing chloride trends. Three monitor wells (two located near the Kings Bay spring group and one located near the Homosassa spring group) showed significant increasing chloride trends within the UFA, as was noted for the 2011 assessment. The wells included the Crystal River Deep well and Romp TR21-3 (Slides 26 and 27) and the Homosassa No. 3 well near Homosassa Spring group (Slide 19). Review of the 2015 groundwater pumping magnitude and distribution indicated no significant groundwater withdrawn in the vicinity of these three monitor wells (slides 33-35). One notable change from the previous assessment is that the slight increasing chloride trend at Weeki Wachee Spring and the Chassahowitzka No.1 well have stabilized over the last decade or so with concentrations near 9 mg/l, remaining largely unchanged, (slides 36 and 37).

Rainfall changes in the nature coast springs region can play a major role in varying salinity concentrations in this high recharge, largely unconfined setting of the UFA. Variations in recharge from even small changes in rainfall are on a much greater scale than groundwater withdrawals in the water budget. Extended drought conditions can lead to increasing chloride concentrations and wetter conditions decreasing concentrations.

Measurements of specific conductance, which can be a used as a surrogate for salinity, reached their peak at USGS monitoring stations on the Chassahowitzka and Homosassa Rivers from 2006 through 2009, and then rose slightly again from 2015 through 2017. Lower conductance values occurred outside of these periods with values in 2018 similar to those measured during the beginning of the period-of-record in 2004-2005 (slides 38-41). Superimposing radar-estimated rainfall for the Chassahowitzka Springshed with specific conductance history at the Chassahowitzka River near Homosassa gage station (No. 2310650) illustrates higher conductance values during wetter years from 2004-05, 2012, 2014, and 2017. Lower conductance values occur during wetter years from 2004-05, 2012, 2014, and 2018 (Slide 42). A pattern similar to the Chassahowitzka River near Homosassa gaging station is apparent at the USGS Homosassa near Homosassa River gage (No. 2310700) (Slide 43). Overall, while conductance increases and decreases in response to climatic variation, there is no consistent long-term increasing trend in conductance over the last 15 years or so in the Chassahowitzka and Homosassa rivers based on 6<sup>th</sup>-order polynomial fits to the daily data.

#### Impact of Groundwater Withdrawals on UFA Salinity Changes

In 2008, the District created the Northern District Groundwater Flow model (NDM). In addition to simulating flows and heads within the groundwater system, a separate sub-regional solute transport model was developed to examine potential changes in the saltwater interface position

due to current and projected 2025 groundwater withdrawals (Hydrogeologic, Inc., 2008). Results of that modeling along the nature coast showed little to no movement of the saltwater interface due to withdrawals projected-out to 2050 (slides 44-48).

#### Thickness of Freshwater Lens

The Ghyben-Herzberg (GH) Relation assumes for every unit of groundwater head above sea level there are 40 units of fresh water below sea level (Solinst, 2019). This analysis assumes hydrostatic conditions in a homogeneous, unconfined coastal aquifer.

An examination of the GH approximation and average head at District monitor wells in the freshwater portion of the aquifer indicates that at seven out of eight coastal sites, the top of the saltwater interface (1,000 mg/l) chloride concentration is significantly deeper than the GH estimation (slide 49). The interface depth was based on chloride concentration from packer tests and drill stem samples collected during exploratory drilling at each site. This information indicates that the freshwater lens is significantly thicker than other estimates based on the GH approximation in the nature coast springs region of the District. Average freshwater lens thickness from eight coastal sites was 365 feet based on measured depth to the saltwater interface, versus 214 feet calculated from the GH approximation.

#### Summary

While there are a few localized increases in chloride concentrations from monitor wells within the UFA along the nature coast, evidence of significant large-scale changes in groundwater salinity within the UFA is absent. Most monitor wells show little to no change in chloride concentrations over the last 25 to 30 years. At major springs, the slight increase in chloride concentration since the early-1990s to about 2008 has flattened, (i.e. stabilized) at the Weeki Wachee main spring over the last decade. At Homosassa 1 and Chassahowitzka main springs, chloride values increase during drier rainfall years and decrease during wetter rainfall years (like river conductance) in an oscillating pattern that has resulted in a rather flat long-term trend since the early-1990s. Although the measurement period is shorter compared to wells and springs, review of conductance at sites in the Chassahowitzka and Homosassa rivers has shown no long-term upward trends during the last 15 years or so, with values heavily influenced by year to year rainfall variation. Conductance values in the very wet year of 2018 were like those measured in the beginning period of the record, during the wet years of 2004-2005. Solute transport modeling and measurements of saltwater interface depth compared to GH approximations are indicative of a minimal risk of increasing regional salinity associated with groundwater withdrawals.

Responses to hydrodynamic model responses salinity-flow relationships are addressed below. Water clarity issues are also addressed below.

#### **Final Response**

The Panel stated they do not "fully agree" with the statement that "there is no evidence that a flow reduction will cause an increase of salinity" which appeared in a draft appendix. That appendix has been revised to eliminate that statement and includes the following: "Based on the above analyses, no definitive conclusions can be drawn about the effect of reduced SGD on salinity in SGD. To answer the question if a reduced SGD will cause SGD salinity to increase, future studies are needed, including more data collections and analyses and development of a

subterranean estuary model which is capable of simulating interactions between groundwater movement and coastal water hydrodynamics and salinity transport processes in coastal groundwater flow."

The Panel concludes that "this is an important area of uncertainty in the present MFL analyses and future work should focus on providing more data to make a final determination on the potential for salinity increases in the SGDs." District staff agree, and the concluding statements in the appendix quoted above are consistent with the conclusions of the Panel.

## Hydrodynamic modeling

#### **Summary of Final Panel Comments**

"The Panel has determined that the District has adequately responded to the recommendations/comments provided on this subject area." (p. 2-7)

#### **Initial Response**

Extensive changes have been made to the hydrodynamic modeling report included as an appendix. Additional references relating to the LAMFE model have been added to the modeling report. In the revised modeling report, more discussion about data analysis has also been included, a map showing bathymetry of the Chassahowitzka River was added, LiDAR data were mentioned, and upstream boundary conditions of salinity and temperature are further discussed and described.

The map showing LAMFE cross sections now includes locations where inflows enter the simulation domain. RMSE and normalized RMSE values for the model results are included and discussed in the revised modeling report. Limitations on the use of Chassahowitzka River near Chassahowitzka gage is discussed in the revised modeling report. Please refer to new appendix on salinity-flow trends.

#### **Final Response**

The District has no further response.

## Water Quality Analysis

#### **Summary of Final Panel Comments**

The primary comments surrounding the water quality analyses related to how the NNC were discussed and characterized in the MFL report and the water quality report. The Panel notes that "future issues may arise where the approach and language in the water quality appendices do not match the updated approach and discussions in the MFL document." (p. 2-9)

#### **Initial Response**

The threshold chlorophyll concentration described in the minimum flows report (3.9 µg/L), is no longer identified as a Numeric Nutrient Criterion (NNC) when used outside of its appropriate spatial area (i.e. WBID), temporal range, and statistical method associated with its implementation. Nonetheless, this value can be used outside of its scope as a NNC. In this case, the value is used as a threshold concentration for consideration of potential water quality changes associated with implementation of the proposed minimum flow. The water quality assessment in the minimum flows report has been revised to reflect a post-hoc assessment in which the effects of setting the minimum flow at an allowable 8% reduction in the natural flow (i.e., the flow that would be expected in the absence of withdrawals) are explored on changes to chlorophyll concentration. In addition, a new discussion of relationships between water clarity, chlorophyll, turbidity, and color was added to the report.

#### **Final Response**

In response to Panel comments, staff provided front matter added to the water quality appendix clarifying the distinction between numeric nutrient criteria and concentrations of chlorophyll used for other purposes. District staff note that the water quality appendix is a completed work product provided by a consultant, and that clarifying language is provided in the Final MFL report and front matter to the appendix.

### **Biological Communities Assessment**

#### **Summary of Final Panel Comments**

"The Panel has determined that the District has adequately responded to the comments/recommendations made." (p. 2-10)

#### **Initial Response**

Thank you for your comments. We note that there are no major issues identified with this component of our minimum flow analyses. All identified issues are addressed in the enumerated comments and responses below.

#### **Final Response**

No response required.

## **RESPONSES TO COMMENTS IN TABLE 2**

#### **Initial Responses to Individual Comments**

- 1) Table of Contents updated.
- 2) Table of Contents updated.

- 3) All acronyms and abbreviations are defined upon their first use in text. Some past minimum flow reports have included lists of acronyms and abbreviations, others have not. This is a style choice.
- 4) As a general rule, appendices include District-funded work products developed for the minimum flows evaluation. Anderson and Stewart (2016) is a peer review of the NDM5, and was not created for this minimum flows evaluation. It is cited and available upon request.
- 5) Thank you for your comment.
- 6) Text on Blind Springs has been added to section 1.1. Not sure at this time that inclusion of addition information on the spring in the executive summary is an appropriate location for this level of detail.
- 7) Comma added.
- 8) Thank you for your comment.
- 9) Text on Blind Springs has been added to section 1.1.
- 10) Manatee habitats in the 2019 analysis were quite sensitive to flow reductions with a 15% loss of area-based acute exposure habitat corresponding to a 10% loss of flow (Table 6-5). The results of the 2013 analysis were similar, with a 9% loss of flow resulting in a 15% loss in habitat. The 2013 analysis also showed an abundance of habitat: "the remaining eighty-five percent of the unimpacted acute area refuge could sustain many times the number of animals counted in all of Florida during the 2010 synoptic survey" (Heyl et al. 2012, p.92). Nonetheless, this habitat was used to determine the staff recommended minimum flow as a 9% reduction. In summary, both reports show similar sensitivity to flow reductions and overall quantity of manatee habitat.
- 11) Parenthesis added
- 12) Sentence revised.
- 13) See updated language in section 1.4.1. Please provide clear, specific suggestions for work that could be done and what expected outcome of that work might be.
- 14) See response 13.
- 15) Text in section 1.4.1 has been updated. The application of the 15% change standard does consider unique characteristics of this system. See figure below for illustration of how application of this standard results in different percent-of-flow recommendations for the Chassahowitzka and Homosassa river systems and addresses how salinity-based habitats respond differently in the two systems.



- 16) Wording changed.
- 17) Text added.
- 18) In response to the Panel's question "Why is an average flow alone sufficient to protect from significant harm?" we note that typically, the percent-of-flow approach for lotic systems is superimposed on seasons referred to as "Blocks" to reflect changes in system sensitivity to flows. However, in springflow and tidally-dominated water bodies, such as the Chassahowitzka River System, seasonal flow patterns are dampened relative to those in runoff-driven, non-coastal systems; therefore, a single minimum or allowable percentage reduction of flow is considered appropriate and reasonable for water management purposes. Furthermore, we note that from an assessment perspective, the effects of groundwater withdrawals occur over a longer time period and are spatially diffuse, making seasonal or previous-day, flow-based withdrawal limits impractical for groundwater flow dominated systems. Finally, we note that there is no evidence in any of the available data that significant harm to the river system due to withdrawals may be expected at times of lower flows.

The panelist notes that other state water management districts use a series of flow statistics to determine minimum flows for spring-fed rivers. District staff are not aware of this being done in other spring-fed, coastal estuarine systems, where water levels and floodplain inundation are driven by marine tides and not by spring discharges. High flows in the Chassahowitzka River system do not cause floodplain inundation and low flows do not result in water levels reaching point where a lowest wetted perimeter inflection point or fish passage criteria apply, nor do they change the duration, magnitude, nor frequency of flood or low-flow events.

- 19) Text regarding the 15% standard in section 1.4.1 has been updated. District staff notes that no alternative, more appropriate methods have been identified by the peer review panel.
- 20) Text regarding the 15% standard in section 1.4.1 has been updated.
- 21) Text regarding Blind Springs in section 1.1 has been updated.

- 22) Text regarding the 15% standard in section 1.4.1 has been updated. District staff notes that no alternative, more appropriate methods have been identified by the peer review panel. In addition, staff disagree that our presentation or discussion of the 15% standard could be more transparent or less presumptive. The presumptive nature of habitat protection associated with use of the standard is considered a reasonable means for identification of significant harm thresholds. The review of relevant literature will be done as part of a planned reevaluation to identify additional, potential significant harm thresholds that may be used in conjunction with applicable 15% change standards.
- 23) Figure 2-4 has been updated.
- 24) Text on Blind Springs has been added to section 1.1.
- 25) The purpose of section 2.3 is to provide simple results of gage data over time. Use of gage data and other data sources for hydrodynamic modeling purposes is discussed in the hydrodynamic modeling appendix. The time-series for hydrodynamic modeling and water quality analysis are not the same because the period of record for water quality data and hydrodynamic modeling simulation runs are not the same.

Comment 1: Discussions and analyses of field data, including bathymetry data, are in the modeling report. Comment 2: Additional discussions about the data collected in the Chassahowitzka River have been added to the modeling report.

Comment 3: A time series plot of SGD entering the most upstream grid of the model domain is shown in Figure 14 in the modeling report. SGD from tributaries make up about 83% of that SGD, or the total is 1.83 times of SGD above the Chassahowitzka springs gage.

- 26) Typo corrected in section 2.3.
- 27) Caption of Table 2-2 changed. The purpose of section 2.3 is to as briefly as possible provide an overview of available, relevant gage data and general temporal trends. Specific modeling applications of the data are addressed in the hydrodynamic modeling appendix. Note the text of 2.3 states "15-minute data are often reported, as are field measurements and data averaged over monthly and yearly time periods". The interested user can access and use USGS data as they see fit.
- 28) The purpose of section 2.3 is to as briefly as possible provide an overview of available, relevant gage data and general temporal trends. Specific modeling applications of the data are addressed in the hydrodynamic modeling appendix.
- 29) Note paragraph 1 of section 2.3.1 states "The sonde at the site used for measuring specific conductance and temperature is located at an elevation of 1.60 ft below NGVD29." This statement is directly taken from USGS water-year summary. Application of this data to hydrodynamic modeling is discussed in hydrodynamic modeling report/appendix.
- 30) Updated figure 2-9 to include a longer tidal cycle.
- 31) Text in Figure 2-10 updated.

- 32) Figure 2-14 shows that field measurements of flow were infrequent prior to installation of the gage. The following figure (Figure 2-15), which shows field measurements of flow, explicitly states that earlier measurements were taken below Crab Creek and therefore cannot be compared with later measurements. The purpose of this section is to summarize available data and the history of data collection at USGS gaging stations.
- 33) This issue of different method of flow measurement is discussed in the caption of Figure 2-15 and the text of section 2.3.1.
- 34) Updated Figure 2-17 to include longer tidal cycle.
- 35) Text added to section 2.3.1.
- 36) Stratification impacts on behavior of the system are discussed in the hydrodynamic modeling report appendix. The purpose of Chapter 2 is not to discuss application of the hydrodynamic modeling.
- 37) Figure 2-20 will be updated to include longer tidal cycle in future drafts.
- 38) Caption for Figure 2-21 updated.
- 39) Figure 2-23 will be updated to include longer tidal cycle in future drafts.
- 40) Figure 2-26 will be updated to include longer tidal cycle in future drafts.
- 41) Comment is noted.
- 42) Figure 2-28 will be updated to include longer tidal cycle in future drafts.
- 43) Statement on stratification added to text of section 2.3.3
- 44) Comment acknowledged. We note that the referenced language was copied directly from the USGS website description of this gage. We did, however, remove the phrase "piling of."
- 45) Text has been updated to include sensor elevation information.
- 46) Figure 2-31 will be updated to include longer tidal cycle in future drafts.
- 47) Text added to all salinity figures in Chapter 2.
- 48) Chassahowitzka #1 and #2 are shown in the updated Figure 2-1.
- 49) Figure 2-1 updated to include labels for all named springs.
- 50) Scott et al. (2004), cited earlier in paragraph, calls it "Beauford", and this is what we chose to use for the site name.
- 51) This refers to Table 2-2 part A.
- 52) Text added.
- 53) (cfs) added.
- 54) Measurement units (ft) are in the caption.

