# **Proposed Minimum and Guidance Levels for**

# **Venus Lake**

# in Polk County, Florida



## Draft – August 2007

### **Ecologic Evaluation Section**

**Resource Conservation and Development Department** 

Southwest Florida Water Management District

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# **Table of Contents**

Table of Contents	. 2
Proposed Minimum and Guidance Levels for Venus Lake	. 3
Data and Analyses Supporting Proposed Minimum and Guidance Levels for Venus Lake	. 6
Lake Setting and Description	. 6
Currently Adopted Guidance Levels	10
Summary Data Used for Development of Proposed Minimum and Guidance Levels	11
Lake Stage Data and Exceedance Percentiles	12
Normal Pool Elevation, Control Point Elevation and Structural Alteration Status	14
Proposed Guidance Levels	14
Lake Classification	15
Category 3 Lake Significant Change Standards and Other Information for Consideration	15
Proposed Minimum Levels	17
Documents Cited and Reviewed for Development of Proposed Minimum and Guidance Levels for Venus Lake	22

# Proposed Minimum and Guidance Levels for Venus Lake

State law (Section 373.042, Florida Statutes; hereafter F.S.) directs the Department of Environmental Protection or the water management districts to establish minimum flows and levels (MFLs) for lakes, wetlands, rivers and aquifers. As currently defined by statute, the minimum level of an aquifer or surface water body is "the level of groundwater in the aquifer and the level of surface water at which further withdrawals would be significantly harmful to the water resources of the area". Minimum flows and levels are established and used by the Southwest Florida Water Management District for water resource planning, as one of the criteria used for evaluating water use permit applications, and for the design, construction and use of surface water management systems.

Development of a minimum flow or level does not in itself protect a water body from significant harm; however, resource protection, recovery and regulatory compliance can be supported once the flow or level standards are established. State law governing implementation of minimum flows and levels (Chapter 373.0421, F.S.) requires development of a recovery or prevention strategy for water bodies if the " existing flow or level in a water body is below, or is projected to fall within 20 years below, the applicable minimum flow or level". Recovery or prevention strategies are developed to: "(a) achieve recovery to the established minimum flow or level as soon as practicable; or (b) prevent the existing flow or level from falling below the established minimum flow or level." Periodic re-evaluation and as necessary, revision of established minimum flows and levels are also required by state law.

Minimum flows and levels are to be established based upon the best available information with consideration given to "...changes and structural alterations to watersheds, surface waters and aquifers, and the effects such changes or alterations have had, and the constraints such changes or alterations have placed on the hydrology of the affected watershed, surface water, or aquifer...", with the caveat that these considerations shall not allow significant harm caused by withdrawals (Section 373.0421, F.S.). The Florida Water Resources Implementation Rule (Chapter 62-40.473, Florida Administrative Code; hereafter F.A.C.) provides additional guidance for the establishment of minimum flows and levels, requiring that "consideration shall be given to the protection of water resources, natural seasonal fluctuations in water flows, and environmental values associated with coastal, estuarine, aquatic and wetland ecology, including: a) recreation in and on the water; b) fish and wildlife habitats and the passage of fish; c) estuarine resources; d) transfer of detrital material; e) maintenance of freshwater storage and supply; f) aesthetic and scenic attributes; g) filtration and absorption of nutrients and other pollutants; h) sediment loads; i) water quality; and j) navigation." The Water Resource Implementation Rule also indicates that "minimum flows and levels should be expressed as multiple flows or levels defining a minimum hydrologic regime, to the extent practical and necessary to establish the limit beyond

which further withdrawals would be significantly harmful to the water resources or the ecology of the area".

To address this legislative mandate within its jurisdictional boundaries, the Southwest Florida Water Management District (District or SWFWMD) has developed specific methodologies for establishing minimum flows or levels for lakes, wetlands, rivers and aguifers, and adopted them into the Water Levels and Rates of Flow Rule (Chapter 40D-8, F.A.C.). For lakes, methodologies have been developed for establishing Minimum Levels for systems with fringing cypress wetlands 0.5 acres or greater in size and for those without fringing cypress wetlands 0.5 acres or greater in size. Lakes with fringing cypress wetlands where water levels currently rise to an elevation expected to fully maintain the integrity of the wetlands are classified as Category 1 Lakes. Lakes with fringing cypress wetlands that have been structurally altered such that lake water levels do not rise to former levels are classified as Category 2 Lakes. Lakes without fringing cypress wetlands are classified as Category 3 Lakes. Chapter 40D-8, F.A.C. also provides for the establishment of Guidance Levels, which serve as advisory information for the District, lake shore residents and local governments, or to aid in the management or control of adjustable water level structures. Two Minimum Levels and two Guidance Levels are established for lakes, and upon adoption by the District Governing Board, are incorporated into Chapter 40D-8, F.A.C. The levels are described below.