- 55) Salinity is a dimensionless unit. No units are necessary.
- 56) "psu" added.
- 57) Units (cfs) are in caption.
- 58) Salinity is a dimensionless unit. No units are necessary.
- 59) Salinity is a dimensionless unit. No units are necessary.
- 60) Salinity is a dimensionless unit. No units are necessary.
- 61) Text has been updated regarding gage data. District has funded all continuous monitoring of levels and flows in this system. Prioritization of limited funding has been given to other gages in this system.
- 62) Text added to 3.1.2 regarding TMDLs.
- 63) Table added with all NNC and TMDLs values to section 3.1.2. The purpose of section 3.1.3 is to describe NNC. Nitrate values are described elsewhere. We believe that the suggested edits would disorganize the section.
- 64) Text copied and pasted.
- 65) The purpose of this section is to identify applicable TMDLs. Nitrate data is shown in later subsections. Inclusion of nitrate data here would disorganize the structure of this report. See sections 3.3 and 3.4 for discussion of spatial and temporal trends in water quality data.
- 66) Text added.
- 67) Suggested change made.
- 68) Suggested change made.
- 69) Text regarding trends updated.
- 70) Text added to discussion of TMDLs in section 3.1.4.
- 71) Clarifying text added to Figure 3-18. TMDL value shown is correct.
- 72) Text in section 3.4.2 updated.
- 73) Text in section 3.4.2 updated.
- 74) The discussion in section 3.4.3 concerning potential nutrient limitation references Frazer (2002) in which the authors analyzed potential nutrient limitation throughout the region. No additional analyses were performed to further substantiate the conclusions of Frazer (2002).
- 75) Annual geometric mean is the statistic used for the Chassahowitzka TMDL and NNC determinations. Annual geometric means are presented in figures where an adopted water quality standard (TMDL/NNC) is referenced. Figure titles and captions have been updated to clarify when annual geometric mean is presented. Text was added in

section 3.1 that states the inclusion of adopted water quality standards is for informational purposes only and not as a determination of impairment.

- 76) Figure titles and captions were updated to clarify what statistic is being presented and what the error bars represent.
- 77) For water quality analyses, a flow record was created based on methods used for the minimum flows established in 2012, and linked to gaged flows at the Chassahowitzka Springs gage (see section 3.5.1). Hydrodynamic modeling used a separate, independently derived flow record for SGD, in part because the period of record was different, with the LAMFE having a shorter, more recent period (water quality record extended to 1993, LAMFE record extended to 2007) and partly because LAMFE includes inputs at additional tributaries. Hydrodynamic modeling also requires a finer time scale than the water quality analyses. Water quality data is collected at most once per day, and thus is compared with daily flows, while LAMFE input data is in 15-minute intervals. Both flow records used USGS gaged flows and Northern District Model, Version 5 impacts, but applied them according to their unique needs. The SGD for hydrodynamic modeling is discussed in appendix.
- 78) This statement refers to nitrite (not nitrate). The relationship with nitrate is explained later in same paragraph.
- 79) Staff have done an analysis showing little to no impact of SGD on salinity. This will be reflected in a new appendix.
- 80) Noted; reviewer states: "Technical analyses are sound. Issues raised below (to comment #86) in other comments address concerns around the use of the NNC standard, not the technical analyses."
- 81) Staff response: The numeric nutrient criteria determines impairment by using the value of 3.9 ug/L as an annual geometric mean within the WBID 1361. The district and its consultant (Janicki Environmental Inc.) have conducted an analysis that requires the identification of a threshold value for Chlorophyll concentration for the area defined by the UF 5 rivers water quality sampling locations (new Figure 3-35). In the search for a relevant value to use as a threshold, this value of 3.9 ug/L was the most appropriate candidate. However, a clear distinction should be made here: application of this value to water quality measurements made outside of WBID 1361 and not as an annual geometric mean is not analogous to and cannot be used for determination of impairment with respect to the NNC. Thus, an instance of a single exceedance of this threshold, or an increased risk of this exceedance across several repeated samples both inside and outside the WBID boundary cannot and should not be interpreted in the context of impairment of the NNC. Furthermore, District staff disagree with the reviewer comment that "The 3.9 ug/L value only has significance as an annual geometric mean within the WBID it applies to". We would add that this value only has significance "for determining impairment of the NNC" as an annual geometric mean within the WBID it applies to. We are free to use that same value for other purposes, albeit with the risk of confusion demonstrated here. Sections 3.5.3 and 7.1 have been edited to reflect the comments included in this response.
- 82) See comment no. 81 and response.

- 83) See comment no. 81 and response.
- 84) See comment no. 81 and response. In addition, statements by the panelist are somewhat incorrect. Minimum flows and levels are not regulatory actions and are therefore not required to ensure NNC are met.
- 85) See comment no. 81 and response. It is not the purpose of this analysis to assess flow impacts on NNC, nor is it a desirable outcome. Minimum flows and levels are not regulatory actions and are therefore not required to ensure NNC are met.
- 86) Reviewer states: "Exceedance of criteria is not a habitat, therefore, the use of the 15% harm criteria seems to extend its use too far." We agree. Note this is a separate issue from that raised in comment No. 81. This value can be used as a threshold for the type of analysis described in section 3.5.3. where increased risk of exceedance is related to decreased flow. However, it is not clear that 15% increased risk of a water sample being above this value is consistent with "significant harm", and this is not analogous to 15% loss of a habitat, which is much more clearly harmful. Sections 3.5.3 and 7.1 have been edited to reflect the information included in this response.
- 87) Salinity trends in groundwater are summarized in "general comments" above. Salinityflow trends are summarized in new appendix.
- 88) Regression equations and R2 added to each line in Figure 3.23.
- 89) Text added.
- 90) Clarity is assessed and discussed in new subsection 3.1.5. with attendant figures.
- 91) Salinity flow trends discussed in new Chen appendix. Based on relationships between discharge and salinity at spring vents, there is no evidence showing that a reduction of SGD will cause an increase of salinity of the SGD. Water clarity does decrease downstream and correlates with salinity. Changes in salinity are predicted by hydrodynamic modeling, and it is assumed that while clarity correlates with salinity, it is not more sensitive than salinity to changing flows, and therefore protected by application of the 15% standard associated with decreases in salinity -based habitats.
- 92) Discussion of nutrient loading and residence time added to section 3.5.2.
- 93) Organization of this section follows organization of analyses done by Janicki Environmental Inc., and reported in appendix.
- 94) A discussion of water clarity has been added to section 3.1.5, 3.3.6, 3.4.6, and 3.5.3.
- 95) A statement regarding Common Snook seasonal abundance was added to sections 4.3.1.1 and 4.5.
- 96) Comment noted and frequency of SAV monitoring will be considered moving forward. Staff agree that SAV monitoring needs to be done more frequently, especially more frequently than the 5-year sampling interval from 2010 to 2015, to separate potentially meaningful long-term trends from shorter-term cycles.
- 97) Thank you for your comment.

- 98) Thank you for your comment.
- 99) Thank you for your comment.
- 100) A clarifying statement has been added to section 4.5. Personal communications with Florida Fish and Wildlife Conservation Commission staff have indicated they do not support the idea of an upper limit on habitat such as that used for manatee.
- 101) Thank you for your comment.
- 102) Changes made by adding paragraph to relevant section.
- 103) As a general rule, appendices include District-funded work products developed for the minimum flows evaluation. Anderson and Stewart (2016) is a peer review of the NDM5, and was not created for this minimum flows evaluation. It is cited and available upon request.
- 104) All references relating to the LAMFE model are now included in the hydrodynamic modeling report.
- 105) Upstream boundary conditions for the model are all described in the revised hydrodynamic modeling report.
- 106) From an analysis of measured salinity and discharge data at the Chassahowitzka River near Homosassa station, there is no correlation between salinity in spring vents and SGD. See new appendix.
- 107) Text added to section 6.3 clarifying snook habitat limits.
- 108) RMS error included in revised hydrodynamic modeling report.
- 109) 1. The selection of LAMFE is mainly based on the following considerations:

a) A District staff member created the model and is therefore highly knowledgeable about the model details;

b) A laterally averaged hydrodynamic model is suitable for a narrow and meandering river, because the cross-sectional variations of simulated variables are much smaller than those in the vertical and longitudinal directions; and

c) With a similar grid resolution, LAMFE fit the river bathymetry much better than a 3D model.

2. Methods used to estimate salinity and flow boundary conditions for the tributary springs are described in the modeling report.

3. As mentioned in the hydrodynamic modeling report, sea level rise (SLR) simulations only considered the SLR; effects caused by the SLR on other variables were not considered.

4. Error and accuracy of input data are unknown and uncertain.

5. It is not clear what exactly the reviewer asked for in terms of sensitivity analysis. Please name the response variables (only named a few independent variables such

as the downstream, upstream, and lateral salinity boundary conditions) and give a reason for the sensitivity analysis.

In the revised modeling report, it is mentioned that a series model runs indicates that the most sensitive model parameter to simulated water levels in the upstream portion of the Chassahowitzka River is the bottom roughness, while the most sensitive model parameter to simulated salinities is the ambient eddy diffusivity. For temperature simulation, the most sensitive model parameter is the light attenuation coefficient.

As long as the sensitivities of salinity and thermal habitats to the SGD reduction are concerned, the entire scenario simulation section in the hydrodynamic modeling report is about this issue.

6. Again, the reviewer didn't name response variables for uncertainty analysis. Also, because uncertainties of input data are not quantified, no uncertainty analysis can be done.

- 110) Updated hydrodynamic modeling report includes flow and salinity inputs.
- 111) Changed "tuned" to "adjusted". Model parameters may be tuned. According to Merriam-Webster, tune: 2b: to adjust for precise functioning, 2c: to make more precise, intense, or effective.
- 112) Text edited.
- 113) Clarification made.
- 114) Preceding table (Table 6-2) lists time periods for calibration, verification, and simulation.
- 115) Because uncertainties in the input data are unknown, uncertainties for the numbers shown in Tables 6-4 and 6-5 cannot be quantified.
- 116) Manatee/ Common Snook discussion modified.
- 117) See salinity/SGD analysis appendix.
- 118) Additional text has been added regarding this concern to section 7.2.9.
- 119) Text changed.
- 120) Correction made. Discussion of water quality and filamentous algae expanded upon in Chapter 7.
- 121) Discussion of water quality as an environmental value is expanded in updated draft report.
- 122) "River System" added to title
- 123) The proposed minimum flow for the Chassahowitzka River system allows up to an 8% reduction of the natural flow and is based on LAMFE model simulations. If this question is about the uncertainty associated with the allowable 8% minimum flow, then we would have to do many model runs, as we have a number of (N) response variables and many (M) independent variables (various input data, model parameters,

model assumptions, etc.). This type of analysis typically is very time-consuming. Whether a Monte Carlo approach or the First Order Second Moment (FOSM) approach is chosen for the uncertainty analysis, it could take hundreds or thousands of model runs and a very big number of post-processing of model results (please note that each set of independent variables equals to 13 model runs: one for baseline flow and 12 for 12 flow reduction scenarios. As such, even the FOSM were chosen, it would take NxMx26 runs.)

However, all these model runs are impossible if uncertainties for each input data and model parameters are unknown. While some model parameters have known uncertainties, uncertainties for most input data are unknown.

Also, if the reviewer suggests that a Monte Carlo approach would be preferable, probability functions of the uncertainty of each independent variable should be known, too.

- 124) Salinity-flow relationships discussed in new appendix. Salinity in groundwater discussed in responses to general comments above.
- 125) Clarifying text added.
- 126) Fixed.
- 127) See above (Response No. 123) for discussion of uncertainty.
- 128) Comment noted.
- 129) Salinity-flow relationships discussed in new appendix. Salinity in groundwater discussed in responses to general comments above.
- 130) Text changed.
- 131) Text added
- 132) Note comments 132 to 138 do not exist.
- 133) Note comments 132 to 138 do not exist.
- 134) Note comments 132 to 138 do not exist.
- 135) Note comments 132 to 138 do not exist.
- 136) Note comments 132 to 138 do not exist.
- 137) Note comments 132 to 138 do not exist.
- 138) Note comments 132 to 138 do not exist.
- 139) Text has been reworded in updated hydrodynamic modeling appendix.
- 140) Text has been reworded in updated hydrodynamic modeling appendix.
- 141) Text has been reworded in updated hydrodynamic modeling appendix.
- 142) There is a discussion about the damming effect in the appendix.

- 143) Revised appendix for a better understanding of the salinity variability at the station.
- 144) A discussion about SGD salinity and temperature is added to the revised hydrodynamic modeling report. On a map showing LAMFE grids, locations where SGDs enter the simulation domain are marked.
- 145) The issue regarding salinity increase at the mouth of the river due to flow reduction was considered in new appendix and explained in revised hydrodynamic modeling report. Results of analyses described in new appendix show that it is unlikely that a reduced SGD will cause a salinity increase in SGD.
- 146) LAMFE-related publications and documentations are referenced in the hydrodynamic modeling report.
- 147) Note appendix 8, Janicki Environmental Inc. and WSP, Inc. 2018 is a completed final product from a consultant and the District will not change this draft. However, responses will be made here. This applies to all changes suggested from comments No. 147 to 153. See updated discussion of residence time in section 3.5.2. We are concerned with impact from flows on chlorophyll. Residence time changes may be an intermediary mechanism for these changes, or it may not, and this would not affect the conclusions. If flow affects chlorophyll through changes in residence time, or if flow affects chlorophyll through some other mechanism, what matters is the relationship between flow and chlorophyll.
- 148) See new Table 3-1 in the revised report.
- 149) See comment no. 81 and response
- 150) See comment no. 85.
- 151) See comments nos.81 and 86
- 152) See comment no. 86.
- 153) See comment no.81

#### **Final Response**

The Peer Review Panel added a column to their Table 2 indicating that comments have been resolved or no action is required. One exception references the general issue noted above regarding determination of significant harm using a 15% change standard, which the Panel determined did not apply to this minimum flows evaluation, but recommended further research into the evaluation of significant harm outside of any specific minimum flows determination.

## RESPONSES TO REVIEWERS SPECIFIC COMMENTS IN TABLE INCLUDED IN SECTION 3 OF THE INITIAL PEER REVIEW REPORT

### **Initial Response**

 SP: See responses above to issue of use of 3.9 ug/L as a threshold vs. its use as an NNC. This value can be used for two different purposes, so long as they are not conflated with each other, and exceedance of one is not taken as meaningful for the other.

DY: Quantification of uncertainty in hydrodynamic modeling is done through verification statistics. In addition, uncertainty is dealt with by consideration of multiple percentagechange responses (for various salinity-based habitats or zones, manatee thermalhabitats, etc.) and selection or identification of the most sensitive 15% change criterion. Through this approach, we attempt to mitigate for uncertainty that may be associated with each individual response or criterion.

AM: See comments above.

2)

- a. Thank you for your comments.
- b. Thank you for your comments.
- c. Exploratory relationships were done for all analytes, see the water quality appendix. Only statistically significant results were summarized in the main body of the report. Also, we will consider more frequent SAV monitoring.
- d. Only statistically significant trends are shown. We have data and analysis on all analytes shown in tables in chapter 3, and in addition to the 84 page appendix from Janicki Environmental Inc., we have 5,370 pages of statistical analyses. We do not think it is desirable to show every non-significant result in a 200 page minimum flows report.

3)

- a. See enumerated responses above.
- b. See enumerated responses above.
- c. Thank you for your comments.
- 4) Thank you for your comments
  - a. See enumerated responses above.
  - b. See enumerated responses above. As noted in previous comments, we would appreciate specific comments regarding alternative procedure and analyes.
  - c. Thank you for your comments.

- d. See enumerated responses above.
- e. Thank you for your comments.
- f. Thank you for your comments.
- 5) Thank you for your comments.
  - a. See enumerated responses above.
  - b. Thank you for your comments
  - c. Thank you for your comments
  - d. [No comments provided]
- 6) Thank you for your comments
  - a. As noted in previous comments, we would appreciate specific comments regarding uncertainty analysis methods.

## **Final Response**

The Panel determined that:

- The conclusions were supported by analyses presented
- The data used were properly collected, quality assurance was performed, no data were excluded, and data were the best information available.
- Technical assumptions were clearly stated, assumptions were eliminated to the extent possible, and no analyses were identified that would require fewer assumptions.
- The procedures and analyses were appropriate, reasonable, and based on the best information available. Procedures and analyses incorporated all necessary factors; were correctly applied and repeatable; limitations and imprecisions were reasonably handled; and conclusions based on procedures and analyses are supported by the data.
- No deficiencies or remedies are identified.
- No alternative methods have been identified by the Panel in the Final Peer Review Report.

In summary, there are no outstanding issues or problems with the MFLs reports, appendices, or other documentation reviewed by the Peer Review Panel.



Independent Scientific Peer Review of Minimum Flows Proposed for the Chassahowitzka and Homosassa River/Spring Systems in Citrus and Hernando Counties

Minimum flows and levels are limits established by the District Governing Board for surface waters and groundwater that are intended to prevent significant harm to the water resources or ecology of an area that may be caused by water withdrawals. Minimum flows were established for the Chassahowitzka and Homosassa river/spring systems in Citrus and Hernando counties in 2013. Proposed minimum flows based on reevaluation of these established minimum flows are summarized in two separate revised final draft reports and appendices available on the District's Minimum Flows and Levels Documents and Reports

#### page.

The District will voluntarily subject all scientific or technical data, methodologies, models, and scientific and technical assumptions used to support development of the proposed minimum flows to independent scientific peer review. A panel of three independent, recognized experts in the fields of hydrology, hydrogeology, limnology, biology and other scientific disciplines will review the proposed minimum flows and prepare a final peer-review report for the District Governing Board. The Board will give significant weight to the panel's report when establishing reevaluated minimum flows for the Chassahowitzka and Homosassa river systems.

#### **Peer Review Panel Meetings**

Meetings conducted by the peer review panel will occur in February, March and May 2019. They will include an initial, in-person meeting, with a field trip to both river systems, as well as web-based teleconferences facilitated from the District's Brooksville office. The meetings will include opportunities for public comment on the review process.





District) and Dann Yobbi (Chassahowitzka\_Homosassa Peer Review Panelist) addresses review of the hydrodynamic model used to support the District's minimum flow reevaluations for the Chassahowitzka and Homosassa River systems. The email identifies several documents, including those associated with peer review, that address the District's use of the LAMFE model for minimum flow projects. Also attached is a minimum flow peer review report (**Powell et al. 2008 - Lower Alafia Peer Review.pdf**) for the lower Alafia River that includes some particularly useful review information for the LAMFE model.



Email to DYobbi-Thanks Homo MFL WQ App issue... 8.84 MB

Powell et al. 2008 - Lower Alafia Peer Review.pdf 285.52 KB LAMFE Model Review Question - SWFWMD WebBoards

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Cited nitrate-flow report requested by Dann Yobbi, Peer Review Panelist - SWFWMD WebBoards





Chassahowitzka Hydrodynamic Modeling Report Replaced with Current Version - SWFWMD WebBoards



https://swfwmd.discussion.community/post/chassahowitzka-hydrodynamic-modeling-report-replaced-with-current-version-10048453[10/8/2019 3:39:20 PM]


Questions on existing Chassahowitzka minimum flow by Dann Yobbi - SWFWMD WebBoards



## Responses to Dann Yobbi in a 2019-01-25 email from Doug Leeper:

1. Information concerning the District Governing Board's decisions concerning establishment of minimum flows for the Chassahowitzka River system (and the Homosassa River System) is provided in the attached recap and excerpt from the minutes for the October 2012 Governing Board meeting. Additional information concerning the Governing Board's decision is available in the video recording of the meeting.

Attachments: SWFWMD 2012-10 Gov Bd Recap Chass-Homo

## MFLs.pdf, SWFWMD 2012-10 Gov Bd Minutes Chass-Homo MFLs.pdf.

2. The section of the Florida Statutes addressing prioritization of water bodies for minimum flows and minimum water levels was revised several years ago to require that "[e]ach water management district's priority list and schedule shall include all first magnitude springs, and all second magnitude springs within state or federally owned lands purchased for conservation purposes." Based on this requirement and available information, Blind Springs was included in the original minimum flow analyses and currently established rule for the Chassahowitzka River System. For the same reasons it was also included in the analyses supporting the current minimum flow reevaluation.

	SWFWMD 2012-10 Gov Bd Recap Chass-Homo MF 53.30 KB						
	SWFWMD 2012-10 Gov Bd Minutes Chass-Homo 23.26 KB						
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Chassahowitzka-Homosassa Minimum Flows Peer Review Meeting/Field Trip - Feb 8, 2019 - SWFWMD WebBoards



**Doug Leeper** 1549899946

Two documents provided to the peer review panel by Mr. Brad Rimbey during the field trip portion of the Feb 8, 2019 panel meeting/field trip are attached. Filenames: Chass Main 1970 to 2012.jpg and Chaz MFL Springs - Flow Records.pdf.

With the first of the firs			
Chaz MFL Springs - Flow Records.pdf 2.37 MB			
		QUOTE	0 0
Moderator 67 posts			
<b>Doug Leeper</b> 1550093928			
Meeting summary for the Chassahov Review Meeting/Field Trip - Feb 8, 2 Steve Peene is attached. File: Chass 2019-02-08_With Slides.pdf.	018 that was	s prepared by D	oug Leeper and
Chass_Homo MFLs Peer Rev Mtg Sum 2.11 MB	im 2019-02		
		QUOTE	0 0

https://swfwmd.discussion.community/post/chassahowitzkahomosassa-minimum-flows-peer-review-meetingfield-trip-feb-8-2019-10048226[10/8/2019 3:42:35 PM]



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Steve Peene Initial Comments/Questions - SWFWMD WebBoards





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Chass LAMFE Model - SWFWMD WebBoards



	<b>xchen</b> 1550520907									
	Here is the Homo LAMFE mo	odel								
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General Comments - SWFWMD WebBoards

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	<b>Steven Peene</b> 1551098634	
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Chassahowitzka-Homosassa Minimum Flows Peer Review Teleconference - Feb 18, 2019 - SWFWMD WebBoards



Participating Member 49 posts	
<b>Steven Peene</b> 1551189306	
Attached are the summary meeting notes from the February 18 Paper prepared by Steve Peene and Doug Leeper.	anel Meeting
Chass_Homo MFLs Peer Rev Telcon Summary 201 293.93 KB	
QUOTE	0 0
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Participating Member 49 posts	
<b>Steven Peene</b> 1551279726	
Thanks Dann.	QUOTE 0 0
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## UPDATED CHASS REVIEW GUIDELINE FORM - SWFWMD WebBoards

<b>Steven Peene</b> 1551279757									
Thanks Dann.		QUOTE		0		0			
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Participating Member		
49 posts		
Steven Peene 1551279790 Thanks Adam.		
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Draft Chassahowitzka Peer Review Report - SWFWMD WebBoards





Chassahowtizka-Homosassa Minimum Flows Peer Review Teleconference - Feb 25, 2019 - SWFWMD WebBoards



Steven Peene 1551808152 Attached please find the summary from the 02-25-29 Meeting. Thank you. Chass_Homo MFLs Peer Rev Telcon Summ 2019-0 235.83 KB	1551808152 Attached please find the summary from the 02-25-29 Meeting. Thank you. Chass_Homo MFLs Peer Rev Telcon Summ 2019-0 235.83 KB	Participating Member 49 posts		
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maybe. We will fix that on the table header in the final version. Thanks.

Homosassa Tables Munson Section 2.docx Homosassa Tables Yobbi Section 2.docx
Section Tables for Editing and Input - SWFWMD WebBoards

49.75 KB 45.74 KB	
Chassahowitzkas Tables Munson Section 2.docx 50.51 KB	
Chassahowitzkas Tables Yobbi Section 2.docx 46.77 KB	
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Registered Member 24 posts	
<b>Dann Yobbi</b> 1551896745	
Nice write-up Steve. No edits from me. Dann	
	QUOTE 0 0
Registered Member 14 posts	
<b>abmunson</b> 1552307555	
Sorry for the delay. My travel was extended when we returned to AMS. Regardless, I thoroughly agree think you did a great job.	

SECTION 2 TABLES - SWFWMD WebBoards



SECTION 2 TABLES - SWFWMD WebBoards

Participating Member 49 posts			
<b>Steven Peene</b> 1552261802			
Thanks Dann	QUOTE	0	0
Registered Member 14 posts			
<b>abmunson</b> 1552311581			
Here are my Section 2 tables.			
Chassahowitzkas Tables Munson Section 2_ABM.d 44.15 KB			
Homosassa Tables Munson Section 2_ABM.docx 41.74 KB			
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Participating Member 49 posts			
<b>Steven Peene</b> 1552320111			
Thanks Adam.			

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YOBBI REFERENCES - SWFWMD WebBoards



Participating Member 49 posts	
Steven Peene 1552320141 Thanks Dann	
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<b>abmunson</b> 1551111232			
Note for 2-25-2018			
Second Week comments by page and chapter Cha 17.62 KB			
	QUOTE	0	0
Participating Member 49 posts			
<b>Steven Peene</b> 1551114198			
Thanks Adam			
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Moderator			
67 posts			
<b>Doug Leeper</b> 1552330821			
A 2019-02-15 email from Adam Munson to Doug Leeper assoc	iated with de	velopment	of
Adam's initial notes and comments that were posted for pane	discussion or	n 2019-02-	18.
Email from AMunson-Water diversion study.pdf 13.54 KB			
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https://swfwmd.discussion.community/post/my-initial-notes-and-comments-for-discussion-10055577[10/8/2019 4:21:17 PM]

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Draft Executive Summaries - SWFWMD WebBoards



Draft Executive Summaries - SWFWMD WebBoards



	Thank you Dann and Adam		QUOTE		0	0		
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Chassahowitzka-Homosassa Minimum Flows Peer Review Telelconference - March 4, 2019 - SWFWMD WebBoards



Steve	n Peene					
155282						
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Chassahowitzka-Homosassa Minimum Flows Peer Review Teleconference - March 11, 2019 - SWFWMD WebBoards



Registered Member 3 posts

Brad W. Rimbey 1552063393

Following is a piece I wrote for the upcoming Homosassa River Alliance newsletter. I'm on the HRA Board of Directors. I'd welcome any comments/criticisms. It was a pleasure meeting you all at SWFWMD's Chassahowitzka boat ramp. Brad Rimbey

Homosassa & Chassahowitzka MFLs Revisited

Brad W. Rimbey

Florida law (373.042) requires Southwest Florida Water Management District (SWFWMD) to set Minimum Flows and Levels (MFLs) for all water bodies within the District. MFLs are intended to prevent "significant harm" to ecosystems via human related (anthropogenic) water uses. SWFWMD has adopted a policy which defines "significant harm" as any anthropogenic flow or water level reduction which causes a 15% loss of the affected ecosystem. The unilateral application of 15% harm as "significant harm" has repeatedly been questioned by SWFWMD's peer review panels.

Both Homosassa and Chassahowitzka were designated as Outstanding Florida Waters in 1993. Additionally, both of these coastal rivers were designated as Outstanding Florida Springs in 2016. These designations were intended to protect these waters from permanent degradation via anthropogenic activities. SWFWMD's current proposed MFLs continue to ignore these protective designations as they have opined a 15% degradation of these supposedly protected waters as acceptable.

In 2013, SWFWMD's Governing Board (GB) adopted MFLs which would allow only a 3% natural flow reduction for the Homosassa and Chassahowitzka Rivers. The Homosassa MFL was set at 3% based on predicted salinity changes in the Homosassa over 20 years. The Chassahowitzka MFL was based on maintaining a manatee thermal refuge at the eastern boundary of the Chassahowitzka National Wildlife Refuge. For Chassahowitzka, SWFWMD's GB rejected staff's MFL recommended 9% natural flow reduction and adopted a 3% flow reduction to match Homosassa's MFL. SWFWMD 's GB applied common sense over SWFWMD staff's "science based" recommended MFLs.

In 2013, SWFWMD staff opined that approximately 1% of the natural flow had been taken from both the Homosassa and Chassahowitzka due to anthropogenic water extractions in these springs-sheds. SWFWMD's GB instructed staff to gather additional data to support their flow reduction recommendations within six years. Little has been done in that regard.

Six years have now passed and SWFWMD has released its draft peer review MFL reports. In the 2019 MFL peer review draft reports for Homosassa and Chassahowitzka, SWFWMD now opines that 1.9% of the natural flow has been taken from Homosassa and 1.4% has been taken from Chassahowitzka. SWFWMD further predicts that only 3% of Homosassa's natural flow will be taken by 2035 and 2% will be taken from Chassahowitzka by 2035. Therefore, they conclude that no limit to future groundwater withdrawals from these spring-sheds is required for the next two decades.

The latest Homosassa and Chassahowitzka MFLs are focused on snook thermal refuge habitat. These water bodies are at northern range of snook habitat and snook could not exist here if not for the winter thermal refuge of our springs. If snook habitat is so important, how does it make sense to reduce spring flow via these MFLs? Are snook an endangered/threatened species like manatees?