The **High Guidance Level** is provided as an advisory guideline for construction of lake shore development, water dependent structures, and operation of water management structures. The High Guidance Level is the elevation that a lake's water levels are expected to equal or exceed ten percent of the time (P10) on a long-term basis.

The **High Minimum Lake Level** is the elevation that a lake's water levels are required to equal or exceed ten percent of the time (P10) on a long-term basis.

The **Minimum Lake Level** is the elevation that a lake's water levels are required to equal or exceed fifty percent of the time (P50) on a long-term basis.

The **Low Guidance Level** is provided as an advisory guideline for water dependent structures, information for lake shore residents and operation of water management structures. The Low Guidance Level is the elevation that a lake's water levels are expected to equal or exceed ninety percent of the time (P90) on a long-term basis.

In accordance with Chapter 40D-8, F.A.C., proposed Minimum and Guidance Levels were developed for Venus Lake (Table 1), a Category 3 Lake located in Polk County, Florida. The levels were established using best available information, including field data that were obtained specifically for the purpose of Minimum Levels development. Because the District is currently involved in a multi-year process of migrating all vertical elevation data from the National Geodetic Vertical Datum of 1929 (NGVD 29) to the North American Vertical Datum of 1988 (NAVD 88), tables in this report include

elevation data values in both NGVD 29 and NAVD 88. **Please note the NAVD 88** elevation values do not represent actual field measurements and are provided for informational purposes only. The NAVD 88 elevations were derived using Corpscon 6.0, a computer software program that performs vertical conversions to and from NGVD 29 and NAVD 88. Elevation data values shown on graphs and the bathymetric map are presented in NGVD 29.

Minimum and Guidanaa Lavala	Elevation in Feet		
	NGVD 29	NAVD 88	
High Guidance Level	121.2	120.3	
High Minimum Lake Level	120.4	119.5	
Minimum Lake Level	118.2	117.3	
Low Guidance Level	117.4	116.5	

	Table 1.	Proposed	Minimum	and	Guidance	Levels for	Venus	Lake
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# Data and Analyses Supporting Proposed Minimum and Guidance Levels for Venus Lake

### Lake Setting and Description

Venus Lake is located in Polk County, Florida (Sections 9 and 10, Township 29 South, Range 27 East, and Sections 33 and 34, Township 28 South, Range 27 East), in the Peace River Basin of the Southwest Florida Water Management District (Figure 1). White (1970) classified the area of west-central Florida containing Venus Lake as the Polk Upland physiographic region. Brooks (1981) characterized the area surrounding the lake as the Winter Haven Karst subdivision of the Central Lake physiographic division and described the subdivision as genetically related to the Groveland Karst and to the Green Swamp, but there are more circular lakes and the tops of the hills are commonly 150 feet to 190 feet in elevation. As part of the Florida Department of Environmental Protection's Lake Bioassessment/Regionalization Initiative, the area has been identified as the Northern Lake Wales Ridge lake region, and described as a narrow ridge of well-drained, sandy soils, 100-300 feet in elevation, that forms the topographic crest of central Florida. The lakes are mostly alkaline, low to moderate nutrient, clearwater lakes (Griffith *et al.* 1997).

The lake is located in the Peace Creek Drainage Canal drainage basin within the Peace River watershed. Surface water inflow to Venus Lake occurs primarily from agricultural and developed areas surrounding the lake. A wetland area west of the lake, drains to the lake's south pool. Because Venus Lake does not have an outlet conveyance system that is the principal control of surface water elevations, it is considered a closed basin lake (Figure 2). There are permitted ground water withdrawals within the surrounding lake area, but there are no surface water withdrawals from the lake currently permitted by the District. There is no public access to the lake.