As groundwater pumping and sea level rise continues to increase, the salinity of our spring-fed coastal rivers increases. Sea level rise is a worldwide occurrence and there is little we can do locally to avert this. However, we can and should do something to reduce groundwater pumping that adds to the destruction of our coastal springs.



Chassahowitzka-Homosassa Minimum Flows Peer Review Teleconference - March 11, 2019 - SWFWMD WebBoards

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<b>Steven Peene</b> 1552909101	
Attached is the Initial Homosassa Peer Review Report	
Initial_Homosassa_Peer_Review_Report_031619 839.66 KB	
	QUOTE 0 0
Registered Member 24 posts	
<b>Dann Yobbi</b> 1552915900	
Steve-one minor edit on the Homosassa Report p. 2-2 Chassahowitzka to Homosassa.	20 comment #66. Change
Great effortthanks	
dann	
	QUOTE 0 0
Registered Member 3 posts	
Brad W. Rimbey 1553029678	
Gentlemen,	
If you haven't already read the 2009 MODERNIZING	WATER LAW: THE

EXAMPLE OF FLORIDA by Christine A. Klein, Mary Jane Angelo, and Richard Hamann I suggest you do so. It is available for download online. This legal opinion document questions the legality of Florida's ongoing policy of allowing universal 15% anthropogenic degradation of all Florida waters.

No exception of the 15 % degradation is being made for Outstanding Florida Waters and Outstanding Florida Springs. Bluntly, one size does not fit all.

Perhaps one of you would like to comment on this in your peer review comments. I think your peer review responsibilities go beyond mere editorial tweaks.

Brad W. Rimbey P.E. QUOTE 0 0 Registered Member 14 posts abmunson 1553030059 Thank you Brad. I have met Richard Hamann and will read this but as an engineer and scientist and not a lawyer would. QUOTE 0 Registered Member 3 posts **Brad W. Rimbey** 1553125864 Thanks Adam. I am also an engineer and I have also met and talked with Richard Hamann. I was one of the listed petitioners in a legal challenge





https://swfwmd.discussion.community/post/midreview-documents-for-peer-review-panel-10120832[10/8/2019 4:23:04 PM]

## Mid-Review

Documents for Peer Review Panel - SWFWMD WebBoards								
	District Response Homo 2019-04-29.pdf 121.76 KB							
Chass MFL mid review posted 2019-04-29.pdf 12.81 MB								
Homo MFL mid review posted 2019-04-29.pdf 14.71 MB								
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	QUOTE 0	0						
Moderator 67 posts								
<b>Doug Leeper</b> 1556573193								
Two <i>draft</i> documents developed by District staff in re- initial peer review reports for the Chassahowitzka and attached for the panel's consideration.								
1) Coastal_Chloride_History_updated_20 2) Chen 2019 SGD and Salinity.pdf	19_revised.pdf							
An additional post (or posts) will soon be made to pro documents.	wide additional updated or new							
Coastal_Chloride_History_updated_2019_revised 1.45 MB								
Chen 2019 SGD and Salinity.pdf 2.12 MB								
	QUOTE 0 0	0						

*Moderator* 67 posts

## Doug Leeper

1556573448

One *draft* document developed by District staff in response to the peer review panel's initial peer review reports for the Chassahowitzka River System is attached for the panel's consideration. The document is an updated modeling report that when finalized will replace the modeling report included as an appendix to the minimum flows report.

## 1) Chen 2019 Chass LAMFE revised.pdf

An additional post will soon be made to provide an additional updated document.





**Doug Leeper** 1556573597

One *draft* document developed by District staff in response to the peer review panel's initial peer review report for the Homosassa River System is attached for the panel's consideration. The document is an updated modeling report that when finalized will replace the modeling report included as an appendix to the minimum flows report.

## 1) Chen 2019 Homo LAMFE revised.pdf

This is the last of the documents to be posted today for the panel's consideration.



Chen 2019 Homo LAMFE revised.pdf 44.15 MB

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Yobbi's Preliminary Comments to District Review of Initial Peer Report - SWFWMD WebBoards





Chassahowitzka-Homosassa Minimum Flows Peer Review Teleconference - May 13, 2019 - SWFWMD WebBoards


Chassahowitzka-Homosassa Minimum Flows Peer Review Teleconference - May 13, 2019 - SWFWMD WebBoards



Registered	
Member	
10 posts	

Gabe Herrick 1558378501

Attached is Chassahowitzka hydrodynamic modeling report with appendix (H) that summarizes submarine groundwater discharge record with time series of flows, temperatures, and salinities.



Chassahowitzka-Homosassa Minimum Flows Peer Review Teleconference - May 13, 2019 - SWFWMD WebBoards

Participating Member 49 posts	
<b>Steven Peene</b> 1558720120	
Attached please find the final summary for the May 13 Peer Review Panel Meeting.	
Chass_Homo Telcon Summary 2019-05-13.pdf 427.27 KB	
QUOTE 0	0
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Chassahowitzka-Homosassa MFL Peer Review Teleconference - May 22, 2019 - SWFWMD WebBoards





https://swfwmd.discussion.community/post/chassahowitzkahomosassa-mfl-peer-review-teleconference-may-22-2019-10144184[10/8/2019 4:24:29 PM]

#### Chassahowitzka-Homosassa MFL Peer Review Teleconference - May 22, 2019 - SWFWMD WebBoards

Steve	
DRAFT_Chass_Homo_Telecon_Summ_2019-05-22 760.65 KB	
	QUOTE 0 0
Registered Member	
6 posts	
Adam Munson	
1559136243	
Here are my tables	
Homosassa_Peer_Review_Report_Tables_052019 178.08 KB	
Chassahowitzka_Peer_Review_Report_Tables_052	
125.77 КВ	
	QUOTE 0 0
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SECTION 2 TABLES - SWFWMD WebBoards





Chassahowitzka Homosassa Peer Review Teleconference - May 29 2019 - SWFWMD WebBoards



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Results of Sensitivity Analysis and Results without Crab Creek Negative Flow - SWFWMD WebBoards







We will discuss the Section 3 tables tomorrow in a findings for those specific task items.	detail to define	consisten	t panel
Talk with you both tomorrow.			
Steve			
Final_Chassahowitzka_Peer_Review_Report_0527 555.47 KB			
	QUOTE	0	0
Registered Member 6 posts			
Adam Munson 1559136047			
This looks good to me.			
	QUOTE	0	0
Registered Member 24 posts			
<b>Dann Yobbi</b> 1559214341			
SteveI made a few edits for your consideration. contents and bottom of page edits.	Please ignore	table of	
zzzFinal_Chassahowitzka_Peer_Review_Report_05 550.94 KB			

	QUOTE	0		0
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I am working on the Homosassa Report, this may push into the weekend, but it

will be posted by Sunday at the latest.			
Thank you both, it has been great working with you	on this.		
Steve			
Draft_Final_Chassahowitzka_Peer_Review_Report 619.35 KB			
	QUOTE	0	0
Bagistarad			
Registered Member 24 posts			
Dann Yobbi 1559334186 Steve-I see no problem with your write-ups of Section consolidation of our individual responses in Section copy of the report with a few edits for your consider	3. Attached	-	
thanks for all of your work finalizing this report			
dann			
zzzDraft_Final_Chassahowitzka_Peer_Review_Rep 616.26 KB			
	QUOTE	0	0
Registered Member			



Draft Final Homosassa Peer Review Report - SWFWMD WebBoards





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Registered Member 24 posts		
<b>Dann Yobbi</b> 1560185370		
GabeLooks goodno edits by me.		
Dann		
	QUOTE	0 0
Registered Member 1 posts		
KenNash 1560188372		
Gabe, Thanks for including my comments in the summary. Ken Nash		
	QUOTE	0
Registered Member		
6 posts Adam Munson 1560190934		
This seems an accurate account Gabe. Thanks.		
	QUOTE	0





Final Peer Review Reports for Chassahowitzka and Homosassa MFLs - SWFWMD WebBoards

Registered Member 10 posts	
Gabe Herrick 1560181167	
Dann and Adam, please review and approve these Fin reports.	nal drafts of the peer panel
	QUOTE 0 0
Registered Member 24 posts	
<b>Dann Yobbi</b> 1560184991	
GabeI reviewed the reports this weekend and have revisions.	no further comments or
Dann	
	QUOTE 0 0
Registered Member 6 posts	
Adam Munson 1560191525	
I review the last edited version and was good with th that with the suggested edits incorporated at Steves with it.	
	QUOTE 0 0 0

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# AGENDA

# Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

# Monday, February 18, 2019 1:00 pm to 4:00 pm

# PLACE

Teleconference call-in number: 1(786)749-6127; Participant passcode: 39877699# Skype link: <u>https://meet.lync.com/swfwmd-state/doug.leeper/L3YSTSQ4</u> *Skype link: https://meet.lync.com/swfwmd-state/doug.leeper/L3YSTSQ4* 

- 1. Welcome and introductions facilitated by Doug Leeper, District MFLs Program Lead
- 2. Panel business/logistics facilitated by Doug Leeper, Steve Peene, Panel Chair, Adam Munson, Panelist, and Dann Yobbi, Panelist
  - a. Presentation/discussion of first round of comments/questions by each Panelist
  - b. Data needs/questions to District staff
  - c. Discussion of focus items and how to provide comments in next round for inclusion into reports
- 3. Public comment period facilitated by Doug Leeper

Participants will be asked to save their comments until the public comment portion of the teleconference. If you wish to speak during the public comment period, please inform the facilitator, who will call on you at the appropriate time during the teleconference. Comments will be limited to three minutes per speaker. In appropriate circumstances, the facilitator may grant exceptions to the three-minute limit.

For questions or to submit additional public comment on the peer review of the proposed minimum flow for the Chassahowitzka and Homosassa River Systems, please use the Web Board at <a href="https://swfwmd.discussion.community/categories">https://swfwmd.discussion.community/categories</a> that has been established to allow public access to and participation in communications among the chairman and members of the independent peer review panel created to conduct the peer review. The Web Board will be available for public viewing from February 8, 2019 through December 31, 2019, and will be available for public comment from 8:00 a.m. on February 8, 2019, through 5:00 p.m. on May 31, 2019. Questions or additional public comment may alternatively be submitted to <a href="mailto:MFLComments@WaterMatters.org">MFLComments@WaterMatters.org</a> or to Doug Leeper by email at doug.leeper@watermatters.org, by telephone at 352-397-7840 or 1-800-423-1476 or 352-796-7211, extension 4272, or by mail at the address listed at the top of this agenda.

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**Bartow Office** 170 Century Boulevard Bartow, FL 33830-7700 863-534-1448 or 1-800-492-7862 **Sarasota Office** 6750 Fruitville Road Sarasota, FL 34240-9711 941-377-3722 or 1-800-320-3503 Tampa Office 7601 US Highway 301 North Tampa, FL 33637-6759 813-985-7481 or 1-800-836-0797

# **TELECONFERENCE MEETING SUMMARY**

#### Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

## Facilitated from the District Headquarters in Brooksville, Florida

February 18, 2019

The Southwest Florida Water Management District (District) organized and facilitated a teleconference (via telephone and internet-based conferencing tool) of the independent scientific peer review panel reviewing draft District reports on proposed minimum flows for the Chassahowitzka and Homosassa River systems. The teleconference was advertised in the Florida Administrative Register and on the District's web site. In addition, numerous interested parties and local government staff and officials were notified of the event.

The teleconference was held from 1:00 p.m. to approximately 3:30 p.m. on February 18, 2019. Participants included the Panel Chair, Steve Peene and Panelists, Adam Munson and Dann Yobbi. District participants included: Doug Leeper, MFLs Program Lead; Ron Basso, Chief Hydrogeologist; XinJian Chen, Chief Professional Engineer; Gabe Herrick, Senior Environmental Scientist; Natasha Mendez-Ferrer, Staff Environmental Scientist; Sky Notestein, Springs & Environmental Flows Manager; Frank Gargano, Government Affairs Regional Manager; Adrienne Vining, Assistant General Counsel; Chris Tumminia, Deputy General Counsel; Mike Bray, Assistant General Counsel; and Hillary Ryan, Staff Attorney.

The teleconference was initiated by Doug Leeper with a brief review of the planned agenda (attached to this teleconference summary) and identification of meeting participants. No stakeholders acknowledged their participation in the teleconference.

Steve Peene subsequently led a discussion of each panelist's initial, i.e., first-round of comments and questions associated with the review. For this discussion, each panelist, in-turn, summarized their initial comments and questions, using the documents each had previously posted to the review webforum as a guide.

## Dann Yobbi

- Noted that the District reports are of high-quality, well written, and representative of an
  extensive work effort that demonstrate a commitment by the District to build upon and
  improve the analyses completed for development of the currently established minimum
  flows for the two river systems.
- Pointed out that the comments provided are not final comments but initial comments that may change.
- Requested clarification regarding the District's position regarding whether the panel should review use of 15% change criteria for minimum flow development or should consider such use to be a policy decision of the District Governing Board that is not subject to review by the panel.
- Regarding use of 15% change criteria, suggested that it may be reasonable to consider differing percentage-changes when establishing minimum flows for differing water body/system types and resources.

- Emphasized that the District should use a conservative approach for minimum flow development, based in part, on a lack of characterization of uncertainty associated with analyses used for development of the minimum flow recommendations.
- Noted that data available for Blind Spring are sparse, and it seemed appropriate for the District to advance that the minimum flow recommendations developed for the Chassahowitzka River System are also applicable to Blind Spring.
- Raised questions on why the LAMFE model was chosen over other more publicly used or established models. Also asked how the model would deal with higher salinities under a sea level rise scenario.
- Raised a question on the percent of flow approach for the MFLs. Identified that in other MFLs peer review there were questions on dealing with low, medium and high flow conditions and potentially identify differing levels for each.

## Steve Peene

- Noted that the District reports are of high-quality, well written, and representative of an extensive work effort that demonstrate a commitment by the District to build upon and improve the analyses completed for development of the currently established minimum flows for the two river systems.
- Also requested clarification regarding the District's position regarding whether the panel should review use of 15% change criteria for minimum flow development, or should consider such use to be a policy decision of the District Governing Board that is not subject to review by the panel.
- Regarding use of 15% change criteria, noted that its application for assessment of change in differing resource types or classes (e.g., habitat and water quality parameter targets) should be carefully considered.
- Identified the need to further review water quality assessments conducted by the District and its consultant with regard to presentation and use of this information for supporting the recommended minimum flows. The issue was specific to how the ChI a criteria was utilized in their analyses and if the use of an allowable 15% increase in the number of exceedances was consistent with State water quality criteria.
- With regard to the water quality analyses, indicated it is worth noting that the District analyses focused, in part, on chlorophyll concentrations in the water column, while algal mats (i.e., filamentous, benthic algae) have been identified as resource concerns in west-central Florida coastal river and elsewhere.
- Noted that the hydrodynamic modeling responses for the two river systems exhibit some differences that are likely associated with physical differences between the systems.
- Noted that the data used for the hydrodynamic models of the river systems was among the best that he is aware of for modeling that supports development of environmental flows.
- Identified several suggestions for improving presentation of modeling information and results.
  - Suggested that given the extensive data collection effort and therefore available data, more text could be provided that describes the system behavior gleaned directly from the data.
  - Need to present the data sources used for the depths in the model, and how those depths were applied to the model.
  - Suggested that the reports would benefit from a more direct identification of the baseline (and other) flow records used for the analyses described in the draft minimum flow reports. This includes the total flows, how the total flows were distributed in the model, and what salinity and temperature conditions were applied to each inflow.

- The model report identified that the measured flows at the station Chassahowitzka near Chass would be used for the model calibration, but no plots showing the comparison were provided in the report.
- Identified that some of the measured time series of temperature and salinity were utilized in the upstream boundaries for the Homosassa model. Then in the report those stations were presented as calibration results. Identified that this is not appropriate and asked that if measured time series are used as model inputs those stations should not be presented as a calibration result.
- Recommended adding the RMS error statistics
- Recommended some analyses that could be conducted to address potential questions concerning data infilling or estimation techniques that were used specifically for the non-measured downstream boundary conditions for the Homosassa model.
- Identified that the initial review of the water level and salinity comparisons indicate the model is performing well.
- As a general comment, identified that it would be good to clearly state the sources that came up with the final full time series of SGDs used in the modeling and any other analyses, and present that time series clearly labeled as the final one used.
- Discussed use of the District's LAMFE hydrodynamic model and use of more generallyused models such as the EFDC model.
- Revisited the discussion of standards and approaches that may be applicable for hydrodynamic model calibration and verification.

# Adam Munson

- Noted that the District reports are of high-quality, well written, and representative of an
  extensive work effort that demonstrate a commitment by the District to build upon and
  improve the analyses completed for development of the currently established minimum
  flows for the two river systems.
- Also requested clarification regarding the District's position regarding whether the panel should review use of 15% change criteria for minimum flow development, or should consider such use to be a policy decision of the District Governing Board that is not subject to review by the panel.
- With regard to the 15% change criteria, suggested that it may be useful to conduct some type of meta-analyses to investigate use of the approach based on its application for numerous water bodies/systems.
- Noted that data available for Blind Springs are sparse, and it seems appropriate for the District to advance that the minimum flow recommendations developed for the Chassahowitzka River System are also applicable to Blind Springs.
- Noted that the District may want to consider enhanced data collection/monitoring for submersed aquatic vegetation (including filamentous algae) for future characterizations of the river systems.
- Questioned whether carrying-capacity information should be considered or incorporated into the thermally-based habitat assessments for Common Snook.

This discussion was followed by a request from Steve Peene for the panel to identify any data requests for District staff.

• The need for the model files for each river system was re-iterated to allow the models to be run.

*Note:* District staff posted this requested information to the webforum following the teleconference.
The panel then discussed their next steps concerning refinement and compilation of their initial, individual comments.

- Steve Peene indicated he planned to begin developing a narrative summary of the panel's general comments and consolidating individual panelist's initial comments into a single document for subsequent review/revision by the full panel.
- The panel determined they would continue this summarization of their initial comments/questions at the next panel teleconference.
- The panel determined they would likely begin discussing development of responses to the specific questions posed by the District in then scopes of work developed with each panelist.

Doug Leeper then offered any participating stakeholders the opportunity to provide public comment on the peer review.

• No public comment was provided.

#### Meeting Agenda





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#### AGENDA

Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

> MONDAY, FEBRUARY 18, 2019 1:00 PM TO 4:00 PM

> > PLACE

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1. Welcome and introductions facilitated by Doug Leeper, District MFLs Program Lead

- Panel business/logistics facilitated by Doug Leeper, Steve Peene, Panel Chair, Adam Munson, Panelist, and Dann Yobbi, Panelist
  - a. Presentation/discussion of first round of comments/questions by each Panelist
     b. Data needs/guestions to District staff
    - c. Discussion of focus items and how to provide comments in next round for inclusion into reports
- 3. Public comment period facilitated by Doug Leeper

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**TELECONFERENCE NOTICE** 





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# AGENDA

#### Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

#### Monday, February 25, 2019 1:00 pm to 4:00 pm

#### PLACE

Teleconference call-in number: 1(786)749-6127; Participant passcode: 4633531# Skype link: <u>https://meet.lync.com/swfwmd-state/doug.leeper/1S5C4LQZ</u>.

∽ All meetings are open to the public. *≪* 

- 1. Welcome and introductions facilitated by Doug Leeper, District MFLs Program Lead
- 2. Panel business/logistics facilitated by Doug Leeper, Steve Peene, Panel Chair, Adam Munson, Panelist, and Dann Yobbi, Panelist
  - a. Presentation/discussion of second round of comments/questions by each Panelist
  - b. Discussion of the specific questions/determinations outlined in Tasks 5.1 through 5.6
  - c. Review of the organization/structure of the report to be completed prior to the next panel meeting and how specific and general comments will be presented within the report
- 3. Public comment period facilitated by Doug Leeper

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# **TELECONFERENCE MEETING SUMMARY**

#### Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

#### Facilitated from the District Headquarters in Brooksville, Florida

February 25, 2019

The Southwest Florida Water Management District (District) organized and facilitated a teleconference (via telephone and internet-based conferencing tool) of the independent scientific peer review panel reviewing draft District reports on proposed minimum flows for the Chassahowitzka and Homosassa River systems. The teleconference was advertised in the Florida Administrative Register and on the District's web site. In addition, numerous interested parties and local government staff and officials were notified of the event.

The teleconference was held from 1:00 p.m. to approximately 2:30 p.m. on February 25, 2019. Participants included the Panel Chair, Steve Peene and Panelists, Adam Munson and Dann Yobbi. District participants included: Doug Leeper, MFLs Program Lead; Ron Basso, Chief Hydrogeologist; XinJian Chen, Chief Professional Engineer; Gabe Herrick, Senior Environmental Scientist; Sky Notestein, Springs & Environmental Flows Manager; and Frank Gargano, Government Affairs Regional Manager. No stakeholders acknowledged their participation in the teleconference.

The teleconference was initiated by Doug Leeper with a brief review of the planned agenda (attached to this teleconference summary) and identification of meeting participants. Doug Leeper also briefly addressed the previously raised panel questions concerning their review of the District's use of criteria associated with a 15% change in habitat/resource relative to conditions that would exist in the absence of withdrawal impacts.

Steve Peene then asked the other panelists if they had any recommended changes concerning the draft summary of the panel's 2/18/2015 teleconference. No changes were identified and Steve Peene indicated he would post the meeting summary on the webforum.

Steve Peene subsequently led a discussion of each panelist's second-round of comments and questions associated with the review. For this discussion, each panelist summarized their individual comments and questions, using the documents each had previously posted to the review webforum as a guide.

#### <u>Dann Yobbi</u>

- Summarized the preliminary general comments included in two documents posted to the webforum on 2/25/2019.
- Identified that one potential issue is that when flow reductions occur, the salinity levels in the springs may increase. These are dealt with in the hydrodynamic model as boundary conditions attached to the SGD inflows in the model. In the future condition runs these boundary conditions, as prescribed in the model, do not change.
- Based on the issue raised above the panel discussed potential approaches for conducting sensitivity analyses associated for salinity associated with upstream boundary conditions (i.e., associated with salinity of water discharged from springs that contribute flow to the systems). Also, asked if there are ways that could be used to

project how the salinity in the SBD may change under the reduced flow conditions. Regarding this issue, Ron Basso noted that during public outreach activities associated with development of the currently established minimum flows for the system, groundwater modeling associated with movement of the saltwater/freshwater interface and chloride trends in the coastal monitoring network in the area were reviewed and discussed. He added that this information could be made available to the panel upon request.

 Asked about the sequential presentation of hydrodynamic modeling results in the District report developed to support the currently established minimum flows for the Homosassa River System.

#### Adam Munson

- Summarized the preliminary general comments included in a document posted to the webforum on 2/25/2019.
- Emphasized the District should carefully consider general statements within the draft minimum flow reports that assign levels of confidence or precision to model types.
- Asked about differences in flow-related salinity responses associated with the modeling efforts used to support the currently established and proposed minimum flows for the Homosassa River System. Specifically, through the last effort, salinity habitat assessments identified a potential 3% reduction. This time, those same analyses identified higher levels on the order of 11%. Raised the question of why the differences. Doug Leeper and XinJian Chen highlighted differences between the two efforts, including those associated with the model domain (grid), length of simulation periods and availability of boundary condition information. The previous model grid for the Homosassa was brought up which illustrated some of the issues with how the system was previously modeled.

#### Steve Peene

- Focused on a discussion of the water quality analyses used to support development of the proposed minimum flows. Indicated that the District should be careful in its characterization and presentation of these analyses to minimize their misinterpretation by readers of the draft minimum flow reports. Specifically identified that the use of the Numeric Nutrient Criteria using temporal and spatial assumptions not consistent with how the criteria were set should not be done.
- With regard to this issue, led a panel discussion concerning appropriate methods for consideration of water quality information in minimum flow studies.

Next, the panel discussed tasks and scheduling for development of the Panel's initial peer review reports for the two river systems. Specific topics addressed included:

- Plans for each panelist to, by 3/1/2010: obtain an updated version of an "MFL Review Guidelines" form from the web forum; fill-in the form for each river system and post their filled in forms to the webforum.
- Compilation of the filled-in forms and development of a general comments section in draft initial reports by Steve Peene for consideration during the 3/4/2019 panel teleconference.
- Planned discussion and review of the draft initial peer review panel reports during the 3/4/2019 panel teleconference.
- Continued panel review and comment on the draft initial peer review panel reports through 3/7/2019.
- Development and posting of a revised, initial draft peer review panel reports prior to and for discussion during the 3/11/2019 panel teleconference.

• Posting of the initial panel peer review reports by 3/15/2019.

Doug Leeper then offered any participating stakeholders the opportunity to provide public comment on the peer review.

• No public comment was provided.

#### Meeting Agenda





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#### AGENDA

**TELECONFERENCE NOTICE** 

Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

> MONDAY, FEBRUARY 25, 2019 1:00 PM TO 4:00 PM

> > PLACE

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 Panel business/logistics facilitated by Doug Leeper, Steve Peene, Panel Chair, Adam Munson, Panelist, and Dann Yobbi, Panelist

- a. Presentation/discussion of second round of comments/questions by each Panelist
- b. Discussion of the specific questions/determinations outlined in Tasks 5.1 through 5.6
- c. Review of the organization/structure of the report to be completed prior to the next panel meeting and how specific and general comments will be presented within the report

3. Public comment period facilitated by Doug Leeper

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# AGENDA

Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

#### Monday, March 4, 2019 1:00 pm to 4:00 pm PLACE

Teleconference call-in number: 1(786)749-6127; Participant passcode: 55780723# Skype link: <u>https://meet.lync.com/swfwmd-state/doug.leeper/H8D1WYV1</u>.

#### All meetings are open to the public. 🛩

- 1. Welcome and introductions facilitated by Doug Leeper, District MFLs Program Lead
- 2. Panel business/logistics facilitated by Doug Leeper, Steve Peene, Panel Chair, Adam Munson, Panelist, and Dann Yobbi, Panelist
  - a. Finalize summary for the 2/25/2019 Panel teleconference
  - b. Opportunity for Panel members to raise any further comments/questions for discussion with Panel members and/or District staff
  - c. Discussion of the Draft Reports sections provided to date
    - Section 1.0
    - Section 2.1
    - Section 3.0
  - d. Discussion of detailed comment table to come and what to fill in
  - e. Discussion of overall conclusions for inclusion into Reports
- 3. Public comment period facilitated by Doug Leeper

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# **TELECONFERENCE MEETING SUMMARY**

#### Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

#### Facilitated from the District Headquarters in Brooksville, Florida

March 4, 2019

The Southwest Florida Water Management District (District) organized and facilitated a teleconference (via telephone and internet-based conferencing tool) of the independent scientific peer review panel reviewing draft District reports on proposed minimum flows for the Chassahowitzka and Homosassa River systems. The teleconference was advertised in the Florida Administrative Register and on the District's web site. In addition, numerous interested parties and local government staff and officials were notified of the event.

The teleconference was held from 1:00 p.m. to approximately 2:10 p.m. on March 4, 2019. Participants included the Panel Chair, Steve Peene and Panelists, Adam Munson and Dann Yobbi. District participants included: Ron Basso, Chief Hydrogeologist; XinJian Chen, Chief Professional Engineer; Gabe Herrick, Senior Environmental Scientist; Doug Leeper, MFLs Program Lead; and Sky Notestein, Springs & Environmental Flows Manager. Two stakeholders, Martyn Johnson and Brad Rimbey, acknowledged their participation in the teleconference.

The teleconference was initiated by Doug Leeper with a brief review of the planned agenda (attached to this teleconference summary) and identification of meeting participants.

Steve Peene then asked the other panelists if they had any recommended changes concerning the draft summary of the panel's 2/25/2015 teleconference. No changes were identified and Steve Peene indicated he would post the meeting summary on the peer review webforum.

Steve Peene then provided an opportunity for the panel members to provide any additional comments, questions or discussion topics either within the panel or with District staff. None of the panel members had any additional topics to discuss and identified that their issues/comments/questions had been addressed in previous panel meetings.

Steve Peene then went over the portions of the Homosassa and Chassahowitzka Peer Review Reports that had been posted to the Web Forum on Saturday, March 2<sup>nd</sup> and Monday, March 4<sup>th</sup>, respectively. He identified that the following sections of the reports had been posted.

- Section 1.0 Introduction, which includes the Background and System Description, the Regulatory Basis for the MFL and Peer Review, the Documents and Data Utlized in the Peer Review, and the Peer Review Panel Scope and Approach,
- Section 2.1 The first section of the Review of MFL Report and Supporting Documentation. Section 2.1 includes the general comments on the key items that the panel had identified to develop general comments.
- Section 3.0 Summary of Findings and MFL Review Guidelines Response, this is the section where each reviewer answers the specific scope questions raised by the District.

Steve Peene then went through each section to ask if there were any comments. He stated that he understood given the short time period for review that additional comments may come after the other panel members have more time to review.

Under Section 1.0, Dann Yobi identified that one of the reports referenced listed 2018 when it should be 2019. He asked that the Peer Review by Anderson and Stewart of the NDM be provided in the list. He also requested that all references be checked. Adam Munson identified that he did not have any additional comments at this time.

Under Section 2.0, Dann Yobi stated that he did not see any issues. Adam Munson identified that he would like to see a unified statement on the 15% harm criteria rather than the individualized by reviewer statements provided and that he felt that as a panel we were generally in agreement in the responses. Dann Yobi agreed. Steve Peene stated that he would work on a draft of a unified statement and then post to the Web Forum.

Under Section 3.0 no comments were provided at this time.

Steve Peene identified that as the reviewers provided any additional comments these would be incorporated into the report.

Questions came up regarding how the two-part review process would work. Specifically, the discussion centered around if the Peer Review Report would be changed under the second part of the review process based on changes made in the analyses and reports in response to the first round of Peer Review comments. It was identified that the MFL reports and supporting documentation may change based on the Initial Peer Review Report and then the Peer Review Panel would provide a final Peer Review Report that may have different conclusions.

Dan Yobi asked if there has been any Stakeholder comments provided to date. Doug Leeper identified that none have been provided so far.