The 1952 (photorevised 1972) United States Geological Survey 1:24,000 Lake Wales quadrangle map indicates an elevation of 119 feet above NGVD 29 (118.1 feet above NAVD 88) for Venus Lake. The "Gazetteer of Florida Lakes" (Florida Board of Conservation 1969) lists the area of Venus Lake as 24 acres at this elevation. A topographic map of the lake basin generated in support of Minimum Levels development (Figure 3) indicates the lake extends just over 23 acres at an elevation of 119 feet above NGVD 29 (118.1 feet above NAVD 88).

Low density residential development dominates the landscape within the surrounding lake region and near shore environment. Dominant plant species observed along the shoreline include, arrowhead (*Sagittaria lancifolia*), cattail (*Typha sp.*), and fragrant water lily (*Nymphaea odorata*), along with pickerelweed (*Pontederia cordata*), Carolina willow (*Salix caroliniana*), primrose willow (*Ludwigia sp.*), maidencane (*Panicum hemitomon*), torpedo grass (*Panicum repens*), and fuirena (*Fuirena scirpoidea*).



Figure 1. Location of Venus Lake in Polk County, Florida.

Figure 2. Location of the lake water level gauge, and historic high water indictors for Venus Lake.





Water Level Gage



Map prepared using 2005 true color digital ortho photography.



Figure 3. One-foot contours within the Venus Lake basin. Values shown are elevations in feet above NGVD 29.

Associates, Inc.

(Secs. 9 and 10, Twp. 29 S, Rge. 27 E), and elevation data collected by D.C. Johnson and

### **Currently Adopted Guidance Levels**

The Southwest Florida Water Management District has a long history of water resource protection through the establishment of lake management levels. With the development of the Lake Levels Program in the mid-1970s, the District began an initiative for establishing lake management levels based on hydrologic, biological, physical and cultural aspects of lake ecosystems. By 1996, management levels for nearly 400 lakes had been established.

Based on work conducted in the 1970s (see SWFWMD 1996), the District Governing Board adopted management levels (currently referred to as Guidance Levels) for Venus Lake in January 1989. These levels have been incorporated into Chapter 40D-8, F.A.C. (Table 2). A Maximum Desirable Level of 124.50 feet above NGVD 29 (123.60 feet above NAVD 88) was also developed, but was not adopted. The adopted Guidance Levels and Maximum Desirable Level were developed using a methodology that differs from the current District approach for establishing Minimum and Guidance Levels. The levels do not, therefore, necessarily correspond with levels developed using current methods. Minimum and Guidance Levels developed using current methods will replace existing Guidance Levels upon adoption by the District Governing Board into Chapter 40D-8, F.A.C.

Annually since 1991, a list of stressed lakes has been developed to support the District's consumptive water use permitting program. As described in the District's Consumptive Use of Water Rule (Chapter 40D-2, F.A.C.), "a stressed condition for a lake is defined to be chronic fluctuation below the normal range of lake level fluctuations". For lakes with adopted Guidance Levels, chronic fluctuation below the Low Level is considered a stressed condition. For lakes without adopted levels, evaluation of stressed condition is conducted on a case-by-case basis. Venus Lake is included on the 2006 Stressed Lakes List and, except for a one-year period (1999), has been classified as a stressed lake since 1991 (Gant *et al.* 1999, 2006).

Cuidenee Levele	Elevation in Feet		
Guidance Leveis	NGVD 29	NAVD 88	
Ten Year Flood Guidance Level	126.10	125.20	
High Level	125.00	124.10	
Low Level	122.00	121.10	
Extreme Low Level	120.00	119.10	

#### Table 2. Adopted Guidance Levels for Venus Lake.

# Summary Data Used for Development of Proposed Minimum and Guidance Levels

Proposed Minimum and Guidance Levels for Venus Lake were developed using the methodology for Category 3 Lakes described in Chapter 40D-8, F.A.C. The levels and additional information are listed in Table 3, along with lake surface areas for elevations in NGVD 29. Detailed descriptions of the development and use of these data are provided in the remainder of this report.

Table 3. Proposed Minimum and Guidance Levels, Historic P50, lake stage
percentiles, normal pool and control point elevations, and significant change
standards for Venus Lake.