Steve Peene then identified that following the meeting and prior to the next meeting he would be posting certain report parts for review. He identified that he would be posting the detailed comments (Section 2.2) for the panel members to edit and fill in portions. He identified that what they would get would be their specific comments provided to date in the table format. They would need to edit those specific comments or add to them and also fill in the parts of the table on if the comments materially impact the MFL and any proposed remedy for the comment. Steve Peene identified for the material impact it was a Yes or No answer. Dann Yobi asked if they could put Maybe as an answer. Steve Peene identified that they could and that in the previous Peer Review report for Kings Bay, some reviewers filled in Maybe.

Steve Peene then closed the panel discussion.

Before closing the teleconference, Doug Leeper offered any participating stakeholders the opportunity to provide public comment on the peer review. Two stakeholders opted to provide input on the review process, as follows.

#### Brad Rimbey

- Noted that he believed the proposed minimum flows are intended to degrade the two river systems.
- After noting that the existing minimum flows for the two river systems were subjected to a legal challenge several years ago, and that the State of Florida had provided no basis for their final legal decision regarding the challenge, encouraged the review panelists to comment on this issue.

- Noted that based on his professional experience and discussions with others, it is appropriate to "be conservative" when making resource management decisions when data are lacking.
- Suggested that the review panelists look at peer review recommendations for other systems for which the District has established minimum flows.
- Noted that use of Common Snook habitat as an indicator or criterion for minimum flow development seems ridiculous.
- Commented on District authorship of the draft minimum flow report for the Chassahowitzka River System. Specifically wondering why certain staff members were not identified as authors on the document.
- Suggested that the review panelists look at an existing review of the Northern District Model for conclusions/recommendations that indicate such a regional model should not be used the way the District is using it for minimum flow development.
- Noted that the District does acknowledge changes in salinity in coastal systems such as the Chassahowitzka and Homosassa River systems, but incorrectly attributes the change wholly to sea level rise, rather than correctly identifying lack of freshwater flow in the systems as a significant contributor to observed salinity changes.
- Suggested the review panelists think about how the proposed minimum flows for the two river systems vary (those proposed for the Chassahowitzka River System would allow up to an 8% reduction in flows that would exist in the absence of withdrawal impacts, and those for the Homosassa River System would allow up to a 5% reduction in flows that would exist in the absence of withdrawals), given their close proximity.
- Indicated he would be happy to provide a tour of sites in the Chassahowitzka River System to any of the peer review panelists.

#### Martyn Johnson

- Noted that many of the comments he planned to present during the teleconference were also included in an email recently sent to Doug Leeper.
- Noted that the review panelist should consider reviewing page 136 and 137 in the draft minimum flow report for the Homosassa River System, adding that the river is "dead" when compared to conditions that have occurred over the past approximate 18 years.
- Referring to page 33 of the draft Homosassa minimum flow report, suggested that the described manipulation/hindcasting of flow data opens some questions or issues.
- Noted that the draft Homosassa River System report indicates flow in Halls River and the Southeast Fork of the Homosassa River are strongly correlated, and suggests the review panelist look carefully at this conclusion.
- Noted that a flow of approximately 102 cubic feet per second has been used/reported in or for Northern District Model applications, and wonders what flow values for Halls River have been used in modeling for the currently proposed minimum flows.
- Notes that LAMFE model (a hydrodynamic model) output presented in Appendix 6 to the draft Homosassa report should be compared to similar model output presented in the District report that summarizes work that supported establishment of the currently adopted minimum flows for the system. Provided specific references to information in Appendix 6: pages 42, 42 (Tables 9, 10 and 11).
- Asked whether the current modeling efforts were based on the same or updated bathymetric data for the river system.
- Noted that comparisons of salinity or specific conductance information that is available for springs that discharge to the Southeast Fork of the Homosassa River and those that contribute flow to the Main Spring Run bowl provide good examples of seawater ingress into some of the system springs.

#### **Meeting Agenda**







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# AGENDA

Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

#### Monday, March 11, 2019 9:00 am to 11:00 am PLACE

Teleconference call-in number: 1-786-749-6127; Participant passcode: 99750789# Skype link: <u>https://meet.lync.com/swfwmd-state/doug.leeper/H4CK1M9N</u>.

#### Share and the set of the public. ★

- 1. Welcome and introductions facilitated by Doug Leeper, District MFLs Program Lead
- 2. Panel business/logistics facilitated by Doug Leeper, Steve Peene, Panel Chair, Adam Munson, Panelist, and Dann Yobbi, Panelist
  - a. Finalize summary for the 3/4/2019 Panel teleconference
  - b. Opportunity for Panel members to raise any further comments/questions for discussion with Panel members and/or District staff
  - c. Discussion of the Draft Reports section 2.2 Tables
  - d. Discussion of the other Sections of the Reports
  - e. Steps and timing to complete the initial Peer Review Reports
- 3. Public comment period facilitated by Doug Leeper

Participants will be asked to save their comments until the public comment portion of the teleconference. If you wish to speak during the public comment period, please inform the facilitator, who will call on you at the appropriate time during the teleconference. Comments will be limited to three minutes per speaker. In appropriate circumstances, the facilitator may grant exceptions to the three-minute limit.

For questions or to submit additional public comment on the peer review of the proposed minimum flow for the Chassahowitzka and Homosassa River Systems, please use the Web Board at <a href="https://swfwmd.discussion.community/categories">https://swfwmd.discussion.community/categories</a> that has been established to allow public access to and participation in communications among the chairman and members of the independent peer review panel created to conduct the peer review. The Web Board will be available for public viewing from February 8, 2019 through December 31, 2019, and will be available for public comment from 8:00 a.m. on February 8, 2019, through 5:00 p.m. on May 31, 2019. Questions or additional public comment may alternatively be submitted to <a href="https://wfwmd.discussion.comments@WaterMatters.org">MFLComments@WaterMatters.org</a> or to Doug Leeper by email at doug.leeper@watermatters.org, by telephone at 352-397-7840 or 1-800-423-1476 or 352-796-7211, extension 4272, or by mail at the address listed at the top of this agenda.

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# **TELECONFERENCE MEETING SUMMARY**

#### Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

#### Facilitated from the District Headquarters in Brooksville, Florida

March 11, 2019

The Southwest Florida Water Management District (District) organized and facilitated a teleconference (via telephone and internet-based conferencing tool) of the independent scientific peer review panel reviewing draft District reports on proposed minimum flows for the Chassahowitzka and Homosassa River systems. The teleconference was advertised in the Florida Administrative Register and on the District's web site. In addition, numerous interested parties and local government staff and officials were notified of the event.

The teleconference was held from 9:00 a.m. to approximately 9:25 a.m. on March 11, 2019. Participants included the Panel Chair, Steve Peene and Panelists, Adam Munson and Dann Yobbi. District participants included: Ron Basso, Chief Hydrogeologist; XinJian Chen, Chief Professional Engineer; Frank Gargano, Government Affairs Regional Manager; Gabe Herrick, Senior Environmental Scientist; Doug Leeper, MFLs Program Lead; Sky Notestein, Springs & Environmental Flows Manager; and Hillary Ryan, Staff Attorney. Two stakeholders, Martyn Johnson and Brad Rimbey, acknowledged their participation in the teleconference.

The teleconference was initiated by Doug Leeper with a brief review of the planned agenda (attached to this teleconference summary), identification of meeting participants and discussion of future activities associated with the review process.

Steve Peene then asked the other panelists if they had any recommended changes concerning the draft summary of the panel's 3/4/2019 teleconference. No changes were identified and Steve Peene indicated he would post the meeting summary on the peer review webforum.

Steve Peene then provided an opportunity for the panel members to raise any additional comments, questions for discussion with the Panel or District staff. None of the panel members had any additional topics to discuss and identified that their issues/comments/questions had been addressed in previous panel meetings.

Steve Peene then led a discussion of the Panel's Draft Reports section 2.2 tables and other sections of the report. He asked if anyone had any changes to the tables. None of the panel members did.

Steve Peene then asked if the panel members wanted to discuss any of the other sections including the write-up of the significant harm provided previously. None of the panel members wanted to discuss.

Steve Peene then outlined Panel plans/activities for the remainder of the week in support of the Panel's planned posting of their initial Peer Review Panel Reports on the webforum by this Friday (3/15/2019).

Steve Peene then closed the panel discussion.

Before closing the teleconference, Doug Leeper briefly reviewed future activities planned for the review process, and offered any participating stakeholders the opportunity to provide public comment on the peer review. Two stakeholders opted to provide input on the review process, as follows.

#### Martyn Johnson

- Expressed disappointment regarding an apparent lack of comparisons between hydrodynamic modeling efforts for the current minimum flow reevaluations and those conducted previously in support of the existing, established minimum flows for the two river systems.
- Indicated concurrence with input provided during the teleconference by Brad Rimbey regarding the District's use of a temperature-based snook habitat criterion to support minimum flow development.

#### Brad Rimbey

- Expressed concern about using a criterion based on thermally-favorable habitat for snook, rather than criteria based on thermally-favorable habitat for manatee for establishing the recommended minimum flows. Noted that the approach for use of these criteria does not seem to make sense. Commented that snook are relatively common in the Homosassa River System, where they can be observed in high numbers near in the spring "fishbowl" during cold periods. Finally, noted that snook are present in the Chassahowitzka River System, but seem to be less common than in the Homosassa River System.
- Thanked panelist Dann Yobbi for his contributions to the initial panel review efforts.

#### Meeting Agenda







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# AGENDA

Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

#### Monday, May 13, 2019 2:30 pm to 5:30 mm PLACE

Teleconference call-in number: 1-786-749-6127; Participant passcode: 53571924# Skype link: https://meet.lync.com/swfwmd-state/doug.leeper/FLP260HR

#### ∽ All meetings are open to the public. *≪*

- 1. Welcome, introductions and review process update facilitated by Doug Leeper, District MFLs Program Lead
- 2. Peer Review Panel business/logistics facilitated by Doug Leeper, Steve Peene, Panel Chair, Adam Munson, Panelist, and Dann Yobbi, Panelist
  - a. Opportunity for Panel members to discuss observations/issues associated with the District staff response documents, revised, draft minimum flow reports, and other revised/new documents or information.
  - b. Discussion of steps/timing for remaining Panel tasks (teleconferences, webforum postings of Panelist findings, development of final peer review Panel report, etc.)
  - c. Other items
- 3. Public comment period facilitated by Doug Leeper

Participants will be asked to save their comments until the public comment portion of the teleconference. If you wish to speak during the public comment period, please inform the facilitator, who will call on you at the appropriate time during the teleconference. Comments will be limited to three minutes per speaker. In appropriate circumstances, the facilitator may grant exceptions to the three-minute limit.

For questions or to submit additional public comment on the peer review of the proposed minimum flow for the Chassahowitzka and Homosassa River Systems, please use the Web Board at <u>https://swfwmd.discussion.community/categories</u> that has been established to allow public access to and participation in communications among the chairman and members of the independent peer review panel created to conduct the peer review. The Web Board will be available for public viewing from February 8, 2019 through December 31, 2019, and will be available for public comment from 8:00 a.m. on February 8, 2019, through 5:00 p.m. on May 31, 2019. Questions or additional public comment may alternatively be submitted to <u>MFLComments@WaterMatters.org</u> or to Doug Leeper by email at doug.leeper@watermatters.org, by telephone at 352-397-7840 or 1-800-423-1476 or 352-796-7211, extension 4272, or by mail at the address listed at the top of this agenda.

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2

Southwest Florida Water Management		
Event/Item	Start	End
Peer review initiated; conflict of interest forms completed	1/23/2019	1/23/2019
Publicly-noticed kick-off meeting and field trip, 8:30 am - 4:00 pm	2/08/2019	2/08/2019
WebForum (WebBoard): posting WebForum (WebBoard): viewing	2/08/2019	5/31/2019 12/31/2019
Teleconference, 1:00 - 4:00 pm Teleconference, 1:00 - 4:00 pm Teleconference, 1:00 - 4:00 pm Teleconference, 9:00 - 11:00 pm	2/18/2019 2/25/2019 3/04/2019 3/11/2019	2/18/2019 2/25/2019 3/04/2019 3/11/2019
Panelists post written review opments on web board and collaborate on an initial peer review panel report	2/11/2019	3/15/2019
Panel takes a brief hiatus while staff prepares response to initial peer review, and revised minimum flow reports	3/16/2019	4/21/2019

3

Additional Activities/Events 6/11/2019 Public workshop on proposed minimum flows District Governing Board meeting: presentation of the peer review panel's final report, District staff response, public input, final minimum flow reports, and initiation of rulemaking Fall 20109 by 12/31/2019 Completion of rulemaking

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#### Peer Review Schedule (continued)

For and the set	Chart .	C-4
Event/Item Panelists review staff response to initial peer review and revised minimum flow reports	Start 4/29/2019*	End 5/09/2019*
Teleconference, 2:30 - 5:30 pm Teleconference, 9:00 am- 12:00 pm Teleconference, 1:00 - 4:00 pm	5/13/2019* 5/22/2019* 5/29/2019	5/13/2019* 5/22/2019* 5/29/2019
Panelists post written review comments on web board and collaborate on a final peer review panel report	4/22/2019	<mark>5/31/2019</mark>
Panelists provide as-needed services (e.g., consultation, additional review, Governing Board presentation)	6/01/2019	12/31/2019
		* Revised date

SOUTHWEST FLORIDA WATER MANAGEMENT DISTRICT
Peer Review Panelist's Charge
Complete conflict of interest form
Prepare monthly progress reports
<ul> <li>Review draft minimum flow reports and other appropriate materials</li> </ul>
Participate in meetings/teleconferences
<ul> <li>Collaborate on final peer review panel report to:</li> </ul>
Determine whether District conclusions are supported by analyses/results presented
<ul> <li>Determine whether data/information were properly collected and used, any data exclusions were justified, and the data were the best available information</li> </ul>
<ul> <li>Determine whether technical assumptions are clearly stated, reasonable and consistent with the best available information, and if better analyses could be used</li> </ul>
<ul> <li>Determine whether procedures and analyses were appropriate and reasonable, based on the best available data, correctly applied, limitations were handled appropriately, and conclusions are supported by the data</li> </ul>
<ul> <li>For methods judged to be not scientifically reasonable, describe scientific deficiencies, identify remedies, if any, or alternative methods</li> </ul>
<ul> <li>As appropriate, identify and characterize effort involved for preferred alternative methods that could be used in lieu of scientifically reasonable methods that were used.</li> </ul>
Provide as-needed follow-up services.
<ul> <li>Additional panel chair tasks: agenda &amp; report preparation/posting; task assignments, etc.</li> </ul>

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# **TELECONFERENCE MEETING SUMMARY**

#### Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

#### Facilitated from the District Headquarters in Brooksville, Florida

May 13, 2019

The Southwest Florida Water Management District (District) organized and facilitated a teleconference (via telephone and internet-based conferencing tool) of the independent scientific peer review panel reviewing draft District reports on proposed minimum flows for the Chassahowitzka and Homosassa River systems. The teleconference was advertised in the Florida Administrative Register and on the District's web site. In addition, numerous interested parties and local government staff and officials were notified of the event.

The teleconference was held from 2:30 p.m. to 4:42 p.m. on May 13, 2019. Panel participants included the Panel Chair, Steve Peene and Panelists, Adam Munson and Dann Yobbi. District participants included: Chris Anastasiou, Chief Environmental Scientist, Ron Basso, Chief Hydrogeologist; XinJian Chen, Chief Professional Engineer; Frank Gargano, Government Affairs Regional Manager; Gabe Herrick, Senior Environmental Scientist; Doug Leeper, MFLs Program Lead; and Sky Notestein, Springs & Environmental Flows Manager. Two stakeholders, Ben Berauer, with the Friends of the Chassahowitzka, and Sid Flannery, acknowledged their participation in the teleconference.

The teleconference was initiated by Doug Leeper with participant introductions, followed by a brief discussion of the peer review process that included review of the process schedule, plans for relevant activities that will occur subsequent to the review process, the panelist's tasks, and web-based opportunities to learn more about and comment on the ongoing peer review and minimum flow development processes.

Steve Peene began the Panel discussion by summarizing plans for the meeting and outlining plans for the remainder of the peer review process. He requested that all Panel members post written comments on the District staff response and revised minimum flow documents to the webforum by 5/20/2019, in advance of the next Panel teleconference on 5/22/2019. Steve Peene indicated that following that meeting, he would post a draft final Peer Review Panel report to the webforum for review and discussion at the 5/29/2019 Panel teleconference, in anticipation of posting the final report to the webforum on 5/31/2019.

As part of the process discussion, Steve Peene facilitated discussion of the format that will be used for the final Peer Review Panel reports. He noted that it would be appropriate to use an approach based on amending the initial Panel reports, to highlight the Panel's initial findings and their comments on District staff responses to the initial reports. All agreed that this approach would be appropriate and useful.

Next, Steve Peene summarizing general comments and questions concerning the District staff response documents and revised minimum flow reports. The discussion that ensued involved both other panelists, Adam Munson and Dann Yobbi, and District staff. Adam Munson and Dann Yobbi were also afforded the opportunity to summarize their general comments and questions concerning the District staff response documents and revised reports. Their individual summarizations also involved much group discussion.

The discussion focused primarily on selected topics, including: the District's use of 15%-change criteria for minimum flows development; presentation of submarine groundwater discharge records used for the minimum flow analyses; differences concerning the characterization of the use of site-specific numeric nutrient criteria (NNC) as described in the reports and the associated water quality analyses appendices, and how to appropriately handle these differences; and modeling uncertainty/sensitivity.

The following summarizes discussions on specified topics raised at the meeting.

#### Significant Harm

Steve Peene identified that for this Peer review, the use of the 15% is the best available approach but provided a recommendation for the District to initiate a separate panel or expert group to provide an update/evaluation of the use of the 15% criteria outside of any specific MFL peer review.

Dan Yobbi stated that other peer review panels have identified problems with the 15%. The District needs to initiate some form of investigation on the overall science. Also recommended that he would like to see in this MFL some evaluation of the sensitivity of choosing another criterion, such as what would happen if a 10% value were chosen relative to the final MFL.

Adam Munson identified that the 15% criteria may be becoming tautological. He also provided a recommendation for a stand-alone study to look at the criteria now that it is nearly a decade old.

#### SGD Discharge

Steve Peene identified that within the MFL report, there is not a clear and concise discussion of the final SGD time series that was utilized in the MFL. While there are presentations of various gage records along with discussions of the formulae utilized to derive the final time series, there should be a summarizing section in the MFL report that presents the final time series (at a daily averaging scale if desired) that constitutes the full SGD utilized in the model and other analyses. Dan Yobbi agreed this would be helpful. Dan Yobbi also identified that he would like to see the time series of each of the SGD inputs to the models. This led to a discussion on including all of the boundary condition time series for flow, salinity, and temperature as an appendix to the modeling reports.

#### Salinity Changes due to Withdrawals

There was a significant discussion centered around the potential for salinity to increase in the SGD discharges under future withdrawals. The District identified that they do not have sufficient data to fully quantify how salinity may change under future withdrawal conditions. Dan Yobbi asked what data dis needed to understand what may happen to salinity changes at the spring heads, as there is still some uncertainty on whether or not salinity increases at the springs may take place. Dan stated he was not asking the District to attempt to address this issue for the current minimum flows effort but would like to see it addressed in the future. General discussion ensued with the determination made by the District that the data they do have at the moment does not appear to indicate that salinity levels will increase, but there is uncertainty.

#### Water Quality Report

Steve Peene stated that in the MFL report there were significant changes in the wording associated with the water quality analyses and their relationship to water quality criteria and the NNC. He asked if the District was also going to update the water quality report in the appendices which has similar language. The District indicated that the contracts for the reports are completed and they are not planning on updating the report. District staff suggested that it

may be appropriate to include a "front-sheet" with the water quality appendix to indicate that the water quality report was developed to support minimum flows development and the characterization and use of the NNC in the minimum flows report differs somewhat from the characterization and use of the NNC described in the water quality report. Alternatively, staff noted that information associated with the differing uses of the NNC in the minimum flows report and the appendix could simply be addressed in the body of the minimum flows report.

The panelists then identified if they felt their issues were addressed. Dan Yobbi stated that his only concern that was not fully addressed was the uncertainty analysis on the surface water modeling. Adam Munson identified that most everything he had identified had been addressed. Steve Peene identified that generally his comments were addressed outside of the items from the discussion.

Based on the Panel discussion, District staff agreed to develop an appendix to the Chassahowitzka system modeling report that summarizes the submarine groundwater discharge record used for the minimum flow analyses, and to include the record in the body of the minimum flows report. This included an appendix that would have time series of all of the boundary conditions used in the model including flow, salinity and temperature. Staff also agreed to post this information to the webforum in advance of the next Panel teleconference.

Steve Peene then closed the Panel discussion.

Before ending the teleconference, Doug Leeper offered any participating stakeholders the opportunity to provide public comment on the peer review. One stakeholder opted to provide input on the review process, as follows.

Sid Flannery discussed minimum flow rule language development, touching on a number of topics, including: the legal and regulatory guidelines for minimum flows and levels; the District's intent to develop minimum flows and associated rule language for protection of the flow regime of lotic ecosystems; recent and historical minimum flow rules and rule development by the District; and his opinion that the Peer Review Panel should evaluate proposed rule amendments associated with the reevaluation of minimum flows established for the Chassahowitzka and Homosassa river systems.

Note: Subsequent to the Panel teleconference, Sid Flannery submitted an email summary of the comments he provided during the teleconference and requested that they be posted to the webforum. Sid's email and an associated attachment were posted to the webforum on 5/14/2019.

#### Meeting Agenda





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#### AGENDA

Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

> MONDAY, MAY 13, 2019 2:30 PM TO 5:30 PM

> > PLACE

Teleconference call-in number: 1-786-749-6127; Participant passcode: 53571924# Skype link: https://meet.lync.com/swfwmd-state/doug.leeper/FLP260HR

All meetings are open to the public. <?</p>

- Welcome, introductions and review process update facilitated by Doug Leeper, District MFLs Program Lead
- Peer Review Panel business/logistics facilitated by Doug Leeper, Steve Peene, Panel Chair, Adam Munson, Panelist, and Dann Yobbi, Panelist
  - a. Opportunity for Panel members to discuss observations/issues associated with the District staff response documents, revised, draft minimum flow reports, and other revised/new documents or information.
  - b. Discussion of steps/timing for remaining Panel tasks (teleconferences, webforum postings of Panelist findings, development of final peer review Panel report, etc.)
  - c. Other items
- 3. Public comment period facilitated by Doug Leeper

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TELECONFERENCE NOTICE

### Meeting Presentation by Doug Leeper





2

Southwest Florida Water Management		
Event/Item	Start	End
Peer review initiated; conflict of interest forms completed	1/23/2019	1/23/2019
Publicly-noticed kick-off meeting and field trip, 8:30 am - 4:00 pm	2/08/2019	2/08/2019
WebForum (WebBoard): posting WebForum (WebBoard): viewing	2/08/2019	5/31/2019 12/31/2019
Teleconference, 1:00 - 4:00 pm Teleconference, 1:00 - 4:00 pm Teleconference, 1:00 - 4:00 pm Teleconference, 9:00 - 11:00 pm	2/18/2019 2/25/2019 3/04/2019 3/11/2019	2/18/2019 2/25/2019 3/04/2019 3/11/2019
Panelists post written review opments on web board and collaborate on an initial peer review panel report	2/11/2019	3/15/2019
Panel takes a brief hiatus while staff prepares response to initial peer review, and revised minimum flow reports	3/16/2019	4/21/2019

3

Additional Activities/Events 6/11/2019 Public workshop on proposed minimum flows District Governing Board meeting: presentation of the peer review panel's final report, District staff response, public input, final minimum flow reports, and initiation of rulemaking Fall 20109 by 12/31/2019 Completion of rulemaking

SOUTHWEST	FLORIDA W/	ATER MANAGE	MENT DISTRICT

#### Peer Review Schedule (continued)

For and the set	Chart .	C-4
Event/Item Panelists review staff response to initial peer review and revised minimum flow reports	Start 4/29/2019*	End 5/09/2019*
Teleconference, 2:30 - 5:30 pm Teleconference, 9:00 am- 12:00 pm Teleconference, 1:00 - 4:00 pm	5/13/2019* 5/22/2019* 5/29/2019	5/13/2019* 5/22/2019* 5/29/2019
Panelists post written review comments on web board and collaborate on a final peer review panel report	4/22/2019	<mark>5/31/2019</mark>
Panelists provide as-needed services (e.g., consultation, additional review, Governing Board presentation)	6/01/2019	12/31/2019
		* Revised date

SOUTHWEST FLORIDA WATER MANAGEMENT DISTRICT
Peer Review Panelist's Charge
Complete conflict of interest form
Prepare monthly progress reports
<ul> <li>Review draft minimum flow reports and other appropriate materials</li> </ul>
Participate in meetings/teleconferences
<ul> <li>Collaborate on final peer review panel report to:</li> </ul>
Determine whether District conclusions are supported by analyses/results presented
<ul> <li>Determine whether data/information were properly collected and used, any data exclusions were justified, and the data were the best available information</li> </ul>
<ul> <li>Determine whether technical assumptions are clearly stated, reasonable and consistent with the best available information, and if better analyses could be used</li> </ul>
<ul> <li>Determine whether procedures and analyses were appropriate and reasonable, based on the best available data, correctly applied, limitations were handled appropriately, and conclusions are supported by the data</li> </ul>
<ul> <li>For methods judged to be not scientifically reasonable, describe scientific deficiencies, identify remedies, if any, or alternative methods</li> </ul>
<ul> <li>As appropriate, identify and characterize effort involved for preferred alternative methods that could be used in lieu of scientifically reasonable methods that were used.</li> </ul>
Provide as-needed follow-up services.
<ul> <li>Additional panel chair tasks: agenda &amp; report preparation/posting; task assignments, etc.</li> </ul>

# SOUTHWEST FLORIDD WATTER MANAGEMENT DISTINCT ARCONCULSTON CONTRACT CONTRA





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# AGENDA

Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

### Wednesday, May 22, 2019 9:00 am to 12:00 Pm PLACE

Teleconference call-in number: 1-786-749-6127; Participant passcode: 39086848# Skype link: <u>https://meet.lync.com/swfwmd-state/doug.leeper/W5D18DC9</u>

#### ∽ All meetings are open to the public. *≪*

- 1. Welcome and introductions facilitated by Gabe Herrick, District Senior Environmental Scientist
- 2. Discussion of flow records facilitated by Gabe Herrick
- 3. Peer Review Panel business/logistics facilitated by Doug Leeper, Steve Peene, Panel Chair, Adam Munson, Panelist, and Dann Yobbi, Panelist
  - a. Review and finalize summary from May 13 Panel Meeting.
  - b. Opportunity for Panel members to discuss observations/issues associated with the District staff response documents, revised, draft minimum flow reports, and other revised/new documents or information.
  - b. Discussion of draft documents posted by each Panel member in support of development of a final Peer Review Panel report.
  - c. Discussion of steps/timing for remaining Panel tasks (teleconferences, webforum postings of Panelist findings, development of final peer review Panel report, etc.)
  - d. Other items
- 4. Public comment period facilitated by Gabe Herrick

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# **TELECONFERENCE MEETING SUMMARY**

#### Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

#### Facilitated from the Tampa Service Office in Tampa, Florida

May 22, 2019

The Southwest Florida Water Management District (District) organized and facilitated a teleconference (via telephone and internet-based conferencing tool) of the independent scientific peer review panel reviewing draft District reports on proposed minimum flows for the Chassahowitzka and Homosassa River systems. The teleconference was advertised in the Florida Administrative Register and on the District's web site. In addition, numerous interested parties and local government staff and officials were notified of the event.

The teleconference was held from 9:00 am to 11:30 am. on May 13, 2019. Panel participants included the Panel Chair, Steve Peene and Panelists, Adam Munson and Dann Yobbi. District participants included: Ron Basso, Chief Hydrogeologist; April Breton, Water Use Permit Manager; XinJian Chen, Chief Professional Engineer; and Gabe Herrick, Senior Environmental Scientist. Two stakeholders, Martyn Johnson and Ken Nash acknowledged their participation in the teleconference.

The teleconference was initiated by Gabe Herrick with participant introductions, followed by a brief discussion of the peer review process schedule and a description of changes made to hydrodynamic model reports and minimum flows reports in response to comments made at the previous May 13 teleconference. The panel discussed plots of discharge, temperature, and salinity at SGD inputs in the Chassahowitzka River modeling report that were added as appendix H. Gabe Herrick described changes made to MFLs reports in sections 7.4 where flow records for water quality analyses, hydrodynamic modeling, and general MFLs description were discussed. It was agreed that additional explanatory text would be added to the reports, including a table shown in presentation slides that highlights differences among flow records used, and rationale for those differences.

Steve Peene began the panel discussion by asking the other panelist present on the call (Dann Yobbi) if he had any changes to the draft summary that was provided for the May 13<sup>th</sup> meeting, Mr. Yobbi had no changes. Adam Munson joined the panel discussion at a point and when asked about the meeting summary also did not have any edits.

The panel then went on to discuss the written summaries provided by Steve Peene and Dann Yobbi which had been posted to the Webforum prior to the panel meeting. The written summaries addressed the Districts responses on specific recommendations made by the panel and presented in the Initial Panel Report. The panel started with the summary provided by Steve Peene which guided the overall discussion and included discussions of Mr. Yobbi's summary and comments by Adam Munson.

The first topic was the significant harm threshold of 15 percent habitat reduction. It was identified that while the panel is not looking for specific changes in the use of the 15 percent habitat change for the Homosassa and Chassahowitzka MFLs, the panel as a group did recommend that the District look to do a re-evaluation of the criteria perhaps through an expert

panel solely charged with examining the criteria and how it is being utilized outside of any individual MFL peer review.