	Elevatio	Lake Area	
Levels	NGVD 29	NAVD 88	(acres)
Lake Stage Percentiles			
Historic P10*	121.2	120.3	26
Historic P50*	119.0	118.1	23
Historic P90*	117.4	116.5	20
Current P10	121.4	120.5	26
Current P50	118.9	118.0	23
Current P90	115.3	114.4	16
Normal Pool and Control Point			
Normal Pool	NA	NA	NA
Control Point	NA	NA	NA
Significant Change Standards			
Basin Connectivity Standard	119.1	118.2	23
Wetland Offset Elevation	118.2	117.3	21
Species Richness Standard	117.4	116.5	20
Aesthetics Standard	117.4	116.5	20
Dock-Use Standard	NA	NA	NA
Recreation/Ski Standard	NA	NA	NA
Lake Mixing Standard	NA	NA	NA
Proposed Minimum and Guidance Levels			
High Guidance Level	121.2	120.3	26
High Minimum Lake Level	120.4	119.5	25
Minimum Lake Level	118.2	117.3	21
Low Guidance Level	117.4	116.5	20

NA = not available/not appropriate

\* = based on modeled surface water elevations

#### Lake Stage Data and Exceedance Percentiles

Lake stage data, *i.e.,* surface water elevations for Venus Lake (District Universal Identification Number STA 107 107) were obtained from the District's Water Management Data Base (WMDB). Lake stage data in the WMDB for Venus Lake are recorded in feet above NGVD 29. The period of record for the data extends from January 1981 through the present date (Figure 4, see Figure 2 for current location of the SWFWMD lake water level gauge). The highest surface water elevation for Venus Lake recorded in the Water Management Data Base, 122.70 feet above NGVD 29 (121.80 feet above NAVD 88), occurred on March 25, 1998. The low of record, 112.90 feet above NGVD 29 (112.00 feet above NAVD 88), occurred on June 25, 2001. The data record for Venus Lake is not continuous, *i.e.*, there are some months during the period of record when lake surface elevations were not recorded.

For the purpose of Minimum Levels determination, lake stage data are classified as "Historic" for periods when there were no measurable impacts due to water withdrawals, and impacts due to structural alterations were similar to existing conditions. In the context of Minimum Levels development, "structural alterations" means man's physical alteration of the control point, or highest stable point along the outlet conveyance system of a lake, to the degree that water level fluctuations are affected. Lake stage data are classified as "Current" for periods when there were measurable, stable impacts due to water withdrawals, and impacts due to structural alterations were stable.

Based on water-use estimates and analysis of lake water levels and regional ground water fluctuations, available lake stage data for Venus Lake from January 1981 through December 2006 were classified as Current data (see Table 3 for lake stage percentile elevations). Because Historic lake stage data are not available, a Historic composite data set of monthly mean lake surface elevations for Venus Lake was developed using a sixty-year record of modeled lake surface elevations for the period January 1946 through December 2005. The composite sixty-year record is based on lake stage data for Venus Lake, Historic lake stage data for Lake Clinch (District Universal Identification Number STA 479 481), and rainfall data measured at the Mountain Lake rain gage site (District Universal Identification Number STA 280 280) in Polk County (SWFWMD, draft report, 2007) (Figure 5). The sixty-year period was considered sufficient for incorporating the range of lake stage fluctuations that would be expected based on long-term climatic cycles that have been shown to be associated with changes in regional hydrology.

The Historic composite data set of modeled lake surface elevations was used to calculate the **Historic P10**, **P50**, and **P90** lake stage percentile elevations. The Historic P10 elevation, the elevation the lake water surface equaled or exceeded ten percent of the time during the historic period, was **121.2 feet above NGVD 29** (120.3 feet above NAVD 88). The Historic P50 elevation, the elevation the lake water surface equaled or exceeded fifty percent of the time during the historic period, was **121.2 feet above NGVD 29** (120.3 feet above NAVD 88). The Historic P50 elevation, the elevation the lake water surface equaled or exceeded fifty percent of the time during the historic period, was **119.0 feet above NGVD 29** (118.1 feet above NAVD 88). If Historic data were not available, the Historic P50 would be estimated using Current data, reference lake water regime (RLWR)

Figure 4. Measured surface water elevations in feet above NGVD 29 through December 2006 for Venus Lake.



Figure 5. Modeled monthly-means surface water elevations in feet above NGVD 29 for the composite data set from January 1946 through December 2005 for





Venus Lake (Polk County) Modeled Water Level Data

statistics, and the High Guidance Level. The Historic P90 elevation, the elevation the lake water surface equaled or exceeded 90 percent of the time during the historic period, was **117.4 feet above NGVD 29** (116.5 feet above NAVD 88).