The next discussion centered around SGD discharges and how they are presented in the MFL report. In the Initial Peer Review Report, the recommendation was made to provide a more complete presentation of how the total SGDs were derived, how they were utilized, and what the total SGD for the system was. It was recommended that this be included in a new section in the reports. Gabe Herrick, prior to the panel discussion period, made a slide presentation addressing this issue and outlining changes made to the MFL documents and the hydrodynamic modeling appendices to address the issues. A discussion ensued on the SGD discharges and overall it was determined that the District had provided sufficient new documentation. Two outstanding points were identified, one was that a table in the presentation that outlines the differences in the SGDs and how they were utilized be included in the new section. Additionally, it was identified that presently the District has located the new section in Chapter 7 which is well after other sections where the full SGDs are utilized. The recommendation was made that perhaps the section could be moved nearer to the beginning of the documents.

The next discussion centered around the potential for salinity increases in the SGDs under flow withdrawal scenarios. There was significant discussion on this point. The discussion included the new analyses provided by the District looking at correlations between salinity changes and flow changes. The Districts analyses indicated that salinities would not increase. Dann Yobbi provided analyses in his summary identifying where he did see increases in SGD salinities associated with flows. Additional key items from the discussion were Dann Yobbi's concerns on the uncertainty of the overall results given the uncertainty of the future changes in SGD salinity. The final recommendation from the panel through this discussion was that it would be useful to see the sensitivity of the final MFL results to increases in salinity in the SGDs. The District identified that it would discuss this recommendation following the meeting. The District also identified that they would discuss identifying in the report some potential for uncertainty in the future SGD salinity levels.

The next topic of discussion was recommendations made on the hydrodynamic modeling. Overall the discussion identified that the District addressed most of the recommendations made in the Initial Peer Review Report. One recommendation that was identified as not having been addressed was the request not to present stations where time series are utilized as boundary conditions also as calibration stations. Some discussion ensued on this topic, the final resolution was that the District would identify these stations as being utilized as input conditions and therefore would not be given the same weight as other stations. In the discussions of the hydrodynamic modeling, the issue of performing sensitivity on the SGD salinities was revisited to the same end as outlined above.

The final topic of conversation was the water quality analyses. The point was raised by the panel that the District did change the MFL documents to address the recommendations, but that the language in the water quality appendices was not updated in a similar manner. The panel recognized that the District would address this issue at the front of the water quality appendix. The panel finished by identifying that this may provide confusion in the future.

Adam Munson identified that overall the District addressed the comments/recommendations he had provided. Steve Peene then closed the panel discussion portion of the meeting.

Before ending the teleconference, Gabe Herrick offered any participating stakeholders the opportunity to provide public comment on the peer review. One stakeholder, Ken Nash discussed assessment of uncertainty, water budget, and human population growth projections and trends.

#### Meeting Agenda





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#### AGENDA

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#### WEDNESDAY, MAY 22, 2019 9:00 AM TO 12:00 PM

PLACE

Teleconference call-in number: 1-786-749-6127; Participant passcode: 39086848# Skype link: <u>https://meet.lync.com/swfwmd-state/doug.leeper/W5D18DC9</u>

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#### Meeting Presentation by Gabe Herrick

5/22/2019



Chassahowitzka and Homosassa MFLs flow records

	Missing Dates	Impacts	Inputs
LAMFE	Notfilled	Constant	Gage(s) plus add'l
WQ	Filled	Scaled	Gage(s) only
MFL	Notfilled	Scaled	Gage(s) only

Hydrodynamic model (LAMFE)

- Period of Record: October 11, 2007 through February 15, 2018
   It is estimated that the existing withdrawal causes about 1.4% reduction of SGDs in Chassahowitzka. As such, the BSL is obtained by dividing the existing SGDs by 0.986. (<u>no gradual ramping</u>)
- Flows at main (02310650) gage are supplemented with additional flows which are proportions of gaged flows.
- See section 4.1 of revised Hydrodynamic modeling report.
- Appendix H plots flows, salinity, temperature at all SGD inputs.
- Chapter 3, p.24 details flow fractions at input locations

5

3

#### Water Quality

- A complete record is needed without missing days
- Described in section 3.5.1
- Index velocity and regression data used
- Missing data filled in with linear regression between gaged flows and water levels in Weeki Wachee well and replacement well
- Further missing data filled in with linear interpolation
- Impacts scaled according to dates

Starting Date	Ending Date	Chase	s Impact	Homosassa Impact	
Jan 1, 1975	Jan 1, 2005	0 to	1.0%	0 to 1.1%	
Jan 1, 2005	Jan 1, 2010	1.0%	to 1.3%	1.1% to 1.8%	
Jan 1, 2010	Jan 1, 2015	1.5%	to 1.4%	1.8% to 1.9%	
Jan 1, 2015	Latest approved	1.4%		1.9%	
		_			
		Year	Chass Impact	Hom Impact	
		2005	1.0%	1.1	
		2010	1.5%	1.8	
		2015	1.4%	1.9	























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Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

# Wednesday, May 29, 2019 1:00 pm to 4:00 pm

PLACE

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- 2. Discussion of changes made in response to last meeting facilitated by Gabe Herrick
- 3. Peer Review Panel business/logistics facilitated by Steve Peene, Panel Chair, Adam Munson, Panelist, and Dann Yobbi, Panelist
  - a. Review and finalize summary from May 22 Panel Meeting.
  - b. Discussion of section 2.2 response tables
  - c. Discussion of general findings in section 2.1
  - d. Discussion of section 3 specific criteria to be addressed
- 4. Public comment period facilitated by Gabe Herrick

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May 29, 2019

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The teleconference was held from approximately 1 PM to 3 PM on May 29, 2019. Panel participants included the Panel Chair, Steve Peene and Panelists, Adam Munson and Dann Yobbi. District participants included: XinJian Chen, Chief Professional Engineer; Gabe Herrick, Senior Environmental Scientist; and Sky Notestein, Springs & Environmental Flows Manager. One stakeholder, Ken Nash acknowledged his participation in the teleconference.

The teleconference was initiated by Gabe Herrick with participant introductions, followed by a brief discussion of changes made in response to the previous May 22 meeting. Gabe Herrick noted that changes to the MFLs documents had been made to move description of flow record creation to Chapter 2 from Chapter 7, and that front matter for water quality appendices had been developed and posted to the web forum. Gabe Herrick also noted that sensitivity analysis to salinity and flow as well as truncation of negative flows in Crab Creek had been performed by XinJian Chen, but that report had not been posted to the web forum yet. XinJian Chen described the major results. Steve Peene asked when that report would be posted, and Gabe Herrick replied that District staff needed to do a final review before posting later that day or early the following day. This ended discussion of item number 2 on the agenda.

Steve Peene began the panel discussion by asking if the other panel members had any edits or changes to the May 22, 2019 teleconference summary posted on the webforum. The panel members did not have any edits or changes.

Steve Peene then asked the Peer Review Panel members if the information that was presented by Gabe and Xinjian, and that outlined new data and analyses per the request of the Panel, altered their determinations in Section 2.2. on the responsiveness of the District to their comments. Dann identified that the inclusion of the sensitivity analyses would change some of his determinations based on how the results had been described by Xinjian. Steve Peene then asked Dann Yobi if he would be OK with him editing his responses based on review of the new information. Dann identified that he was OK with Steve Peene editing the responses. It was identified that the panel members needed to review the results and that the final review of the draft reports would identify if Steve Peene accurately captured the other Panel members review of the data. Steve Peene then asked if the Panel members thought some edits to the Section 2.1 write up and the Executive Summary needed to be made based on the results presented by Xinjian on the sensitivity of the upstream salinity boundary conditions. It was decided that Steve Peene would make edits to Section 2.1 and the Executive Summary and that Dann and Adam would review those edits after the full draft reports were posted. Steve Peene also asked Adam Munson if he felt that the District had addressed his issues relative to the Biological Community Assessment section of 2.1. Adam identified that the District had addressed his issues. Steve Peene then asked if there were any other outstanding issues in Section 2.1 that needed to be addressed. The Panel did not have any others.

Steve Peene then went through each specific question as outlined in Section 3.0 with the panel to determine if there were any specific issues that needed to be called out. None were identified for inclusion into Section 3.0.

Steve Peene then identified the schedule and stated that draft final reports would be posted on 5/31/19. Some discussion occurred relative to the fact that 5/31/19 was supposed to be the date for submittal of the finalized reports. The Panel members identified that time was needed to review the new information provided and it would not be possible to finalize the reports by 5/31/19. District staff identified that time would be allowed for the panel members to review the new information and to do a final edit of the draft final reports after posting on 5/31/19.

Before ending the teleconference, Gabe Herrick offered any participating stakeholders the opportunity to provide public comment on the peer review. One stakeholder, Ken Nash discussed assessment of sensitivity and uncertainty, water budget with regard to evapotranspiration, estimated withdrawals, the importance of uncertainty, population growth projections compared with past rates of growth, and the importance of pulse events such as storms.

Following these comments, the meeting was adjourned.

Meeting Agenda





2379 Broad Street, Brooksville, Florida 34604-6899 (352) 796-7211 or 1-800-423-1476 (FL only) WaterMatters.org

An Equal Opportunity Employer The Southwest Florida Water Management District (District) does not discriminate on the basis of disability. This nondiscrimination policy involves every aspect of the District's functions, including access to and participation in the District's programs and activities. Anyone requiring reasonable accommodation as provided for in the Americans with Disabilities Act should contact the District's Human Resources Office Chief, 2379 Broad St., Brooksville, FL 34604-6899; telephone (352) 796-7211 or 1-800-423-1476 (FL only), ext. 4703; or email ADACoordinator@WaterMatters.org. If you are hearing or speech impaired, please contact the agency using the Florida Relay Service, 1(800)955-8771 (TDD) or 1(800)955-8770 (Voice).

#### AGENDA

Southwest Florida Water Management District Scientific Peer Review Panel Teleconference Proposed Minimum Flows for the Chassahowitzka and Homosassa River Systems

#### WEDNESDAY, MAY 29, 2019 1:00 PM TO 4:00 PM

PLACE

Teleconference call-in number: 1-786-749-6127; Participant passcode: 39086848# Skype link: <u>https://meet.lync.com/swfwmd-state/doug.leeper/W5D18DC9</u>

∞ All meetings are open to the public. ≪

- 1. Welcome and introductions facilitated by Gabe Herrick, District Senior Environmental Scientist
- 2. Discussion of changes made in response to last meeting facilitated by Gabe Herrick
- 3. Peer Review Panel business/logistics facilitated by Steve Peene, Panel Chair, Adam Munson, Panelist, and Dann Yobbi, Panelist
  - a. Review and finalize summary from May 22 Panel Meeting.
  - b. Discussion of section 2.2 response tables
  - c. Discussion of general findings in section 2.1
  - d. Discussion of section 3 specific criteria to be addressed
- 4. Public comment period facilitated by Gabe Herrick

Bartow Office 170 Century Boulevard Bartow, FL 33830-7700 863-534-1448 or 1-800-492-7862 Sarasota Office 6750 Fruitville Road Sarasota, FL 34240-9711 941-377-3722 or 1-800-320-3503

Participants will be asked to save their comments until the public comment portion of the teleconference. If you wish to speak during the public comment period, please inform the facilitator, who will call on you at the appropriate time during the teleconference. Comments will be limited to three minutes per speaker. In appropriate circumstances, the facilitator may grant exceptions to the three-minute limit.

For questions or to submit additional public comment on the peer review of the proposed minimum flow for the Chassahowitzka and Homosassa River Systems, please use the Web Board at <u>https://swfwmd.discussion.community/categories</u> that has been established to allow public access to and participation in communications among the chairman and members of the independent peer review panel created to conduct the peer review. The Web Board will be available for public viewing from February 8, 2019 through December 31, 2019, and will be available for public comment from 8:00 a.m. on February 8, 2019, through 5:00 p.m. on May 31, 2019. Questions or additional public comment may alternatively be submitted to <u>MFLComments@WaterMatters.org</u> or to Doug Leeper by email at doug.leeper@watermatters.org, by telephone at 352-397-7840 or 1-800-423-1476 or 352-796-7211, extension 4272, or by mail at the address listed at the top of this agenda.

For persons without access to the Internet, access to the Web Board during the public comment period is available at the headquarters office of the Southwest Florida Water Management District, 2379 Broad Street, Brooksville, Florida, 8:00 a.m. – 5:00 p.m., Eastern Daylight Time, Monday through Friday.

# Peer Review Meeting May 22, 2019

anelists review staff response to initial peer review and		
evised minimum flow reports	4/29/2019	5/09/2019
<del>ieleconference, 2:30 - 5:30 pm</del> ieleconference, 9:00 am- 12:00 pm ieleconference, 1:00 - 4:00 pm	<del>5/13/2019</del> 5/22/2019 5/29/2019	<del>5/13/2019</del> 5/22/2019 5/29/2019
Panelists post written review comments on web board and collaborate on a final peer review panel report	4/22/2019	<mark>5/31/2019</mark>
anelists provide as-needed services (e.g., consultation, dditional review, Governing Board presentation)	6/01/2019	12/31/2019

Chassahowitzka and Homosassa MFLs flow records Differences in Flow Records

Record	Missing Dates	Impacts	Inputs
LAMFE	Not filled	Constant	Gage(s) plus add'l
WQ	Filled	Scaled	Gage(s) only
MFL	Not filled	Scaled	Gage(s) only

3

1

#### Hydrodynamic model (LAMFE)

- Period of Record: October 11, 2007 through February 15, 2018
- It is estimated that the existing withdrawal causes about 1.4% reduction of SGDs in Chassahowitzka. As such, the BSL is obtained by dividing the existing SGDs by 0.986. (<u>no gradual ramping</u>)
- Flows at main (02310650) gage are supplemented with additional flows which are proportions of gaged flows.
- See section 4.1 of revised Hydrodynamic modeling report.
- Appendix H plots flows, salinity, temperature at all SGD inputs.
- Chapter 3, p.24 details flow fractions at input locations

#### Water Quality

- A complete record is needed without missing days
- Described in section 3.5.1
- Index velocity and regression data used
- Missing data filled in with linear regression between gaged flows and water levels in Weeki Wachee well and replacement well
- Further missing data filled in with linear interpolation
- Impacts scaled according to dates

Starting Date	Ending Date	Chass	Impact	Homosassa Impact		
Jan 1, 1975	Jan 1, 2005	0 to 3	1.0%	0 to 1.1%		
Jan 1, 2005	Jan 1, 2010	1.0%	to 1.3%	1.1% to 1.8%		
Jan 1, 2010	Jan 1, 2015	1.3%	to 1.4%	1.8% to 1.9%		
Jan 1, 2015	Latest approved	1.4%		1.9%		
		Year	Chass Impact	Hom Impact		
		2005	1.0%	1.1		
		2010	1.3%	1.8		
		2015	1.4%	1.9		







Unimpacted 25 49 55 61 60 66	mi	min 10t	h 25th	mean	median	75th	90th	max
	25	25 49	55	61	60	66	73	117
Impacted 25 49 54 60 59 66	25	25 49	54	60	59	66	73	115
Minimum 23 45 50 56 55 61	23	23 45	50	56	55	61	68	107
Minimum 23 45 50 56 55 61	23	23 45	50	56	55	61	68	107







Homosassa Flow Statistics								
Record	min	10th	25th	mean	median	75th	90th	max
Unimpacted	58	121	133	149	148	163	180	243
Impacted	57	119	131	147	146	161	177	240
Minimum	55	115	126	142	141	155	171	231