# Normal Pool Elevation, Control Point Elevation and Structural Alteration Status

The **Normal Pool** elevation, a reference elevation used for development of minimum lake and wetland levels, is established based on the elevation of Hydrologic Indicators of sustained inundation. Because Hydrologic Indicators of Normal Pool do not exist on Venus Lake, **establishment of the Normal Pool elevation is not possible**. Based on the median elevation of 3 large live oak trees located at the top of the lake basin scarp along the east shore of Venus Lake, a historic seasonal high water elevation was estimated at 125.4 feet above NGVD 29, (124.5 feet above NAVD 88).

The **Control Point** elevation is the elevation of the highest stable point along the outlet profile of a surface water conveyance system (*e.g.*, structure, ditch, culvert, or pipe) that is the principal control of water level fluctuation in the lake. Based on review of one-foot contour interval maps and field survey data, it was determined that Venus Lake does not have an outlet conveyance system that is the principal control of surface water elevations within the lake. The lake is considered a closed-basin system and **there is no Control Point elevation** (Figure 2).

**Structural Alteration Status** is determined to support development of Minimum and Guidance Levels. Because there is no outlet or Control Point elevation controlling surface water elevations, **Venus Lake is not considered to be Structurally Altered**.

### **Proposed Guidance Levels**

The **High Guidance Level** is provided as an advisory guideline for construction of lakeshore development, water dependent structures, and operation of water management structures. The High Guidance Level is the expected Historic P10 of the lake. Because Historic data are available, the High Guidance Level was established at **121.2 feet above NGVD 29** (120.3 feet above NAVD 88), the Historic P10 elevation.

The **Low Guidance Level** is provided as an advisory guideline for water dependent structures, information for lake shore residents, and operation of water management structures. The Low Guidance Level is the elevation that a lake's water levels are expected to equal or exceed ninety percent of the time (P90) on a long-term basis. The level is established using Historic or Current data, and in some cases, RLWR statistics. Because Historic data are available, the Low Guidance Level was established at **117.4 feet above NGVD 29** (116.5 feet above NAVD 88), the Historic P90 elevation.

### Lake Classification

Lakes are classified as Category 1, 2, or 3 for the purpose of Minimum Levels development. Those with fringing cypress wetlands greater that 0.5 acres in size where water levels currently rise to an elevation expected to fully maintain the integrity of the wetlands (*i.e.*, the Historic P50 is equal to or higher than an elevation 1.8 feet below the Normal Pool elevation) are classified as Category 1 Lakes. Lakes with fringing cypress wetlands greater than 0.5 acres in size that have been structurally altered such that the Historic P50 elevation is more than 1.8 feet below the Normal Pool elevation are classified as Category 2 Lakes. Lakes without fringing cypress wetlands or with cypress wetlands less than 0.5 acres in size are classified as Category 3 Lakes. Because Venus Lake does not have fringing cypress wetlands, it is classified as a **Category 3 Lake.** 

# Category 3 Lake Significant Change Standards and Information for Consideration

Lake-specific significant change standards and other available information are developed for establishing Minimum Levels for Category 3 Lakes. The standards are used to identify thresholds for preventing significant harm to cultural and natural system values associated with lakes in accordance with guidance provided in the Florida Water Resources Implementation Rule (Chapter 62-40.473, F.A.C.). Other information taken into consideration includes potential changes in the coverage of herbaceous wetland vegetation and aquatic plants.

Six significant change standards are developed, including a Species Richness Standard, an Aesthetics Standard, a Lake Mixing Standard, a Recreation/Ski Standard, a Dock-Use Standard, and a Basin Connectivity Standard. Although potential changes in the coverage of herbaceous wetland vegetation and aquatic plants associated with use of the standards is taken into consideration in the development of Minimum Levels, there is no significant change standard to determine a threshold for preventing significant harm to fringing non-cypress wetlands. Based on the Cypress Wetland Standard for Category 1 Lakes, however, a Wetland Offset Elevation was developed for Category 3 Lakes to provide protection for non-cypress fringing wetlands. Since Venus Lake is a Category 3 Lake system, the applicable significant change standards and the Wetland Offset Elevation were developed (Table 3).

The **Basin Connectivity Standard** is developed to protect surface water connections between lake basins or among sub-basins within lake basins to allow for movement of aquatic biota, such as fish, and support recreational uses. The standard is based on the elevation of lake sediments at a critical high spot between lake basins or lake sub-basins, a water depth requirement for movement of aquatic biota or powerboats and other watercraft, and use of Historic lake stage data or region-specific reference lake water regime statistics. Because Historic data are available, the Basin Connectivity Standard was established at **119.1 feet above NGVD 29** (118.2 feet above NAVD 88), based on the sum of the critical high spot elevation between lake sub-basins (116.5 feet

above NGVD 29, 115.6 feet above NAVD 88), the clearance value for non-motorized boats and movement of biota (1.0 feet), and the difference between the Historic P50 and the Historic P90 (1.6 feet).

The **Wetland Offset Elevation** is developed to protect lake fringing non-cypress wetlands. Based on the rationale used to develop the Cypress Wetland Standard for Category 1 Lakes (1.8 feet below the Normal Pool elevation), a Wetland Offset Elevation for Category 3 Lakes was developed. Because Hydrologic Indicators of sustained inundation used to determine the Normal Pool elevation usually do not exist on Category 3 Lakes, another datum, in this case the Historic P50 elevation, was used in the development of the Wetland Offset Elevation. Based on an evaluation of the relationship of the Cypress Wetland Standard with the Historic P50 for hydrologically unimpacted cypress wetlands, the Wetland Offset Elevation for Category 3 Lakes was established at an elevation 0.8 feet below the Historic P50 elevation (Hancock, draft report, 2007). For Venus Lake, the Wetland Offset Elevation was established at **118.2 feet above NGVD 29** (117.3 feet above NAVD 88).

The **Species Richness Standard** is developed to prevent a decline in the number of bird species that may be expected to occur at or utilize a lake. Based on an empirical relationship between lake surface area and the number of birds expected to occur at Florida lakes, the standard is established at the lowest elevation associated with less than a 15 percent reduction in lake surface area relative to the lake area at the Historic P50 elevation. For Venus Lake, the Species Richness Standard was established at **117.4 feet above NGVD 29** (116.5 feet above NAVD 88).

The **Aesthetics Standard** is developed to protect aesthetic values associated with the inundation of lake basins. The standard is intended to protect aesthetic values associated with the median lake stage from becoming degraded below the values associated with the lake when it is staged at the Low Guidance Level. The Aesthetic Standard was established at the Low Guidance Level, which is **117.4 feet above NGVD 29** (116.5 feet above NAVD 88).

The **Dock-Use Standard** is developed to provide for sufficient water depth at the end of existing docks to permit mooring of boats and prevent adverse impacts to bottomdwelling plants and animals caused by boat operation. The standard is based on the elevation of lake sediments at the end of existing docks, a two-foot water depthrequirement for boat mooring, and use of Historic lake stage data or region-specific reference lake water regime statistics. Because no dock platforms are located on Venus Lake, **the Dock-Use Standard is not applicable**.

The **Recreation/Ski Standard** is developed to identify the lowest elevation within the lake basin that will contain an area suitable for safe water skiing. The standard is based on the lowest elevation (the Ski elevation) within the basin that can contain a five-foot deep ski corridor delineated as a circular area with a radius of 418 feet, or a rectangular area 200 feet in width and 2,000 feet in length, and use of Historic lake stage data or region-specific reference lake water regime statistics. Because Historic data are

available, the Recreation-Ski Standard was established at 124.6 feet above NGVD 29 (123.7 feet above NAVD 88), based on the sum of the ski elevation (123.0 feet above NGVD 29, 122.1 feet above NAVD 88) and the difference between the Historic P50 and the Historic P90 (1.6 feet). However, because the Recreation-Ski Standard elevation is above the highest surface water elevation recorded for Venus Lake, **use of this standard for Minimum Levels development is not appropriate**.

The **Lake Mixing Standard** is developed to prevent significant changes in patterns of wind-driven mixing of the lake water column and sediment resuspension. The standard is established at the highest elevation at or below the Historic P50 elevation where the dynamic ratio (see Bachmann *et al.* 2000) shifts from a value of <0.8 to a value >0.8, or from a value >0.8 to a value <0.8. Because the dynamic ratio does not shift across the 0.8 threshold, **the Lake Mixing Standard is not applicable** (Figure 6).

## **Proposed Minimum Levels**

The method used for establishing Minimum Levels for a lake is dependent on its lake category. For Category 1 Lakes, the High Minimum Lake Level and Minimum Lake Level are established 0.4 feet and 1.8 feet below the Normal Pool elevation, respectively. For Category 2 Lakes, the High Minimum Lake Level is established at the High Guidance Level, and the Minimum Lake Level at the Historic P50 elevation. For Category 3 Lakes, the High Minimum Lake Level is established using Historic data or region-specific reference lake water regime statistics, and the Minimum Lake Level using lake-specific significant change standards or the Historic P50 elevation. Other available information taken into consideration in the establishment of Minimum Levels for all three lake categories includes: substantial changes in the coverage of herbaceous wetland vegetation and aquatic macrophytes; elevations associated with residential dwellings, roads or other structures; frequent submergence of dock platforms; faunal surveys; aerial photographs; typical uses of lakes (*e.g.,* recreation, aesthetics, navigation, and irrigation); surrounding land-uses; socio-economic effects; and public health, safety and welfare matters.

The **Minimum Lake Level** is the elevation that a lake's water levels are required to equal or exceed fifty percent of the time on a long-term basis. The Minimum Lake Level for Category 3 Lakes is established at the elevation corresponding to the most conservative significant change standard, *i.e.*, the standard with the highest elevation, except where that elevation is above the Historic P50 elevation, in which case, the Minimum Lake Level is established at the Historic P50 elevation. For Venus Lake, the Basin Connectivity Standard is higher than the Historic P50 elevation, therefore, using current rule criteria, the Minimum Lake Level could be established at the Historic P50 elevation (119.0 feet above NGVD 29, 118.1 feet above NAVD 88). However, because establishing the Minimum Level at the Historic P50 does not allow any change to lake stage elevations, the Wetland Offset Elevation, which is lower than the Historic P50, but higher than the significant change standards below the Historic P50, was used to establish the Minimum Lake Level at **118.2 feet above NGVD 29** (117.3 feet above NAVD 88) (Figures 7 and 8). Review of changes in potential wetland area in relation to





change in lake stage indicated there would not be a substantial increase or decrease in potential wetland area within the lake basin at the Minimum Lake Level (33.2% of the lake basin) relative to the potential wetland area at the Historic P50 elevation (33.7% of the lake basin) (Figure 6).

The **High Minimum Lake Level** is the elevation that a lake's water levels are required to equal or exceed ten percent of the time on a long-term basis. Because Venus Lake is a Category 3 lake and historic data are available, the High Minimum Lake Level was established at **120.4 feet above NGVD 29** (119.5 feet above NAVD 88), an elevation corresponding to the Minimum Lake Level elevation plus the difference between the Historic P10 and the Historic P50 (2.2 feet) (Figures 7 and 8).

The elevations of various man-made features within the immediate Venus Lake basin were determined to evaluate the potential for flooding when the lake surface is at the proposed High Minimum Lake Level. Based on field survey data (Ardaman & Associates, Inc. 2007), the proposed High Minimum Lake Level is 8.1 feet below the finished floor of the lowest residential home, and 5.4 feet below the lowest road (Table 4).

Lako Basin Fosturos	Elevation in Feet			
	NGVD 29	NAVD 88		
Low house finished floor (at First Baptist Church of Waverly) – northwest lake shore	128.5	127.6		
Low road (C.F. Kinney Road ) – southeast lake shore	125.8	124.9		

#### Table 4. Elevations of selected features in the Venus Lake basin.

Figure 7. Mean monthly surface water elevations in feet above NGVD 29 through December 2006 based on measured lake stage records, and proposed Minimum and Guidance Levels for Venus Lake. Proposed levels include the High Guidance Level (HGL), Low Guidance Level (LGL), High Minimum Lake Level (HMLL), and Minimum Lake Level (MLL).



Venus Lake (Polk County) SWFWMD UID = STA 107 107

Figure 8. Approximate location of the proposed Minimum Lake Level (MLL) and High Minimum Lake Level (HMLL) for Venus Lake.



0

150

#### Legend

#### **Venus Minimum Levels**

- 118.2 feet above NGVD 29 = MLL
- 120.4 feet above NGVD 20 = HMLL

Map prepared using 2005 true color digital ortho photography, elevation data from 1987 SWFWMD aerial photography with contours maps (Secs. 9 and 10, Twp. 29 S, Rge. 27 E), and elevation data collected by D.C. Johnson and Associates, Inc.

300

600

# Documents Cited and Reviewed for Development of Proposed Minimum and Guidance Levels for Venus Lake

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